

**SCOTT COUNTY JUVENILE DETENTION
AND DIVERSION PROGRAMS**

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MEMORANDUM

Date: 09/21/2020

To: Mahesh Sharma, County Administrator; Scott County Board of Supervisors

RE: Scott County Juvenile Programs Task Force Analysis and Recommendations

Detainment History

In the past few years the number of juveniles ordered for detainment has increased dramatically. The average daily population of adult waiver juveniles and juveniles referred from juvenile court has increased from a total of nine (9) juveniles per day in October 2015 to over twenty (20) juveniles per day in August of 2020. The total number of juveniles being detained peaked in Fiscal Year 2019, when an average of thirty- four (34) juveniles per day were detained, combined in Jail and Juvenile Detention.

Today the law allows for adult waiver juveniles to be detained in jail and juveniles referred from juvenile court are held in juvenile detention. However, as of December 2021 the J.J.D.P.A. (Juvenile Justice Delinquency Prevention Act) states that all juveniles will be held in juvenile detention unless a district court judge finds that a particular adult waiver juvenile cannot safely be held there. This will cause an enormous strain on Scott County Juvenile Detention Center, as it is currently only licensed for 18 beds.

Task Force

In addition to the need for detention bed space, it was determined that treatment programs were needed as well, to ultimately reduce detention population. A task force was directed to analyze juvenile programs in Scott County specifically designed to treat juveniles and reduce delinquent activities. Several local juvenile justice leaders were asked to participate on the task force due to their knowledge and experience, each providing perspective from their own area of expertise. Those that participated in meetings and discussions were: Dave Tristan, Supervisor at Scott County Juvenile Court Services; Nicole Mann, Director at Scott County Kids; Stephanie Hernandez, Director of Juvenile Justice Programs at Family Resources; and Jake Klipsch, Program Director of School Climate Transformation at Davenport Community School District.

Process

The task force's initial step was to brainstorm and list all juvenile programs in the area designed to treat at-risk or system involved youth (attached). Once the list of programs was created, the task force set out to determine "service gaps" in the area to address what needs exist. To do so, we sent the list to Kathy Nesteby, Executive officer from the State of Iowa's Division of Criminal and Juvenile Justice Planning Office. She categorized all programs and provided a basic analysis using the research Standard

Program Evaluation Protocol (SPEP), research-based guidelines for juvenile Justice Programs (attached). After reviewing the analysis, the Task force then was asked to make recommendations for what programs the community would benefit from most.

Recommendations

According to the analysis and corresponding research, programs that incorporate Cognitive Behavioral Therapy are the most effective at reducing recidivism. However, there are only two programs in this area which provide this type of treatment. For that reason, the Task Force recommends the implementation of another Cognitive Behavioral Therapy program. This can be accomplished inside the detention center as well as in the community with the addition of a Therapist trained in one of four CBT curriculums (Aggression Replacement Training, Promoting Alternative Thinking Strategies, Trauma Focused CBT, or Power Source). The therapist could also provide Group Counseling in one of the research –based models provided in the analysis. Group Counseling is the second most effective type of program at reducing recidivism and currently no programs in the area provide Group Counseling.

In addition to therapy services, the Task Force recommends Scott County aid and partner with local governments and private providers to implement a Juvenile Assessment Center. The service gap analysis showed that many services are available in this area for juveniles and families, but at times families lack access to those services for a variety of reasons. A Juvenile Assessment Center would provide accurate, comprehensive assessments for every youth referred as well as “warm hand-offs” to the appropriate provider in the area, to ensure each youth would get the right service at the right time. Other services recommended were expanding current restorative justice and diversion efforts.

Financial Impacts

For therapy services, the Task Force recommends the County issue a Request for Proposals from local service providers. The estimated costs for 10 hours of cognitive behavioral therapy and 10 hours of group counseling each week, would be approximately \$50,000 per year.

Juvenile Assessment Center Impact would be a matching dollar contribution with local governments and private providers. This would need to be negotiated with other entities. The estimated cost to be a primary partner would be \$200,000-\$300,000 per year.

Expanding current restorative justice and diversion efforts would have nominal financial impacts as expenses are reimbursed through a contract with Scott County Decategorization.

Jeremy Kaiser, Director
Scott County Juvenile Detention and Diversion Programs

Scott County Community-Based Services Gap Analysis

This is a basic analysis using the research behind the SPEP, *Research-Based Guidelines for Juvenile Justice Programs* by James Howell of The Comprehensive Strategy Group and Mark Lipsey of the Peabody Research Institute at Vanderbilt University.

