

Scott County Board of Supervisors
February 5, 2019 8:00 a.m.

The Board of Supervisors met as a committee of the whole and pursuant to adjournment with Maxwell, Beck, Knobbe and Croken present. Supervisor Kinzer was absent.

Dr. Ed Rogalski, campaign chair of the new Davenport YMCA Capital Project for the Scott County Family YMCA, spoke to the Board about receiving County support for the project. He said the YMCA is publicly raising about \$12 million and have about \$10 million towards that goal. He said the current downtown facility is more than 60 years old and that the corporate board felt that it was time to replace it. He also said they have done a feasibility study and a site selection. He said the facility would have 70,000 square feet. He said that the facility would help redevelop the Cork Hill area. He said the facility would be a great gateway to downtown Davenport.

Brad Martell, YMCA CEO, gave details of the project. He outlined the history of the YMCA in Scott County. He said the YMCA has six Healthy Living Centers, 25 nonprofit partners, 13 licensed childcare and after school centers, employ two full-time outreach staff that work in the high schools and the grade schools in the Davenport school district with the most at risk kids and also partner with five different school districts. He said that 8,000 of the 40,000 members receive a scholarship, which total about \$1.53 million. He said the YMCA has a lot of different outreach programs such as Camp Abe Lincoln and a learn-to-swim program with Davenport schools.

He said the YMCA hired Triangle2, a national firm that does YMCA market studies based out of Nashville. He said Triangle2 made 800 phone calls for the study, paid for by the John Deere Foundation. He presented slides of the planned facility and site which is near the YMCA early learning center built in 2014. He said the facility will include a heart research center.

Supervisor Beck asked what the YMCA can do to enhance or expand programing by moving to the new location.

Martell said a lot of it is getting the kids involved that live north of the planned location. He said they already have two full-time community outreach workers, but thinks this new area has more children living around it than the present location. He said they would have a lot more kids walking to the new facility.

Supervisor Maxwell asked what would happen to the old pool and building and would this new growth subtract from the other Davenport locations.

Martell answered that the study said this new YMCA could attract four to six thousand new members. He said they have not decided what to do with it yet. He said more than likely it will be demolished and the lot sold to a developer.

Supervisor Croken said he is a huge fan and supporter of the YMCA. He said the benefits of the YMCA to the health and workforce of the community is underestimated. He said the Scott County Family Y is the largest provider of childcare in this area. He said the Y's contributions to avoiding juvenile delinquency are enormous. He asked what the YMCA would like the County to do.

Martell said the YMCA is seeking a \$500,000 CAT grant from the State, and that the grant committee looks for a local city/county match. He said the consultant advised that having \$50,000 from the County and \$50,000 from the City of Davenport as part of the local match would be beneficial. He said Scott County donated \$350,000 in the year 2000, paid out over five years, for the Bettendorf Y project, for Camp Abe Lincoln and for some of the renovations in downtown Davenport facility.

Supervisor Knobbe asked if they had heard from the City of Davenport.

Martell said they go this afternoon to meet with the city and give the same presentation.

Knobbe asked about the smaller building size planned.

Martell said the new building will be much more efficient and that they would probably pick up 25,000 square feet of usable space in this new building.

Knobbe asked about donors.

Martell listed the Bechtel Trust, Mid-American Energy, Von Maur family, Quad City Bank and Trust, SCRA, RDA and Deere Foundation among others.

Beck asked when they anticipate breaking ground.

Martell said they want to break ground this fall. He said in the next 30 to 45 days they will know about the requested new market tax credits and different larger donors that they are waiting for a number to come in and then will start hiring a general contractor and local architect. He said they could be open in December 2020 or January 2021.

Croken said that investing in the YMCA would be a prudent way to invest in long term public safety.

Jon Burgstrum, County Engineer, reviewed the first reading of an ordinance to adjust the speed limit near the Walcott Truck Stop on the north edge of Walcott. He said several years ago Walcott annexed the east side of Y40 as it goes out of town where the new museum for the Truck Stop and some other buildings are located. He said the City changed the speed limit from Sterling Drive north to the city limits to 45 mph and that this change to the County ordinance will match the changes to the City ordinance.

