

**TENTATIVE AGENDA**  
**SCOTT COUNTY BOARD OF SUPERVISORS**  
**November 8, 2021**

**Monday, November 8, 2021**

**Special Committee of the Whole - 9:00 am**  
**Board Room, 1st Floor, Administrative Center AND WEBEX/VIRTUAL OPTION**

The public may join this meeting in person OR by phone/computer/app by using the information below. Contact 563-326-8702 with any questions.

**TO JOIN BY PHONE 1-408-418-9388**  
**ACCESS CODE: 2499 135 3696 PASS CODE: 1234**

OR you may join via Webex. Go to [www.webex.com](http://www.webex.com) and JOIN meeting using the same Access Code and Pass Code above.

See the Webex Instructions in packet for a direct link to the meeting.

- \_\_\_ 1. Roll Call: Kinzer, Knobbe, Maxwell, Beck, Croken
  
- \_\_\_ 2. Public Comment as an Attendee.  
By Phone:  
\*3 to raise/lower hand, \*6 to unmute (host must unmute you first)  
  
By Computer:  
Bottom right of screen, you will find Participants and Chat, in this area you will find the hand icon, use the hand icon to raise and lower your hand.
  
- \_\_\_ 3. American Rescue Plan Act (ARPA) Funding Discussion.
  
- \_\_\_ 4. Adjourned. Moved by \_\_\_ Seconded by \_\_\_

## Instructions for *Unmuting Phone Line* during Board Meeting teleconference

To gain the moderator's attention, **press \*3 from your phone OR the raise hand icon** on computer or mobile device (for location of raise hand icon, see below). Phone lines will be placed on mute during the meeting. Participants may unmute their line using the mute icon or \*6 on their phone after being recognized by the Chair.

**Meeting #2499 135 3696**

**Password #1234**

### Connect via Computer or application:

Host: [www.webex.com](http://www.webex.com) Meeting number: **above** Password: **1234**

Or use direct link to meeting:

<https://scottcountyiowa.webex.com/scottcountyiowa/onstage/g.php?MTID=e7bd77bcc0bbd695270c7d8144f5916f0>

**Connect via telephone: 1-408-418-9388** Meeting number: **above** Password: **1234**


### Telephone / Cell Phones Connections:

Telephones lines will be placed on mute during the meeting. Participants may "raise their hand" by using \*3 to gain attention of the host.

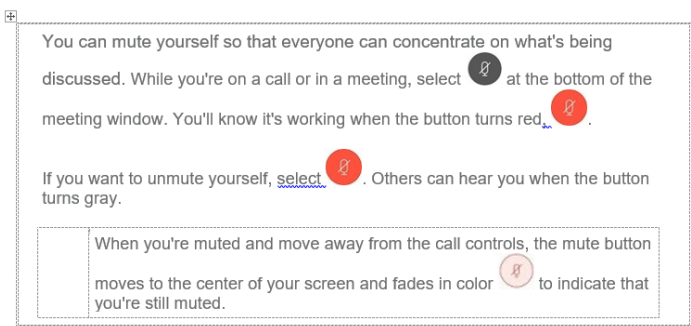
When called upon for comments by the Board,

1. The host will then unmute the participant's line at the appropriate time.
2. A user must have his or her own device unmuted.
3. The user may then unmute his or her conference line by keying \* 6
4. After conversation, please lower your hand. (\*3 again)

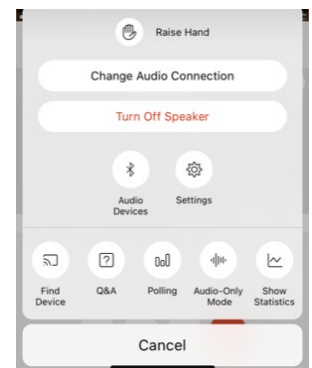
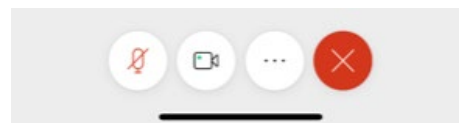
### Computer / Application Connections:

If connected via web application or computer, the user should look for the **Raise Hand**  raise hand symbol and click to appear raised so the host may acknowledge you.

