

# FY24 Administration Recommended Budget

January 24, 2023



# FY 24 Scott County Mission

Scott County Government

Is dedicated to Protecting, Strengthening and Enriching  
Our Community by delivering Quality Services and  
Providing Leadership with P.R.I.D.E



# FY24 Budget Overview

- Incorporate Strategic Planning Goals into Departmental Budgets – FY 23 Amendment and FY 24 Budget.
- Incorporated ARPA funding into operating and capital plan.
- Incorporated budget parameter meeting issues into operating and capital plan.



# County Budgeting – Budgeting for Outcomes

Mission - Scott County Government Is dedicated to Protecting, Strengthening and Enriching Our Community by delivering Quality Services and Providing Leadership with P.R.I.D.E.

## 8 Service Areas

- 18 Operating Departments
- 12 Authorized Agencies
- Numerous partner agencies, boards, and commissions

Vision 2032 - Scott County is a GREAT PLACE TO LIVE and a GREAT Place for BUSINESS; Scott County 2032 is a SAFE COMMUNITY, a HEALTHY COMMUNITY, and a LIVEABLE COMMUNITY FOR ALL

## Goals – Strategic Plan and Departmental performance measurements (BFO's)

### Financially Responsible

- County Wide
- Dept.

### Economic Growth

- County Wide
- Dept.

### Performing Organization

- County Wide
- Dept.

### Great Place to Live

- County Wide
- Dept.

# Budget Issues for FY 23 or FY 24 Budgets

## FY 23 Amendments or FY 24 Considerations:

COVID-19 (Adult / YJRC, Health Department, Supplies) – Incorporated into operating budgets

American Rescue Plan – Capital, Secondary Roads, and ARPA Fund

ARPA – Local Assistance and Tribal Consistency Fund – General Fund FY 2023

Opioid Settlement Fund – New Fund; evaluating granting partners

Capital requests / YJRC – Capital Plan

Organizational changes – Operating Budget

Local Option Sales Tax – Operating Budget

Inflation / Economic Stresses – Operating Budget

Jail / Juvenile population / service adjustments – Operating Budget

Strategic plan efforts – Operating Budget

Medic Ambulance – Operating Budget

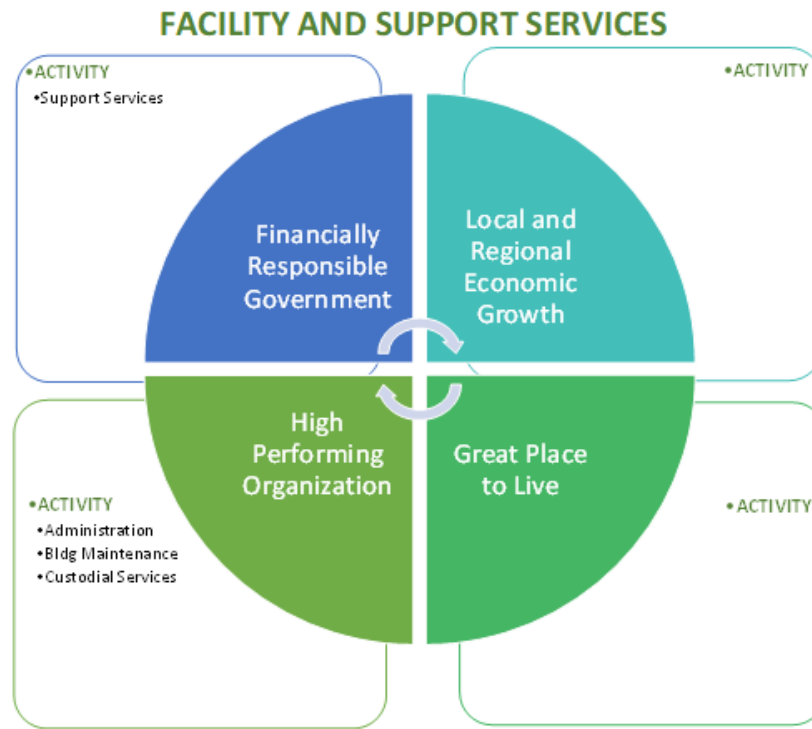


# Budget Goals: FY 23 Budget or FY 22 Amendment

## Department Goals

- Department Goals were defined in the December 2019 Strategic Plan, updated Fall of 2022.
  - Tied into BFO's.





#### Goals and Outcomes Top Performance Measurements

Performance Outcome(Target):	Analysis of Effectiveness: (How well are we doing?)
Board:	
Management:	
Management:	

Big Goals at a Glance

# Scott County P.R.I.D.E. Statement

We Serve our Citizens with

Professionalism

Responsiveness

Involvement

Dedication

Excellence

Doing it Right

Doing it Now

Doing it Together

Doing it with Commitment

Doing it Well





Choose  
Business  
Type:  
Foundation  
Core  
Quality of  
Life  
Community  
Add on

## BFO Points of Emphasis

### Tie Budget Dollars:

After salary and benefits – January  
Authorized Agencies – split of dollars

ACTIVITY/SERVICE:	Financial Management		DEPT/PROG:	Administration		
BUSINESS TYPE:	Choose One		RESIDENTS SERVED:	All Residents		
BOARD GOAL:	Choose One		FUND:	01 General	BUDGET:	\$320,000
OUTPUTS			2015-16	2016-17	2017-18	2018-19
			ACTUAL	ACTUAL	PROJECTED	PROJECTED
Number of Grants Managed			52	60	60	
Number of Budget Amendments			2	2	2	
Number of Purchase Orders Issued			663	700	700	
PROGRAM DESCRIPTION:						
Recommend balanced budget and capital plan annually. Forecast revenues and expenditures and analyze trends. Prepare reports and monitor and recommend changes to budget plan. Monitor and audit purchasing card program. Administer grants and prepare reports. Coordinate the annual audit and institute recommendations. Prepare special reports.						

Choose  
Board Goal:  
Financially  
Responsible  
Economic  
Growth  
Performing  
Organization  
Great Place  
to Live

### Program Description:

Define program description to include program, purpose how to achieve board goals.