SPEP Service Type	Scott Co. Service	# of this type
Cognitive-behavioral therapy	ART in Young Women's Leadership Program Dialectical Behavioral Therapy & Cognitive Behavioral Therapy - Family Resources	2
Group counseling		0
Mentoring	Y Achievers Engaging Males Check and Connect - Davenport CSD	3
Behavioral contracting; contingency management	PBIS - multiple schools	1
Family counseling	FFT MST BHIS	3
Family crisis counseling	Crisis Mobile Response	1
Mixed counseling		0
Social skills training	"Lifeskills" in Educ. & Youth Empowerment "Socialization" in Young Women's Leadership Placement Diversion Program	3
Challenge programs		0
Mediation	Auto Theft Accountability	1
Restitution; community service	Restitution/CS in JCS CS in Educ & Youth Empowerment Program	2
Remedial academic program	Tutoring in Educ. & Youth Empowerment	1
Individual counseling	MST BHIS Eye Movement Desensitization and Reprocessing (EMDR) - Family Resources Survivors of Homicide	4
Job-related training	Education & Youth Empowerment	1

The 14 service types listed above are those included in the SPEP. They are grouped (five groups) in descending order of likelihood to reduce recidivism.

Surveillance*	Tracking & Monitoring - Families Inc. In-home Detention - Scott Co. JDC Electronic monitoring - Scott Co. JDC School Liaisons - multiple schools	4
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*Not SPEP eligible. Minimal impact on recidivism in the research.

Educational*	Shoplifting Diversion Program Substance Abuse Diversion Class Scott Co. Diversion Program	3
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*Not SPEP eligible. No impact on recidivism in the research.

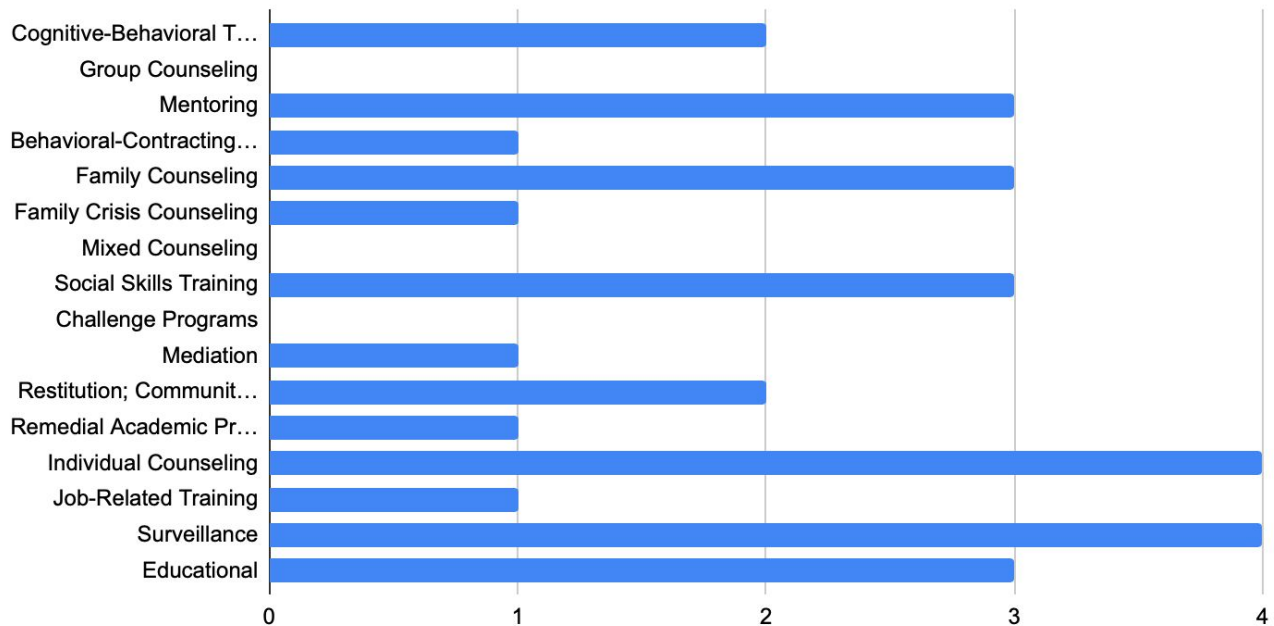
Other Services*	STAR Foster Care Training YTDMs Family Advocate - SC Kids Food pantry & basketball - Friendly House After school Programs - Fairmount Pines Survivors of Homicide Breaking Traffick Family Engagement - multiple schools Integrated Health Homes Beyond the Baseline	10
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* Other services may have value aside from a likelihood to reduce recidivism.

There are a number of other factors that, of course, need to be taken into consideration regarding the sorts of gaps that may exist within Scott County. The size of the population in need of services, their risk levels, their indicated needs, the capacity of the community to adequately meet those needs, available funding, etc.

This analysis is based primarily on volume and likelihood of recidivism reduction.