1. The host will then unmute the participant's line at the appropriate time.
2. A user must have his or her own device unmuted.
3. The user may then unmute his or her conference line by clicking the microphone symbol.
4. After conversation, please lower your hand. (\*3 again)



To find the **raise hand icon**, you may need to click on ...



# Scott County Coronavirus State and Local Fiscal Recovery Funds – American Rescue Plan Act (ARPA)

Board of Supervisors update November 8, 2021



# Basics

- Scott County \$33,592,150; 1<sup>st</sup> tranche received July 2021. New fund created to account for projects.
- Special Purpose Governments (EMA, Library, Waste Commission, EIMHDSR) received no direct funding. Money may be transferred to Special Purpose Governments.
- Network with other municipalities or NFP's, consider impacts of the project, prevent duplication and encourage economy of scale.
- Obligated by December 31, 2024, expended by December 31, 2026.
- Costs incurred after March 3, 2021.
- Interim report filed- 1/31/22; No expenditures; no revenue loss.
- Waiting on final rule to be issued by US Treasury.





Big Idea	Financially Responsible County Government	High Performing Organization= Exceptional County Services	Local and Regional Economic Growth	Great Place to Live
Support Public Health Response	X	X		X
Address Negative Economic Impacts	X		X	X
Equity –Focused Services			X	X
Replace Public Sector Revenue Loss	X	X	X	X
Water & Sewer Infrastructure	X		X	X
Broadband Infrastructure			X	X
Premium Pay for Essential Workers	X		X	X

Multiple recommendations: planning for use of one time use of funds; limit operational impacts of continuing budgets

# Discussion 11/8/21

Project	ARPA Category	County Goal	Estimated Dollar Amount	Status
AA. Local Tourism Industry	Aid to Tourism, Travel, or Hospitality	Great Place to Live	\$500,000	Discussion 11/8
BB. Request by Mt. Sinai Church	TBD	Great Place to Live	?	Discussion 11/8
CC. Other Project: COOP / COG / County HVAC / Water Well / Economic Development / Local Tourism Industry	Various	Various	\$500,000	Discussion 11/8
DD. H.R. 5734 / S. 3011	Lost Revenue / Roads and Transportation	Various	Up to \$10,000,000 / \$10,000,000	Dependent on Federal Guidance

# Local Tourism Industry

Aid to Tourism, Travel, or Hospitality  
Local and Regional Economic Growth

- Visit Quad Cities is our local travel and tourism focal point.
- \$500,000 to support local tourism industry.
- Hospitality and Tourism were hardest hit by COVID.
- Funding to stimulate our economy, hospitality industry, and the 8,270 Quad Citizens who were gainfully employed in this industry.
- 93% of residents believe that tourism is good for the Quad Cities (2019 Community Survey)



# Local Tourism Industry

Aid to Tourism, Travel, or Hospitality  
Local and Regional Economic Growth

- Planned expansion or upgrade of tourism, travel, and hospitality facilities delayed due to the pandemic
- Implement COVID-19 Mitigation and Infection prevention measures to enable safe resumption
- Improvement to ventilation, physical barrier or partition
- Signage to facilitate social distancing
- Provision of masks or PPE
- Consultation with infection prevention professionals to develop safe reopening plans
- Activities that support safe reopening of business in tourism, travel, and hospitality industries and business districts that were closed during COVID-19 public health emergency.
- Aid may be considered responsive to the negative economic impacts of the pandemic if it supports businesses, attractions, business districts and tribal development districts operating prior to the pandemic and affected by required closure and other efforts to contain the pandemic.



# Request by Mt. Sinai Church

- Requested further information from the County on uses of ARPA dollars.
- Provided US Treasury guidance and Scott County presentations to Mt. Sinai.
- ARPA category and dollar amount of request are To Be Determined.



# Other Projects for further consideration?

- County COOP / COG – Plan – Public Emergency Response
- Other HVAC for County buildings – Jail / Courthouse / SECC / Secondary Roads
- Water well back up system – EMA
- Infrastructure improvements toward economic development within Scott County.