# BFO Points of Emphasis

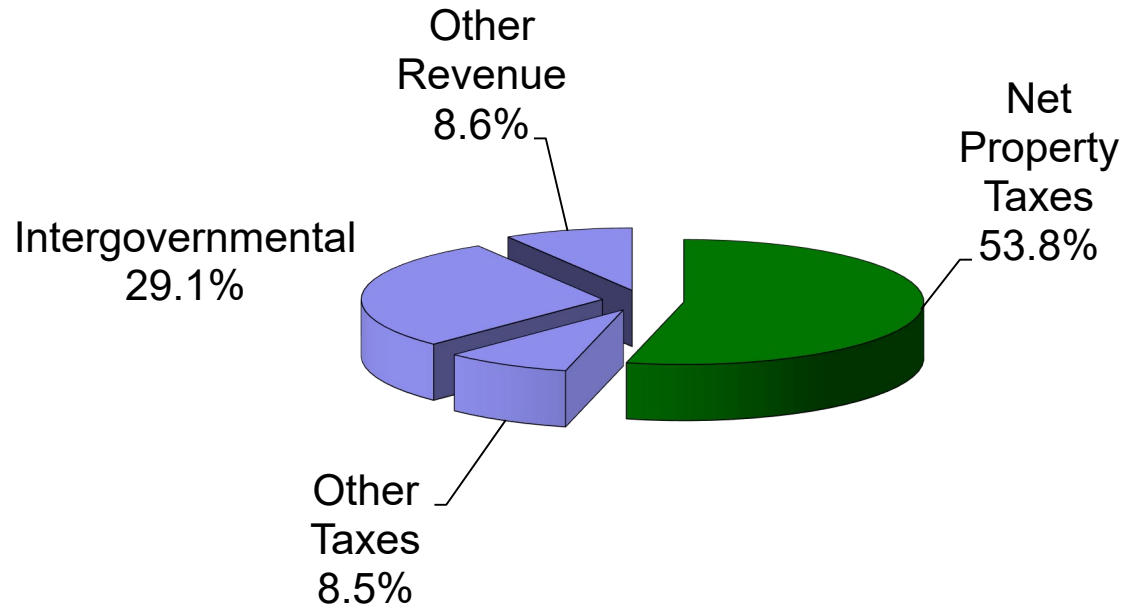
**Outcome and Effectiveness:**  
Tie Board and Department Goals to Outcomes;  
How will this be measured

PERFORMANCE MEASUREMENT		2015-16 ACTUAL	2016-17 ACTUAL	2017-18 PROJECTED	2018-19 PROJECTED
<b>OUTCOME:</b>	<b>EFFECTIVENESS:</b>				
Maintain minimum fund balance requirements for the County's general fund - according to the Financial Management Policy, and within legal budget	Maintain a 15% general fund balance, and each state service area to be 100% expended or below	19.9% / 100%	19.9% / 100%	19.9% / 100%	
Ensure that all Federal Grants receive a perfect score with no audit findings for County's annual Single Audit	Zero audit findings for federal grants related to the Single Audit	1	0	0	
Submit Budget CAFR/PAFR to GFOA obtains Award Certificate	Recognition of Achievements in Reporting	2	3	3	
Develop Training program for ERP users to increase comfort and report utilization	2 Training events outside of annual budget training	2	2	2	
Develop Fleet Management Capital Asset Programs	Develop policies and procedures regarding fleet				

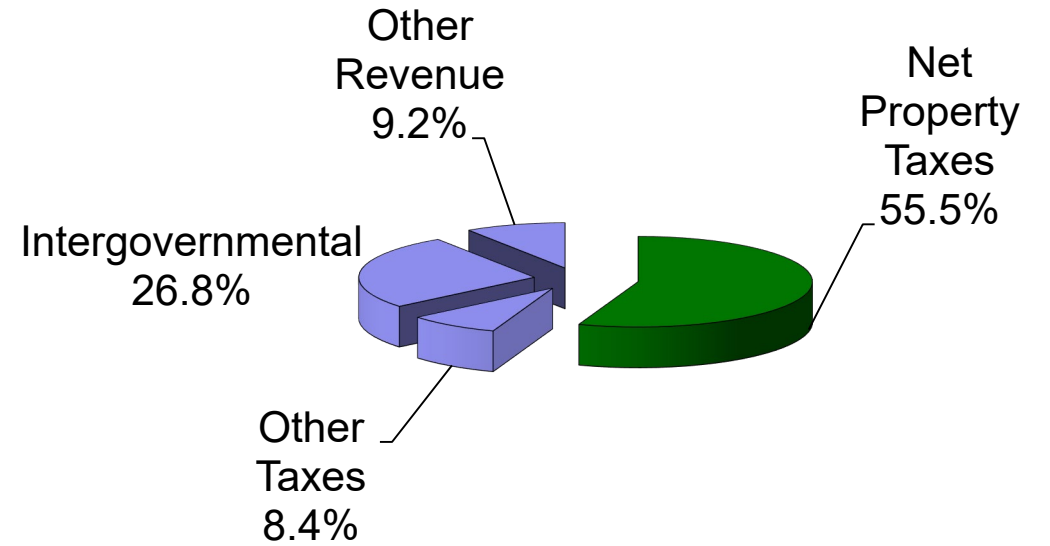
**Projected:**  
Update current and FY 23 status;  
How is FY 24 to be measured?