This chart puts the first three out of four tables above together to show the volume in each group side by side. They continue to be listed in descending order of likelihood to reduce recidivism with the addition of the non-SPEP categories. “Other Services” are not included.



- Cognitive-Behavioral Therapy yields the largest potential impact on reducing recidivism. Dialectical Behavioral Therapy is a form of CBT and while both are offered by Family Resources they are counted as one above.
- Group Counseling similarly has a high potential to impact recidivism and none exist in Scott Co. Having a large enough number of youth at one time to have and sustain a groups is often a barrier to group counseling programs.
- While the Behavioral-Contracting/Contingency Management service above (i.e. PBIS) is school-based, it is most often used in residential settings and is less likely to be operationalized in a community-based setting. If it is used, research indicates that the presence of incentives should be four times greater than consequences to elicit the best results.
- MST and BHIS were not included as Mixed Counseling, but potentially meet that definition. Mixed Counseling is the intentional use of more than one type of counseling (e.g. family as well as individual counseling).
- Social Skills Training is a service type that is dominant across the state. Scott Co. shows more balance.
- Surveillance types of services do have a positive impact on recidivism, it is simply less than the 14 therapeutically oriented SPEP services listed above it.

The above services were categorized to the best of my ability based on the available information.

The below services were not included in the analysis.

Not included	Why	4
Scott Co. Juvenile Court Diversion Program	from description is a planning effort rather than a service directly to kids	
Judges Funds, SC Kids	funding source rather than a service	
"Funding", SC Kids	funding source rather than a service	
Emergency Shelter	didn't include as it is residential setting and may have multiple services	

Services/Models that could be used to fill the above gaps

CBT

Aggression Replacement Training
Promoting Alternative Thinking Strategies
Trauma-focused CBT
Power Source

Group Counseling

Girls Circle/Boys Council
SNAP Girls
Modular Approach to Therapy for Children with Anxiety, Depression, Trauma and Conduct Problems

All of the above services are rated Effective or Promising in the [OJJDP Model Program Guide](#) and/or have their own evidence base. They are not the only ones that fit these two categories. Local needs of youth and capacity of service providers, etc. would have to be taken into consideration to determine which models would be best to incorporate into the local service array.

Prepared by
Kathy Nesteby
Executive Officer
Division of Criminal and Juvenile Justice Planning

COMMUNITY BASED SERVICES FOR AT-RISK JUVENILES IN SCOTT COUNTY

Provider Name	Program Name	Service Name	General Service Description	Street Address
Four Oaks	STAR Program	Family Foster Care Training	STAR program was developed due to JCS	Kirkwood Blvd SW
Families Inc.	Intensive Supervision	Monitoring, Individual	Intensive supervision of high risk clients in the	233 S. 2nd St.
Families Inc.	Placement Diversion Program		In all 7 th District Counties this program is	233 S. 2nd St.
Juvenile Detention Center	In-Home Detention	In-Home Detention	Client is restricted to home, school or work	500 W. 4th Street
Juvenile Detention Center	Enhanced In-Home Detention	Electronic Monitoring	Utilizing electronic monitoring: Real time	500 W. 4th Street
Bettendorf CSD	School Liaisons	School Liaisons	In Scott County there are fifteen school	PO Box 1150
Juvenile Court Services	Restitution	Restitution	A juvenile who owes restitution performs community service work and is paid	West 4th
Juvenile Court Services	Community Service	Community Service	Nearly all juveniles under supervision are assigned community service. The preference	West 4th
Families Inc.	Functional Family Therapy	Functional Family Therapy	FFT is an empirically grounded, well-documented and highly successful family	233 S. 2nd St.
Safer Foundation	Education-Youth Empowerment Program	Tutoring/class work	This is a six week program in Scott County. Older juveniles receive tutoring and	1702 N Main St JB Young Opportunity Center
Safer Foundation	Empowerment Program	life skills training	This is a six week program in Scott	JB Young Opportunity
Safer Foundation	Empowerment Program	Community service projects	This is a six week program in Scott	JB Young Opportunity
Safer Foundation	Empowerment Program	Career Coach	This is a six week program in Scott	JB Young Opportunity
JCS/Davenport PD - who is primary?	Shoplifting Diversion Program	Education/Information	Staffed by Juvenile Court Services and the	400 West 4th Street
Juvenile Court Services	Court Diversion Program	service or is this more of a planning	This is a collaborative effort between the	400 West 4th Street
Juvenile Court Services	Young Women's Leadership Group	Corrective Thinking	This is an off shoot of the Scott County	400 West 4th Street
Eastern Iowa Community College	Substance Abuse Diversion	Substance Abuse Prevention class	First time offenders for PULA, Possession of Marijuana or Possession	