Croken asked if anyone would be unhappy with this change.

Burgstrum said he has not received any complaints or notices and that typically when it is right around the city limits and the city makes the request, he will go along with that because usually the lower speed limit is better and safer.

Burgstrum reviewed the annual resolution approving Policy for Purchase of Right of Way for 2019. He said that his office receives information from the County Assessor on farm sales throughout the last year, usually one to two dozen significant farm sales happen within a year, and that his office calculates the sale price per acre, compares the assessed price per acre and calculates an average factor to use as a beginning point for negotiations. He said the 2019 factor will be 3.64 times the assessed valuation per acre. He said the DOT set this formula.

Maxwell asked what type of land is involved in purchasing right of ways.

Burgstrum said usually parcels are small areas that cannot be farmed, usually involving a bridge or large culvert. He said his office has not bought any right of way for a while.

Tim Huey, Planning and Development Director, reviewed the second and final reading of the rezoning of 33 acres near Long Grove. He said that a subdivision plat had not been submitted but expected one soon.

Beck asked if there had been any additional comments.

Huey said no, that the Board heard the comments from the neighbors.

Huey reviewed the request to amend the policy on building permits. He said that under the current policy one building permit covers everything from footings to the roof and everything in between, all the mechanical systems, electrical systems and plumbing systems. He said that he and Bob Buck, County Building Inspector, recommend amending the policy on building permits to be in line with other jurisdictions. Other jurisdictions have inspections, such as for electrical or plumbing, that are separate from the general building inspection and they charge a separate permit for each inspection. He said the amendment will help deal with the increased complexity and keeping track of subcontractor work.

Huey said that in the future the Planning Department would benefit from an additional inspector to provide better coverage and prompt response to requests for inspections. He is also an inspector and that the office tries to be responsive to requests and that Planning also does inspections for five small cities. He said that inspections for LeClaire alone constitute 25 percent of inspections.

Knobbe asked what would be the increased costs to contractors.

Buck said that for a 1,100 square foot house the increase would be \$534 with separate inspections for mechanical, plumbing and electrical, with each inspection being one

third of that cost. He said the fees are based on the permits that come in the office and value of the work.

Beck asked on what the fee would be based and if there is a flat fee.

Buck said the fees are based on the square footage of the building and the value of the work performed. He said the minimum fee is \$50 for \$1,000 of value.

Mahesh Sharma said Supervisor Kinzer told him that he fully supports this item and that these charges are a common practice with contractors.

Huey also reviewed the planning for the upcoming Economic Development Summit. He said it will be held at the Bettendorf Waterfront Center on February 28, 2019. He said participating agencies include the Bi-State Planning Commission, Quad Cities First and Eastern Iowa Community College. He said break-out sessions will include economic development models for value-added agriculture with John Maxwell, Tom Dittmer, Scott Rochau and Glen Keppy; a funding opportunities session; a session on the craft industry; and a session encouraging and expanding the workforce. He said the keynote lunch address will be from Debi Durham, Director of the Iowa Economic Development Authority and the Iowa Finance Authority. He said that in the afternoon there will be a tour of Cinnamon Ridge Farms and Cody Road Distillery.

Croken said he did not hear any aspects of healthcare being part of the economic summit.

Huey said that was exactly the conversation we had in 2014, after the last summit. He said the last summit was on regional economic development issues and small town main street. He said they will put together future summits on other issues.

Jeremy Kaiser, Juvenile Detention Director, reviewed a proposed Auto Theft Accountability program. He said automobile thefts in Scott County, primarily by juveniles, have greatly increased. He said for about a year and a half the problem has grown to the point where detention numbers have effectively doubled, going from 10 to 11 detainees to 23 to 24 detainees. He said he has been working with local leaders to determine what can be done to reduce juvenile auto theft.

Kaiser said the police are really good at arresting them and the County Attorneys are really good at adjudicating them and his department is good at detaining them, but that is really just a reactive response. He said community leaders need to think a little bit bigger picture as to how to get out in front of this problem, and how to address it from a more holistic level that will be more effective than just locking them up. He said his research led to the proposed victim offender mediation program.