# Revenues by Source

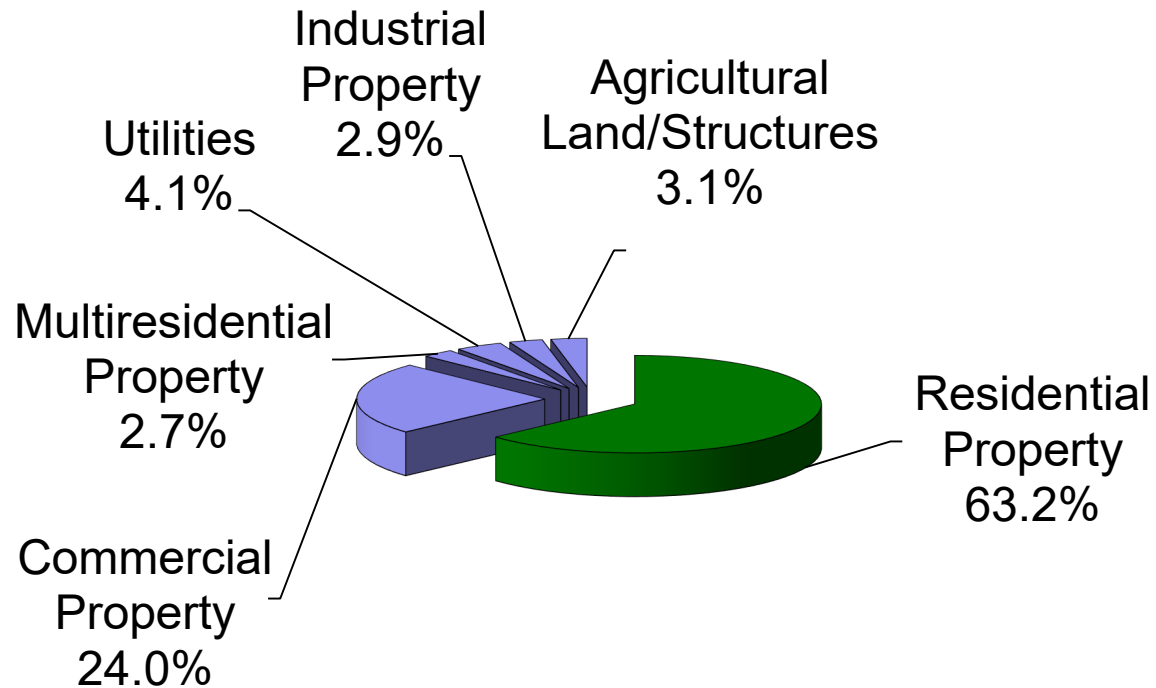
**FY23 BUDGET: \$109,524,645**



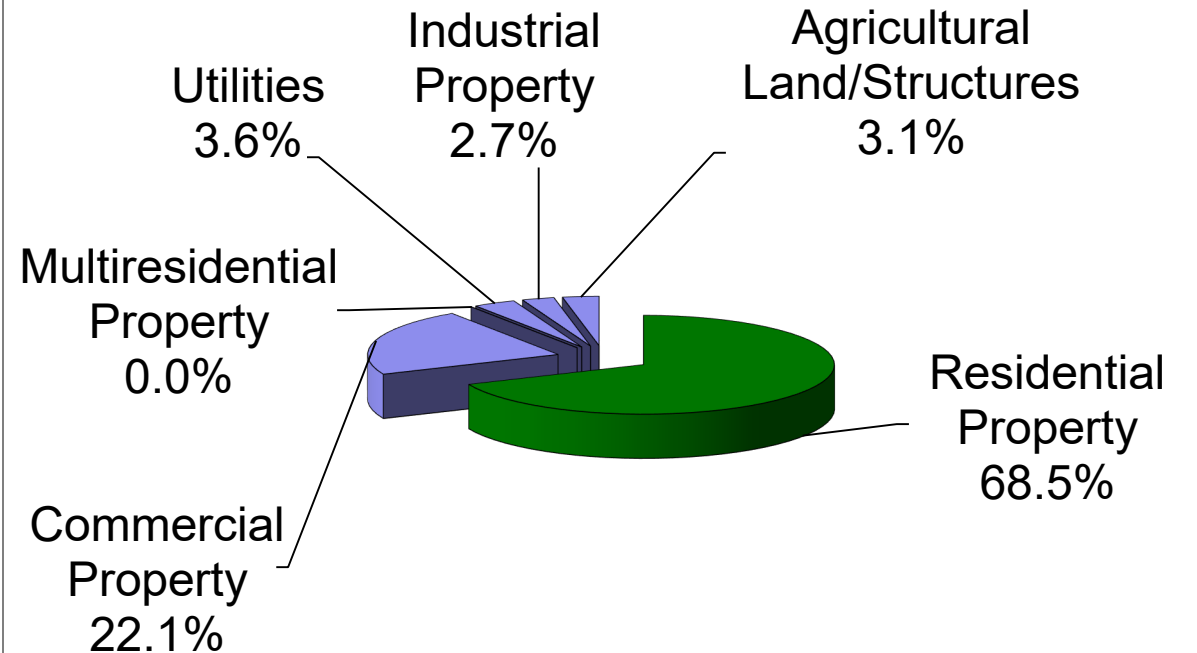
**FY24 BUDGET: \$110,002,823**



# Taxable Valuation



**FY 23 Total Tax Base: \$10,033,528,773**



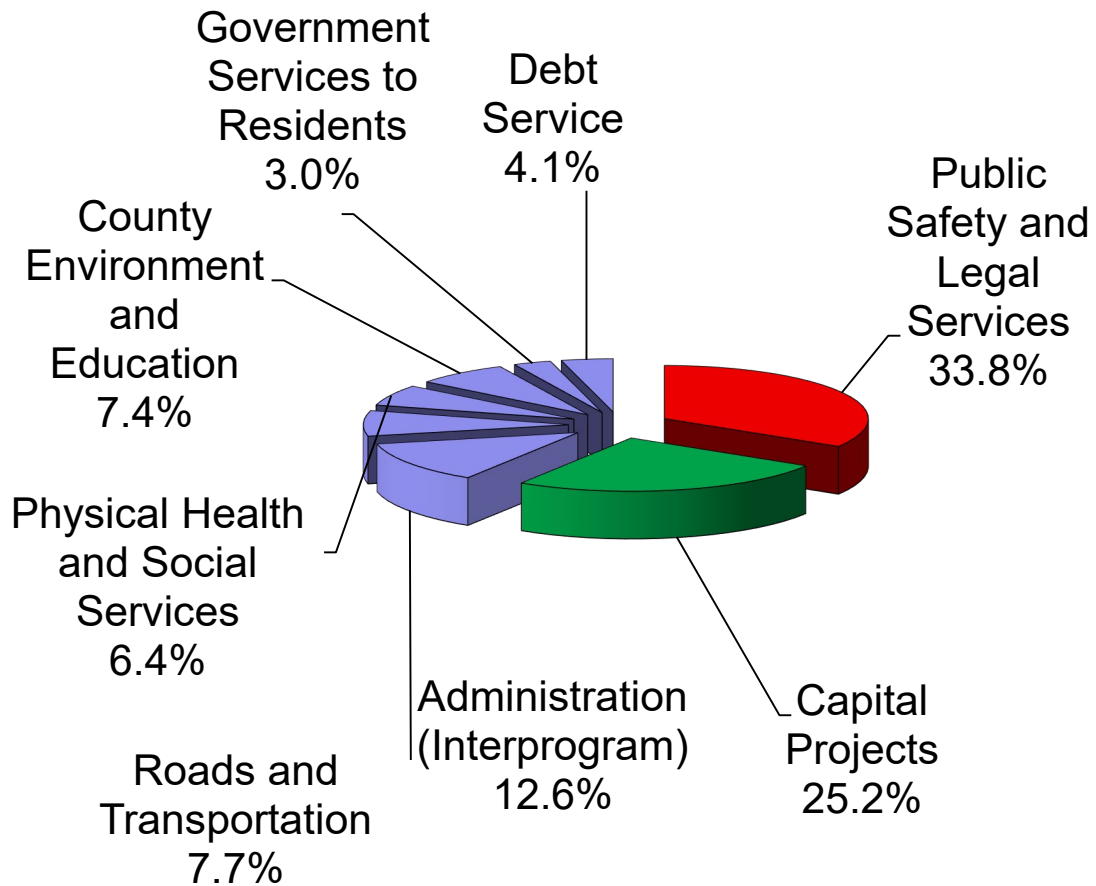
**FY 24 Total Tax Base: \$10,363,254,151**