# H.R. 5734 / S. 3011

- US Senate bill – State, Local, Tribal and Territorial Fiscal Recovery, Infrastructure, and Disaster Relief Flexibility Act (S. 3011); unanimously passed by U.S. Senate.
- Companion bill is H.R. 5735
- Allow counties to allocate up to \$10 million in ARPA Recovery funds for provision of government services (similar to lost revenue)
- Allow counties to allocate \$10 million or (30 percent) for infrastructure-related activities under existing federal surface transportation laws or a Community Development Block Grant project.
- Allow ARPA Recovery Funds to provide emergency relief from natural disasters and their negative economic impacts.



# Next Steps

- Direction on how to balance grant award to projects.
- Seek clarification from Final Treasury Rule when released.
- Develop contracts for projects with consensus.
  - Contracts come to Scott County Board for approval





# Project Discussion

Project	ARPA Category	County Goal	Board Priority Rating	Board Assigned Allocation
a. Juvenile Detention Center – Spacing / Infrastructure	Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency	Financially Responsible Government		
b. Administration Center Air Supply	Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency	Financially Responsible Government		
c. Conservation Trail System Improvements– Trails	Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency	Great Place to Live		
d. HHSI – Supportive Housing	Housing Support- Affordable Housing	Great Place to Live		
e. Salvation Army – Shelter to Stability	Housing Support – Services for Unhoused Persons	Great Place to Live		
f. Scott County Parks – Wastewater Collection and Conveyance	Clean Water: Centralized Wastewater Collection and Conveyance	Great Place to Live		
g. West Locust – Sewer Connectivity	Wastewater Treatment Collection and Conveyance	Local and Regional Economic Growth		

# Project Discussion

Project	ARPA Category	County Goal	Board Priority Rating	Board Assigned Allocation
h. Mt. Joy – Storm Sewer and related road Infrastructure	Clean Water: Storm Water	Financially Responsible Government		
i. Park View – Storm Sewer and Related Road Infrastructure	Clean Water: Storm Water	Financially Responsible Government		
j. Administrative Expenses	Administrative Expenses	Financially Responsible Government		
k. Revenue Loss Projects	Provision of Government Services	Financially Responsible Government		

# Project Discussion

Project	ARPA Category	County Goal	Board Priority Rating	Board Assigned Allocation
l. Connection Trails between Scott County Communities	Capital Investment to Respond to COVID-19 Public Health Emergency	Great Place to Live		
m. Benefit Fire District 1-6 Support	Capital Investment to Respond to COVID-19 Public Health Emergency	High Performing Organization		
<del>n. Prevent and Respond to Gun Crime and Ensure Public Safety</del> Capital Investment in Jail to meet COVID needs	<del>Payroll Costs for Public Health, Safety, and Other Public Sector Staff Responding to COVID-19</del> Capital Investment to Respond to COVID-19 Public Health Emergency	Great Place to Live		
o. Request by Mt. Sinai Church	TBD	Great Place to Live		
p. Carol's Gardens	Housing Various	Great Place to Live		
q. Other Project: COOP / COG / County HVAC / Water Well / Economic Development / Tourism	Various	Various		

# Previously Presented Projects



# Juvenile Detention Center – Spacing / Infrastructure

Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency

Financially Responsible Government

Estimate: \$4,500,000

- Address the following: Air Handling Units; Classroom / Library Space, Medical Suite; Isolation / Special Intake; Public and Visitation Areas; Staff Offices; eliminate double bunking; Kitchen / food service prep area; laundry; video court; outdoor recreation.
- Estimate \$495 per GSF \* 9,140 square feet estimate + \$355,000 Air Handling Unites estimate = \$4,474,000
- Requested amount may increase as schematic design is finalized and applied to project.
- FAQ 2.1: Capital investments in public facilities to meet pandemic operational needs are also eligible...adaptations to public buildings to implement COVID-19 mitigation tactics.
- Congregate living facilities (e.g. ... incarceration settings...)



# Administration Center Air Supply

Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency

Financially Responsible Government

Estimate: \$3,000,000

- Replacement of HVAC equipment – 6 air handling units originally installed in 1976. One unit per floor of the building. Units were previously retrofitted with UV lighting but both systems will need to be replaced due to end of life.
- Impacts all county / state tenants and visitors to the building
- Scott County Administration Center was prioritized due to volume of staff, visitors and age of equipment.
- RFP for professional services will be required
- Targeted for off cooling season in 2022.
- COVID – 19 Mitigation and Prevention: ventilation improvements in congregate settings, health care settings, or other key locations.