He said he named it auto theft accountability to target first time auto theft offenders. He noted in 2018, there were 180 juveniles who were arrested for auto theft, with 104 of those juveniles, or 58 percent, being new offenders. He said eligible youth would be first

time auto theft offenders who would have three months to complete the program and staff would keep juvenile court and the County Attorney informed with weekly progress notes. He said if at any point the offender fails to make progress the juvenile will go back to the original court proceedings and adjudication. He said if the youth completes the program, court proceedings will be dismissed. He said the victim has to agree to participate, and they will not move forward without victim participation.

Kaiser explained that the young person's family, facilitators, the victim and volunteers meet and talk about how the youth can own up to what was done, and while in that meeting all the participants agree on a plan in which the young person can repair the harm that has been done to the victim. He also said this plan is legally binding and is monitored by the staff.

He said the accountability factor is the program provides a face-to-face interaction that is real, true accountability, holding the juveniles responsible for their crimes. He said the restorative justice factor focuses on making the victim whole. He said that family group conferencing reduces recidivism and increases victim satisfaction. He said it also promotes a sense of responsibility in the offender.

He said this model has been studied, is evidence-based and proven to work and be effective. He said his office had a contract approved from DCAT, funded from juvenile court, which will reimburse the county for staff time, training and supplies. He said it is a one-year contract with an option to extend for an additional five years. He said there is a \$99,000 cap for the year.

Maxwell asked if Kaiser currently has staff for the program.

Kaiser said yes, and that a lot of people ask about doing this with volunteers to save money and time. He said it is going to take a very special person to be able to engage families, engage the youth and engage victims. He said he has a team of about 24 staff that have worked with children and families for years. He said three staff, with combined experience of 50 years working with children and families, came forward to be part of the program.

Croken asked about the opportunity for referral to other social services that might be required. He said the ideal scenario assumes there is an engaged family which may or may not be the case, and in some cases the young person may have some sort of a mental health condition. He asked if this will tie into the Vera French multidisciplinary counseling program.

Kaiser said that staff could make referrals directly to the Vera French program or to any service in the community, but referral would not be the primary focus.

Beck asked about a program from Lancaster, Nebraska.

Kaiser said he is not familiar with the Lancaster program. He said the Oakland program is the one he had read about as being highly effective.

Beck asked Kaiser if he has set goals for the program.

Kaiser said the outcomes are to engage offenders promptly, within days of being charged, hold youth accountable, put a face to the charge and repair the harm that has been done. He said lower recidivism is the biggest outcome, with higher victim satisfaction and promoting a connection to the community for offender and victim as other important outcomes. He said specific goals are to lower juvenile crime, reduce detainments and reduce court hearings which would increase court time for more serious cases. He said it costs \$200 per day to detain a juvenile offender, and reducing the average daily population to 21.5 offenders would save about \$100,000 annually in detainment costs.

Maxwell asked what offenders could do if they do not have the money to repay victims.

Kaiser said it could be yardwork, painting a fence, helping the victim clear out an attic, help wash their car or anything to repair some of the harm that has been done.

Knobbe asked about the victims who may not want to participate.

Kaiser said he thinks a lot of them just say I want my money or I cannot take time off work for a meeting. He said part of the work will be trying to figure out what prevents them from wanting to engage and then problem solving.

Croken urged Kaiser to do his best estimate of specific measurable goals so that when he comes back a year from now he can say we overachieved here or we underachieved here and start to build the stories of what worked and what did not.

Kaiser said he fully intends to keep data on all the participants in the program but he is a little hesitant to set specific goals. He said that he would work to set specific goals.

Kaiser also reviewed the contract for the GPS-enabled ankle bracelet program from BI.com. He said BI.com provides the GPS ankle bracelet unit that goes on to the juvenile's leg and that they also provide the software for tracking the juvenile. He said the bracelet sends a ping back once a minute as to its exact location using satellite technology. He said staff can set zones around the houses or schools of the juveniles, and so if they leave the zone, staff receives a text message immediately.