# Taxable Valuation Comparison

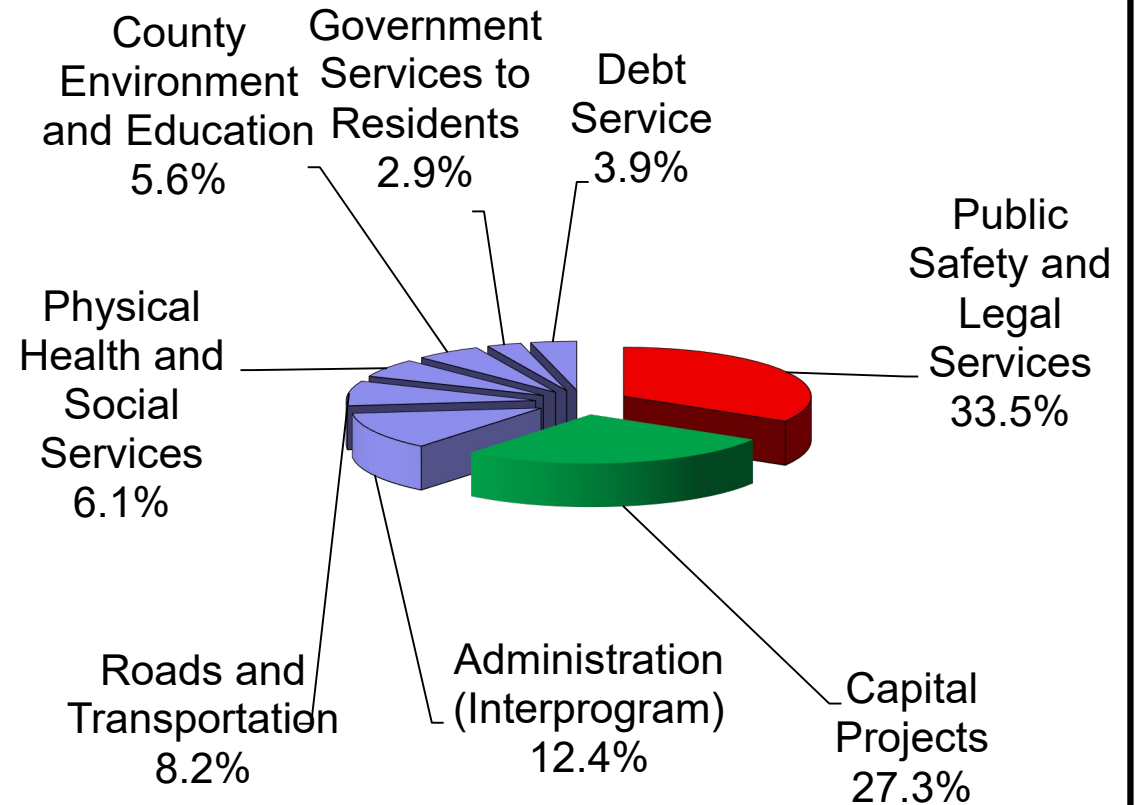
	<u>January 1, 2021</u> <u>For FY23</u>	<u>% of</u> <u>Total</u>	<u>January 1, 2022</u> <u>For FY24</u>	<u>% of</u> <u>Total</u>	<u>Amount</u> <u>Change</u>	<u>%</u> <u>Change</u>	
<b><u>COUNTY-WIDE</u></b>							
Residential Property	6,342,678,065	63.2%	7,095,527,643	68.5%	752,849,578	11.9%	←
Commercial Property	2,411,349,998	24.0%	2,292,684,407	22.1%	(118,665,591)	-4.9%	
Multiresidential	274,960,679	2.7%	-	0.0%	(274,960,679)	-100.0%	
Utilities	406,794,566	4.1%	372,285,251	3.6%	(34,509,315)	-8.5%	←
Industrial Property	287,265,565	2.9%	283,139,967	2.7%	(4,125,598)	-1.4%	
Agricultural Land/Structures	<u>310,479,900</u>	3.1%	<u>319,616,883</u>	3.1%	<u>9,136,983</u>	<u>2.9%</u>	
All Classes	10,033,528,773	100.0%	10,363,254,151	100.0%	329,725,378	3.3%	
<b><u>UNINCORPORATED AREAS</u></b>							
Residential Property	805,010,731	66.4%	864,411,863	68.5%	59,401,132	7.4%	←
Commercial Property	51,249,751	4.2%	46,257,952	3.7%	(4,991,799)	-9.7%	
Multiresidential	8,966,592	0.1%	-	0.0%	(8,966,592)	-100.0%	
Utilities	77,452,100	6.4%	71,406,764	5.7%	(6,045,336)	-7.8%	
Industrial Property	1,716,129	0.1%	1,433,213	0.1%	(282,916)	-16.5%	
Agricultural Land/Structures	<u>268,531,706</u>	22.1%	<u>277,553,110</u>	22.0%	<u>9,021,404</u>	<u>3.4%</u>	←
Total	1,212,927,009	100.0%	1,261,062,902	100.0%	48,135,893	4.0%	
Property in Cities	8,820,601,764	87.9%	9,102,191,249	87.8%	281,589,485	3.2%	
Property in Rural Areas	<u>1,212,927,009</u>	12.1%	<u>1,261,062,902</u>	12.2%	<u>48,135,893</u>	<u>4.0%</u>	
Total	10,033,528,773	100.0%	10,363,254,151	100.0%	329,725,378	3.3%	

