

**SCOTT COUNTY JUVENILE DETENTION
AND DIVERSION PROGRAMS**

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MEMORANDUM

Date: 01/28/2019

To: Scott County Administration and Board of Supervisors

RE: Auto Theft Accountability Program and Contract

History- New Program Description

Over the last few years, this Scott County area has experienced a dramatic increase in auto theft. This has had a direct impact on the Scott County Juvenile Detention as average daily population has effectively doubled, causing costs to rise significantly as well. In 2018, Davenport Police Department arrested 180 juveniles for auto theft. Of those, 58% were new offenders. The Auto Theft Accountability Program is a new program designed to target those first time offenders and provide accountability for the harm they have brought upon their victim and the community.

The Auto Theft Accountability program is a victim-offender mediation program which is based upon highly effective programs provided in New Zealand (Family Group Conferencing) and Oakland, California (Restorative Community Conferencing). This model is evidence based, as the National Council on Crime and Delinquency studied the outcomes of the RCC program in Oakland. They found that youth who completed the program were 44% less likely to get a new sustained charge, than youth who were processed through the juvenile legal system.

This program is a restorative justice concept in which victims and offenders are brought face to face in a neutral setting. Staff then facilitate a meeting to discuss the harm that has been done and create a plan for how the offender is to repair the harm. The youth offender will have three months to complete the plan. If the offender completes the plan, they will have their charge dismissed. However, if at any point they fail to progress, they will revert back to court proceedings.

Benefit to Community- Measurement

There are several reasons this program is in the best interest of the community. In other communities where it has been implemented they have experienced lower recidivism, higher victim satisfaction, and it has promoted a sense of responsibility in offenders. The ultimate goal will be to lower juvenile crime (particularly auto theft), less court hearings, improved court times, and decrease detention usage.

Capital Costs- This program will incur no capital costs as it will be provided in the Scott County Juvenile Diversion Programs space.

Offsetting Revenue

On-going operating expenses for this program will be covered by an inter-governmental contract with Iowa Department of Human Services. (Contract attached) Decategorization Board. All staff time, training, and supplies for the program will be reimbursed by the contract up to \$99,000 annually.

The contract would need to be signed by the Scott County Board of Supervisor's Chairperson. We can begin operating the program as soon as staff are trained and the curriculum completed. The goal start date is April 1st, 2019.

Jeremy Kaiser, Director

Scott County Juvenile Detention

Auto Theft Accountability Program

FTE

Year 1	Revenue From DHS/ DCAT	<u>\$ 99,000.00</u>			
	Staffing Time - Mid Point	\$ 49,817.22	1.00		
	Benefits - Family Coverage	30,232.76			
	Part Staff	2,946.46	0.06		
	Part Time Benefits	503.55		Per Year	Amortized over 5 year
	Office Supplies	500.00			
	Training	<u>15,000.00</u>		15,000.00	3,000.00
	Total Expenditures	<u>\$ 99,000.00</u>			
	Net Program Expenses	<u>\$ -</u>			

Year	Revenue From DHS/ DCAT	<u>\$ 99,000.00</u>			
	Staffing Time - Mid Point	\$ 49,817.22	1.00		
	Benefits - Family Coverage	30,232.76			
	Part Staff	13,194.99	0.26		
	Part Time Benefits	2,255.02		Per Year	Amortized over 5 year
	Office Supplies	500.00			
	Training	<u>3,000.00</u>		15,000.00	3,000.00
	Total Expenditures	<u>\$ 99,000.00</u>			
	Net Program Expenses	<u>\$ -</u>			

Auto Theft Accountability

A victim-offender mediation program

Restorative Justice Concept

- Traditional criminal justice
 - What law was broken?
 - Who broke it?
 - What punishment is warranted
- Restorative Justice
 - Make the victim whole
 - Accountability
 - Social Skill building

From New Zealand to Oakland

- Program based on a Family Group Conferencing (FGC) model
 - Young person, family, facilitators, victim, volunteers meet and talk about how the youth can own up to what they have done
 - Participants agree upon a plan through which the young person can repair the harm which has been done
 - Plan is legally binding and is monitored by staff
 - New Zealand has found FGC's reduce recidivism, increase victim satisfaction, and promote a sense of responsibility in offenders
 - Oakland provides Restorative Community Conferencing (RCC) program – based on FGC model

Oakland, CA (Restorative Community Counseling Program)

- Has been operating in Oakland for 9 years
- Implemented as a pre-adjudication diversion program
- Evidenced-based Program
 - Outcomes were studied by the national Council on Crime and Delinquency
- Traditional 12 month recidivism rate= 32.1%, RCC 12 month recidivism rate was 18.4%
- Within 12 months of completing RCC program, youth were **44%** less likely to get a new sustained charge than youth who were processed through the juvenile legal system

Eligible Youth

- First time auto theft offenders (Theft 1, Theft 2, OMVWOC)
- Clearly identified victim
- Youth will be given opportunity to avoid court and adjudication by participating
- Youth has 3 months to complete program
- Youth can have charge dismissed after completion

Proposed Process

- Youth Charged with auto theft crime- police forward charge to JCS intake
- Juvenile Court Intake officer makes referral to ATA program based on criteria
- Court proceedings put “on hold”
- Program staff engage victim and offender within 48 hours of referral
- Offender has 3 months to complete program
- ATA program staff inform JCS/County Attorney of progress
- At any point- if the offender fails to progress- they will revert to court proceedings- move toward adjudication

ATA Program facilitators tasks

- contacts child/family explains program/benefits
- contacts victim- explains program/benefits
- Schedules date, time, place of meeting
- Engages volunteers to participate in circle discussion
- Facilitates meeting- problem solve ideas to repair harm- creates a plan and contract
- Monitors progress and supports victim and offender thru completion of program
- Reports progress and completion to Juvenile Court

Financial Aspect

- Contract with DECAT to reimburse for staff time and supplies for program (\$118k cap)
- Utilize Juvenile Diversion Programs space for meetings

Anticipated Outcomes

- Engages offenders promptly (within days of charge)
- Holds youth accountable for crime- puts a “face” to the charge
- Repairs harm that has been done
- Lower recidivism
- Higher Victim Satisfaction
- Promotes connection to community for offender and victim
- Lower juvenile crime, lower detainments
- Less court hearings- improve court times for more serious cases

Questions?

THE COUNTY AUDITOR'S SIGNATURE CERTIFIES
THAT THIS RESOLUTION HAS BEEN FORMALLY
APPROVED BY THE BOARD OF SUPERVISORS ON

DATE

SCOTT COUNTY AUDITOR

R E S O L U T I O N

SCOTT COUNTY BOARD OF SUPERVISORS

FEBRUARY 7, 2019

AUTHORIZATION TO PROVIDE AUTO THEFT
ACCOUNTABILITY PROGRAM SERVICES

BE IT RESOLVED BY the Scott County Board of Supervisors as follows:

Section 1. That the Scott County Juvenile Detention and Diversion Programs will provide the Auto Theft Accountability Program for youth through a contract with the Iowa Department of Human Services ending June 30, 2019. The contract can be renewed for five years with the final year ending on June 30, 2024.

Section 2. This resolution shall take effect immediately.