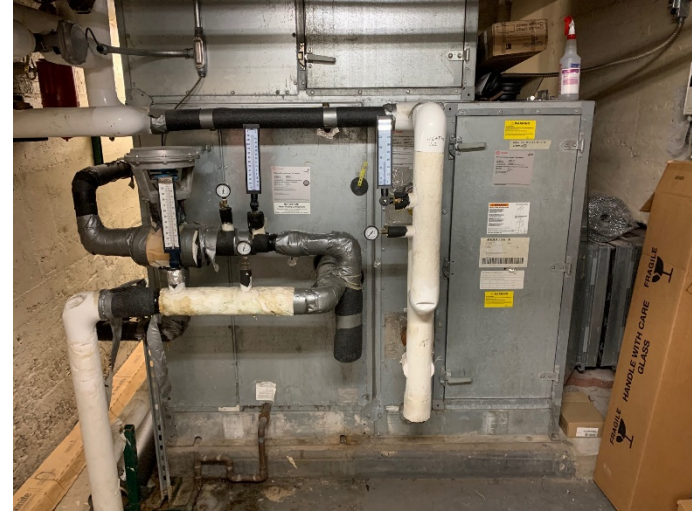


# Administration Center Air Supply

Capital Investment to Public Facilities to respond to COVID-19 Public Health Emergency

Financially Responsible Government

Estimate: \$3,000,000



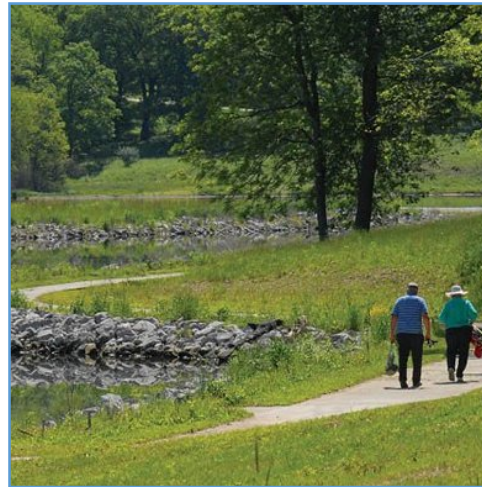
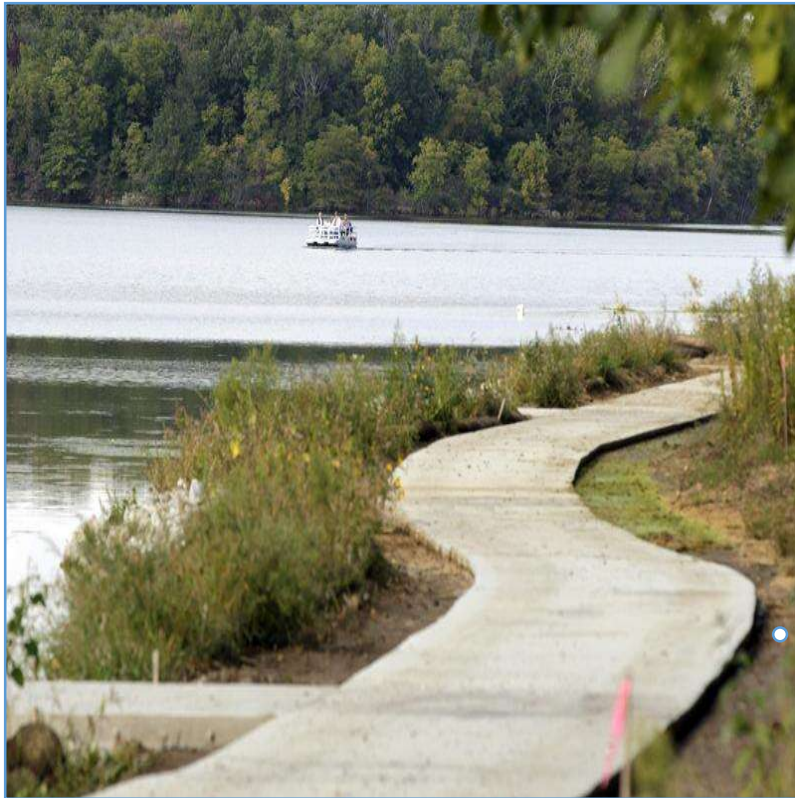