# Overall Budget

## FY23 BUDGET \$119,368,505

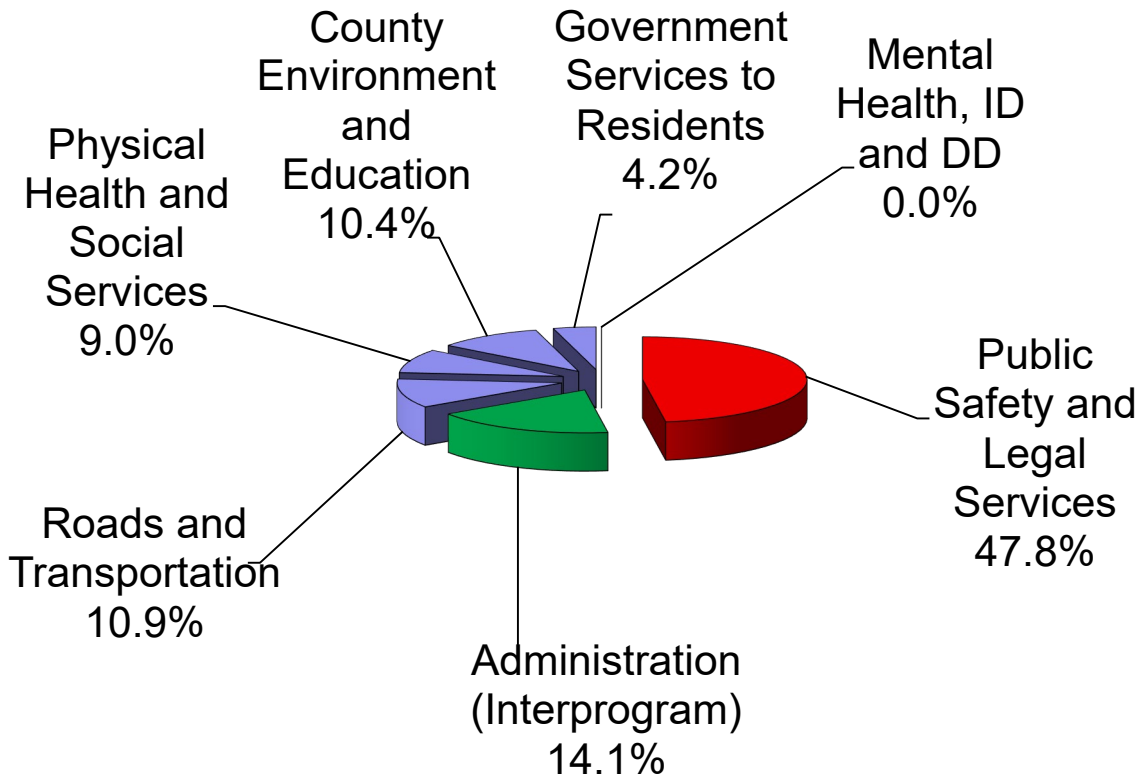


## FY24 BUDGET: \$124,310,388

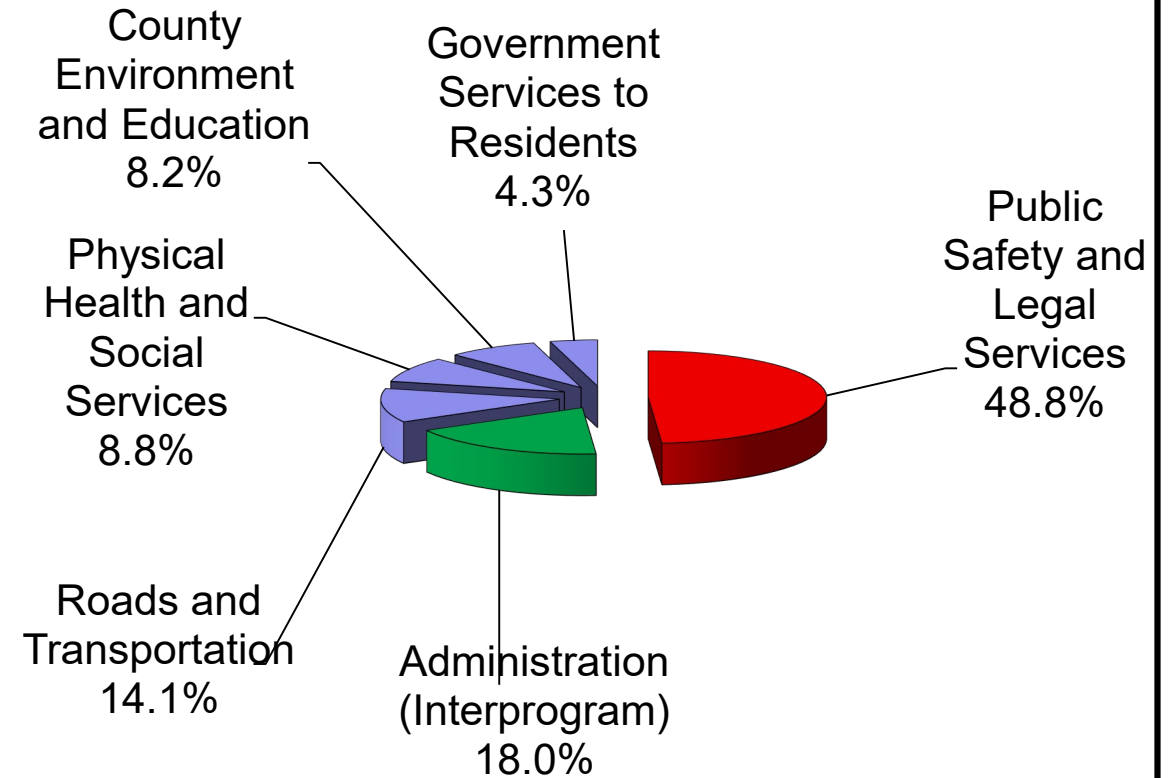


# FY 24 Operating Budget

**FY23 BUDGET: \$84,451,206**

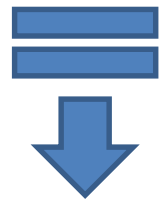


**FY24 BUDGET: \$85,474,919**



# FY24 Budget Overview

- General Fund Budget
  - COLA / Steps / Benefit Estimates
  - Required transfers – SECC, EMA, Secondary Roads
  - \$4.5 million tax support for capital projects; budgeted \$3.9 use of fund balance from FY 2023
  - Reserved \$850,000 for MEDIC Ambulance departmental funding, excluding additional professional services.
  - Departmental goals and outcomes fully funded
- Ending General Fund Unassigned Balance Estimate \$11,365,867 or 15.5% of budgeted FY 24 expenditures
- Urban Levy Rate
- Rural Levy Rate