Kaiser said the contract covers the units, six are in operation now, the software for unit location, and training and support. He noted that the contract pricing is going down. He said that in the past the cost was \$5.10 per day per unit while under operation, and would cost \$3.10 to keep them on the shelf, with an additional two dollars to put a unit into service. He said the juvenile court pays for this program and his office has operated it on a cost neutral basis for the past four years. He said the contract is going down to

\$4.10 per day, and so he recommends to move to a more sophisticated unit that costs \$4.25 per day. He said the old unit relied heavily on satellite GPS-enabled and that the new unit operates primarily from Wi-Fi signals which increase accuracy.

Mary Thee, Human Resources Director, reviewed the hiring of James Jacobs for the position of Corrections Officer in the Sheriff's Office at the entry level rate.

Thee also reviewed the agreement reached between representatives of Scott County and AFSCME Local 606. She said the union ratified in January and is the same package that was ratified in December with PPME. She said it is a three year agreement with general wage increases of 2.25% the first year, 2.5% the second year and 2.25% the third year. She said due to changes in collective bargaining law, all of those items that are now considered prohibitive of bargaining were taken out of the contract. She said both negotiations were the quickest ever, taking less than an hour.

Maxwell asked if three years was pretty normal.

Thee said it is what the Board approved and is what she is recommending. She said state law now does not allow contracts to go beyond five years.

Maxwell asked about the items taken out of the contract.

Thee answered that most of them are already covered by administrative policy and that some updates to the administrative policies may be needed.

Croken said he understands that state law has made some issues prohibited but the bulk of the issues are in the permissible range. He asked how many of the permissible ones did they negotiate.

Thee said all were left in with slight modifications to some.

David Farmer reviewed setting a public hearing date on an amendment to the County's current FY19 Budget and setting a public hearing date for the FY20 Budget. He said both are set for Thursday, February 21, 2019 at 5:00 p.m. He said notice of the hearing will be in the official county newspapers on February 6th. He also said that the published tax rates and appropriations are greater than anticipated to allow for changes without republishing notices or engaging in the amendment process.

Croken said he will be requesting to delay the meeting from 5:00 p.m. to at least 6:00 p.m. He said it is not practical to expect the public to attend a meeting at 5:00 o'clock on a work day.

Farmer said a change would void the publication and the process would start over.

Knobbe asked if there was support for changing the time to 6:00 o'clock.

Knobbe, Beck and Maxwell said no.

Maxwell said that the train is already going down the track, a delay would be for people who will probably not show up and therefore there is no sense in changing times and delaying the process.

Croken said the Board has been aware of transparency concerns in the community and the Board ought not to have allowed a public hearing at 5:00 o'clock and he is sorry for the disruption. He said if supervisors are committed to transparency and openness in government they need to create public hearing times that the public can attend.

Beck said that changing times for future meetings can be discussed during the Board's strategic planning process.

Ed Rivers, Health Department Director, reviewed the deputy medical examiner appointment. He said the Board of Supervisors appoints the county medical examiner, funds and provides support for the program. He said that the county medical examiner under the Iowa Code can appoint the deputy county medical examiners and county medical examiner investigators.

He said the examiners and investigators are on 24/7 call. He said an investigation is required by law of any death of a person who has been unattended by a physician for thirty days before the death. He said that not a lot of physicians want to participate due to this requirement. He said that Dr. Barbara Harre, who is with child protection services, is the county medical examiner, and Dr. Camilla Frederick and Dr. Richard Blunk are deputy county medical examiners. He also said that Angie Allen and Don Schaeffer are county medical examiner investigators.

Rivers said that the appointment of an additional county medical examiner is budget neutral. He said Dr. William Jerome is the candidate and that he graduated from the University of Iowa with an MD specializing in internal medicine and practiced in the Quad Cities from 1978 through 2016.

Moved by Maxwell, seconded by Beck at 9:42 a.m. a motion to adjourn. All Ayes.

Tony Knobbe, Chair of the Board
Scott County Board of Supervisors

ATTEST: Roxanna Moritz
Scott County Auditor