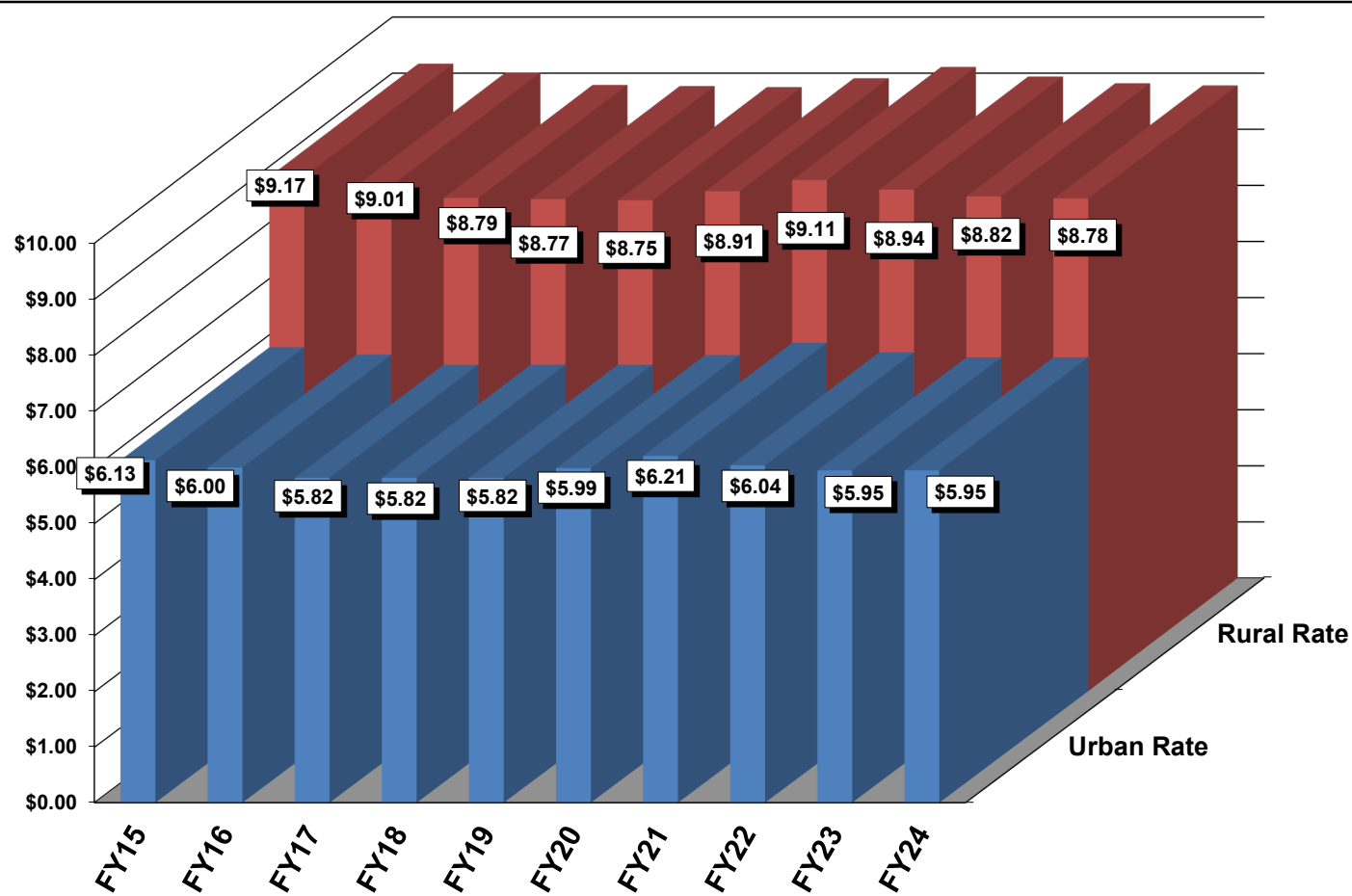


FY23 – \$5.95	FY24 – \$5.95
FY22 – \$8.82	FY24 – \$8.78





# Ten Year Levy Rate Comparison



# Levy Rate Impact

Urban Levy Rate:	<b>\$100,000</b> <u>Home</u>	<b>\$172,100</b> <u>Home</u>	<b>\$200,000</b> <u>Home</u>
Amount of Annual Increase in Property Taxes	\$14.05 4.36%	\$24.18 4.36%	\$28.10 4.36%
Rural Levy Rate:	<b>\$100,000</b> <u>Home</u>	<b>\$172,100</b> <u>Home</u>	<b>\$200,000</b> <u>Home</u>
Amount of Annual Increase in Property Taxes	18.47 3.87%	\$31.79 3.87%	\$36.94 3.87%
	<b>80 Acres</b> <u>of Land</u>	<b>120 Acres</b> <u>of Land</u>	<b>160 Acres</b> <u>of Land</u>
Amount of Annual Increase in Property Taxes	\$30.19 2.90%	\$45.29 2.90%	\$60.38 2.90%
<b><i>Combined Farm Home and Land</i></b>	\$48.66 3.21%	\$77.08 3.24%	\$97.33 3.21%

As of January, 2023 the median value of owner-occupied housing units, 2017 - 2021 was \$172,100 (U.S. Census.gov, as of January 13, 2023)

# Levy Rate Impact – Commercial / Industrial

Urban Levy Rate:	<u>\$250,000 Commercial</u>	<u>\$1,000,000 Commercial</u>	<u>\$3,000,000 Commercial</u>	<u>\$5,000,000 Commercial</u>
Amount of Annual Increase in Property Taxes	-\$299.06 -22.3%	-\$299.06 -5.6%	-\$299.06 -1.9%	-\$299.06 -1.1%
Rural Levy Rate:	<u>\$250,000 Commercial</u>	<u>\$1,000,000 Commercial</u>	<u>\$3,000,000 Commercial</u>	<u>\$5,000,000 Commercial</u>
Amount of Annual Increase in Property Taxes	-\$450.61 -22.7%	-\$478.79 -6.0%	-\$553.94 -2.3%	-\$629.09 -1.6%

Beginning in FY 2024, the taxable value for commercial and industrial property is changed to the first \$150,000 at the current residential Rate and then the remainder of the property is at 90% of fair market value.



# FY 2023 Change in Tax Dollars by Class – Urban Rate

	Change in rate (\$0.09)	Revaluation		Rollback			
<u>COUNTY-WIDE</u>	<u>Rate Increase</u>	<u>Revaluation Percentage</u>	<u>Valuation Dollars</u>	<u>Rollback Percentage</u>	<u>Dollars</u>	<u>Total Percentage</u>	<u>Dollars</u>
Residential Property	(\$564,437)	7.5%	\$2,779,237	-4.1%	(\$1,519,316)	1.0%	\$695,484
Commercial Property	(211,116)	5.1%	706,872	0.0%	-	8.1%	495,756
Multiresidential	(23,363)	13.9%	213,204	-5.6%	(85,895)	18.0%	103,946
Utilities	(33,069)	11.7%	254,014	0.0%	32,566	-3.2%	253,511
Industrial Property	(26,515)	-0.3%	(5,222)	0.0%	-	2.0%	(31,737)
Agricultural Land/Structures	<u>(28,703)</u>	-6.1%	<u>(114,948)</u>	5.6%	<u>97,483</u>	6.8%	<u>(46,168)</u>
All Classes	<u>(\$887,203)</u>		<u>\$3,833,157</u>		<u>(\$1,475,162)</u>		<u>\$1,470,792</u>
Estimated Taxes at \$5.95 / \$6.04; Gross dollars before credits							

# FY 2024 Change in Tax Dollars by Class – Urban Rate

	Change in rate (\$0.0.0)	Revaluation		Rollback			
<u>COUNTY-WIDE</u>	<u>Rate Change</u>	<u>Revaluation Percentage</u>	<u>Valuation Dollars</u>	<u>Rollback Percentage</u>	<u>Dollars</u>	<u>Total Percentage</u>	<u>Dollars</u>
Residential Property	\$-	7.5%	\$2,830,420	4.4%	\$1,660,513	11.9%	\$4,490,933
Commercial Property	-	-4.9%	(703,029)	0.0%	-	-4.9%	(703,029)
Multiresidential	-	-100%	(1,636,016)	0.00%	-	-100.0%	(1,636,016)
Utilities	-	-8.5%	(205,736)	0.0%	-	-8.5%	(205,736)
Industrial Property	-	-1.4%	(23,929)	0.0%	-	-1.4%	(23,929)
Agricultural Land/Structures	-	0.0%	-	2.9%	49,910	2.9%	49,910
All Classes	<u>\$-</u>		<u>\$261,710</u>		<u>\$1,710,423</u>		<u>\$1,972,133</u>
Estimated Taxes at \$5.95 / \$5.95; Gross dollars before credits							21

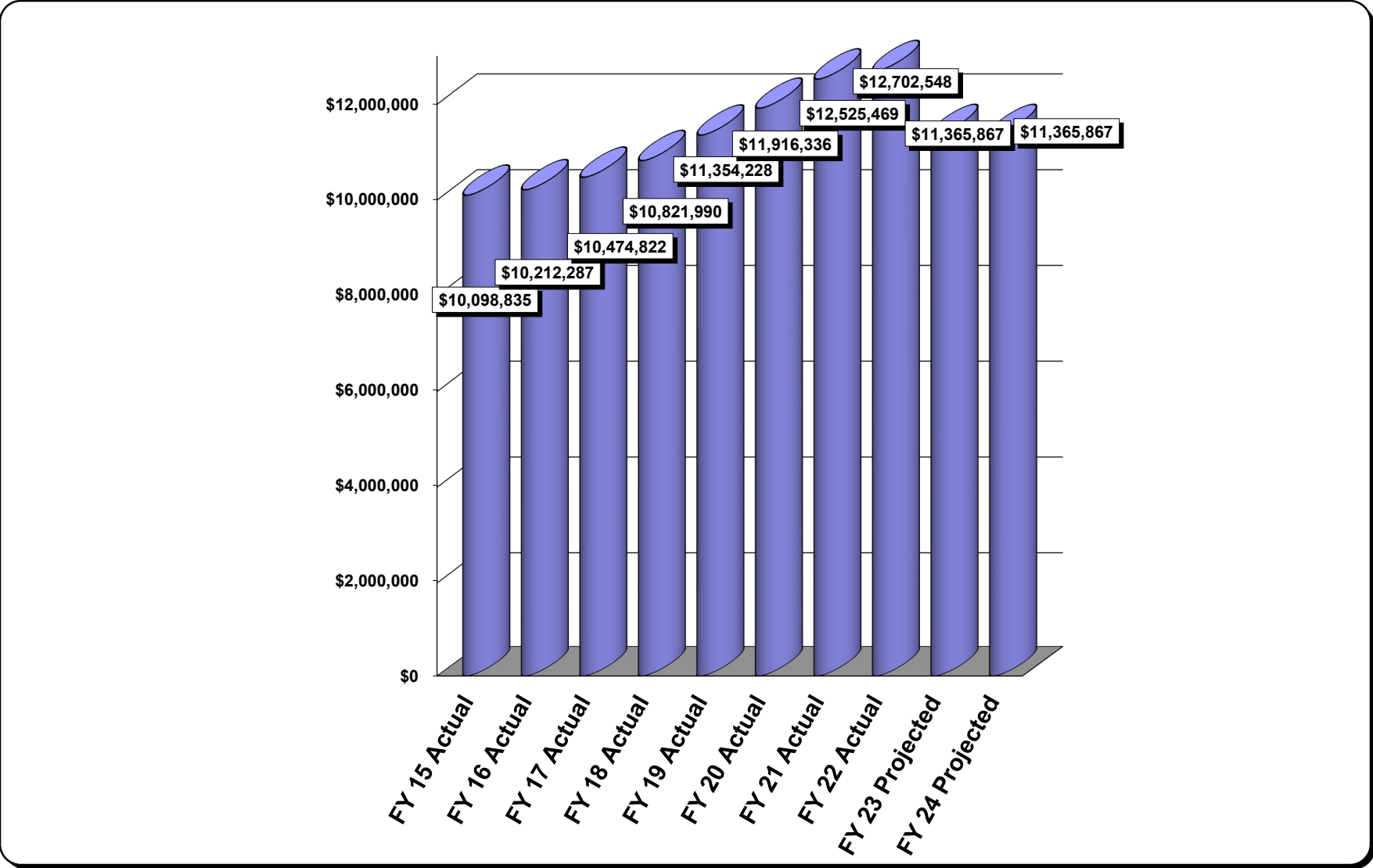
# Change in Tax Dollars

FY 23	County-Wide	Unincorporated	Total
Rate decrease	(\$887,203)	(\$201,587)	(\$1,088,790)
Revaluation / Growth / Decline Change	3,833,157	142,740	3,975,897
Rollback Change	<u>(1,475,163)</u>	<u>(46,115)</u>	<u>(1,521,278)</u>
	<u>\$1,470,792</u>	<u>(\$104,962)</u>	<u>\$ 1,365,830</u>

FY 24	County-Wide	Unincorporated	Total
Rate decrease	\$-	(\$50,640)	(\$50,640)
Revaluation / Growth / Decline Change	261,710	50,506	312,216
Rollback Change	<u>1,710,423</u>	<u>124,161</u>	<u>1,834,584</u>
	<u>\$1,972,133</u>	<u>\$124,027</u>	<u>\$2,096,160</u>

# Fund Balance Review

Fiscal Year	Unassigned Percent
FY 16	19.8%
FY 17	20.0%
FY 18	20.0%
FY 19	20.0%
FY 20	20.0%
FY 21	20.0%
FY 22	20.0%
FY 23 Budget / Projected	15.8%
FY 24 Budget / Projected	15.5%



# FY24 Changes to Operating Budget

- Personnel: Cost of living and increases of \$1,128,442 applied to salary and benefits in General Fund.

Group	FY 2024 COLA
Nonunion	3.0%
AFSCME	3.0%
Teamsters	3.0%
DSA	Budgeted 3.5%; Open Contract
PPME	3.0%
Elected Officials	5% Sheriff; 3.5% all others

- General Fund increase is \$1,351,326 or 4.1% of FY 23 budgeted salaries of \$32,762,560 to FY 24 budgeted salaries of \$34,113,886; includes newly budgeted positions and organizational changes by departments.





# FY24 Changes to Operating Budget

- Benefits
  - Budgeted Health Insurance reduced current 2023 rates and at 5.4% increase based on recent experience for 2024.
- Impact of all benefits to General Fund decreases is (\$317,825) or 2.3% of FY 23 Budget of \$13,816,384 to FY 24 Budget of \$13,498,559; includes newly budgeted positions



# FY 24 Changes to Operating Budget

Organizational Change Requests (Salary and Family Benefits)	Department Request
Auditor: Reclassification - Finance Generalist	\$3,735
Conservation: 1.0 FTE Park Maintenance Tech*; 1.0 Ranger	156,604
FSS: 2.0 FTE Senior Facility Maintenance Worker*; 1.0 FTE Security Guard; 1.0 Grounds Maintenance Worker; 1.0 Facility Maintenance Worker*	359,428 (66,950)#
Human Resources: Reclassifications – Senior Human Resources Generalist; Senior Office Assistant	13,055
Medic Ambulance Director	139,396
Planning and Development: Reclassification – Senior Building Inspector	4,871
Recorder: Reclassification- Passport & Licensing Supervisor (eliminates Deputy)	(5,043)
YJRC: 1.0 FTE Assistant Director*	<u>49,000</u>
	<u>\$654,096</u>

- \* Partial Year; # Reduction of contracted service.
- The above does not include costing of FY 23 organizational changes approved January 19, 2023 or before.



# FY 24 Changes to Operating Budget

Maintenance: \$161,402

Rent: (\$141,450)

Professional Services – Strategic Plan Elements: \$191,817

Grants: (\$526,211)

Changes for Authorized Agencies:

- Bi-State Planning – (\$9,755)
- Library – \$14,405
- Emergency Management Agency - \$45,000
- SECC - \$255,000
- CASI – (\$48,136)
- CADS – (\$222,881)
- QC Chamber / Defense Alliance - \$17,400

External funding request received from outside agencies - TBD

- Capital Plan and General Non-Departmental



# ARPA – Coronavirus State & Local Fiscal Recovery Fund

	FY 2023 Amendment	FY 2024 Budget	FY 2025 Projected
Operating (Non-Departmental):			
Salvation Army; HHSI	\$1,928,328	\$1,086,510	\$1,881,556
Transfers out:			
Capital – Reallocated Capital	5,875,000	375,000	-
Capital – COOP / COG	3,750,000	-	-
Capital – Jail Modifications	-	-	1,000,000
Capital – Admin. HVAC	2,850,000	150,000	-
Capital – Davenport West Locust Sewer Connectivity	-	1,600,000	-
Capital – Conservation Trails	400,000	800,000	800,000
Capital – Conservation Sewer	400,000	800,000	800,000
Capital – Mt. Joy	-	5,000,000	-
Capital – Park View	<u>-</u>	<u>5,000,000</u>	<u>-</u>
Total Transfers Out	<u>13,275,000</u>	<u>13,725,000</u>	<u>3,481,556</u>
\$34.6 M Budgeted / Expended; Out of \$33.6 M	\$15,203,328	\$14,811,510	\$3,481,556

# FY 24 Changes to Other Funds

- Debt Service Fund:

	Debt Service	Paid by Debt Tax Levy	Obligated through
Solid Waste Recycling	\$563,831	\$ -	2035
Emergency Equipment	2,336,750	1,276,750	2028
PSA Lease – 2012	<u>1,963,818</u>	<u>1,953,418</u>	2025
Total	\$4,864,399	\$3,230,168	



# FY24 Changes to Other Funds

- Rural Services Fund: The transfer to Secondary Roads Fund has increased \$120,000 due to the formula tied to assessed valuation. Corresponding County General Fund formula increase is \$35,000. Library contribution increased by \$14,405, partially due to population reallocation.
  - 3.3% increase for Secondary Roads transfers from prior year; corresponds with taxable growth.
  - 75% of revenue potential
- Secondary Roads: Roadway construction and maintenance projects are scheduled due to the availability of resources.
- Opioid Settlement Fund: New fund to address national Opioid crisis using settlement funds. \$100,000 FY 2023 amendment; \$300,000 FY 2024; \$6.8 M over 17 years.



# Capital Fund

	FY 23 Estimate	FY 24 Budget	Significant Projects
Buildings and Grounds	\$ 21,712,740	\$ 13,816,070	Bi-Directional Amplifiers; Jail Camera updates; Relocate warehouse; YJRC; Admin HVAC; COOP / COG
Technology and Equipment Acquisition	1,977,500	3,519,000	CCTV Camera Equipment; Sheriff Auxiliary Equipment; Phone System Upgrade; Auditor Poll Books / Tablets; Laptops / Tablets; Sheriff / Conservation MDC; Body Cameras; Technology Assessment; Community Development Software
Other Projects	50,000	1,650,000	ARPA West Locust / CAT Funding
Conservation CIP	2,926,750	3,621,000	SCP Pool Liner; SCP Road Resurfacing; WLP Playgrounds; Wapsi Center; ARPA Trails and Sewer
Bond Issuance	1,049,601	-	SECC Radio Tower Infrastructure and Radios
Vehicle Acquisition	550,000	605,000	Annual replacements and additions
Secondary Roads Construction Equipment	1,250,000	980,000	General Equipment
Secondary Roads Construction	<u>2,575,614</u>	<u>10,760,000</u>	Culverts; Intersection Improvements; HMA resurfacing
<b>Total</b>	<b>\$32,092,205</b>	<b>\$34,951,070</b>	

FY 22 - \$13.4 Million; FY 23 Original Budget - \$30.9 Million; FY 2023 – FY 2028 \$104.8 Million

# Thank You

- Departments & Authorized Agencies
- Administrative Staff
  - Amanda Orr
  - Debbie Dierkes

- Budget Analysts
  - Pam Brown
  - Lori Elam
  - Chris Mathias
  - Megan Petersen
  - Amanda Orr
  - Wes Rostenbach
  - Sara Skelton
  - Amber Sullivan
  - Amy Thoreson
  - Kathy Walsh





# Budget Calendar

<u>Meeting Type</u>	<u>Topic</u>	<u>Date</u>
Work Session	Operations	Tuesday, January 31, 2023 - COW
Work Session	Capital / Sec Rds.	Tuesday, February 7, 2023 - Special
Work Session	Wrap-up / Questions	Tuesday, February 14, 2023 - COW
Public Hearing	Hearing / Adoption	Thursday, February 16, 2023
Max Tax Levy		
Budget Adoption	Hearing / Adoption	Thursday, March 16, 2023



# Summary

- Property Tax Rates:
  - Urban rate remains the same at \$5.95, residential 4.6% increase of same value home due to rollback changes
  - Rural rate decreases from \$8.82 to \$8.78, residential 3.9% increase of same value home; due to rollback / rate change
- County budgeted funds at \$124,310,388 to fund operating and capital budget
- 2024 Capital Budget of \$34.0 million and six year plan of \$104.8 million fully funded without borrowing