# Conservation Trail System Improvements

Capital Investment to Conservation to respond to COVID-19 Public Health Emergency

Great Place to Live

Estimate: \$2,000,000

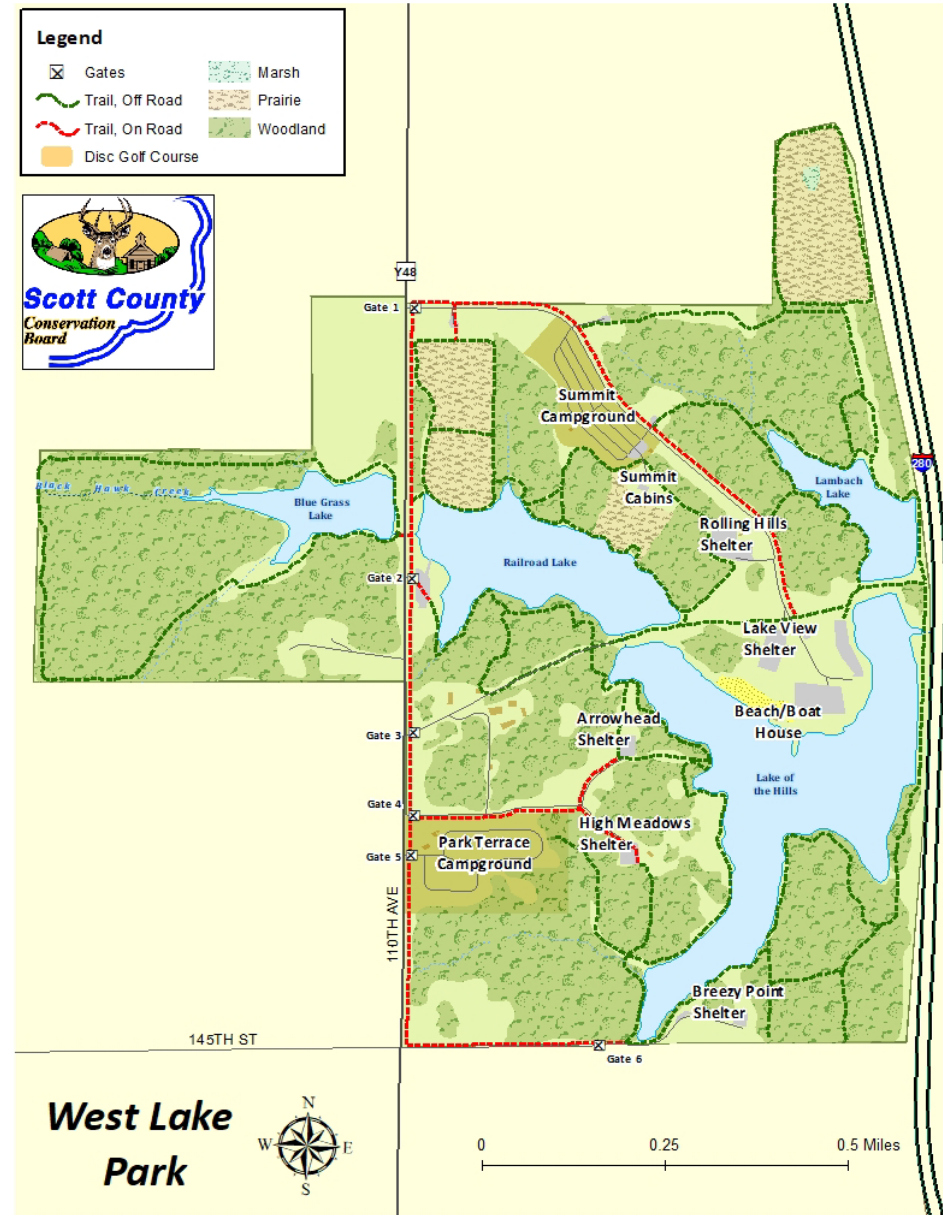
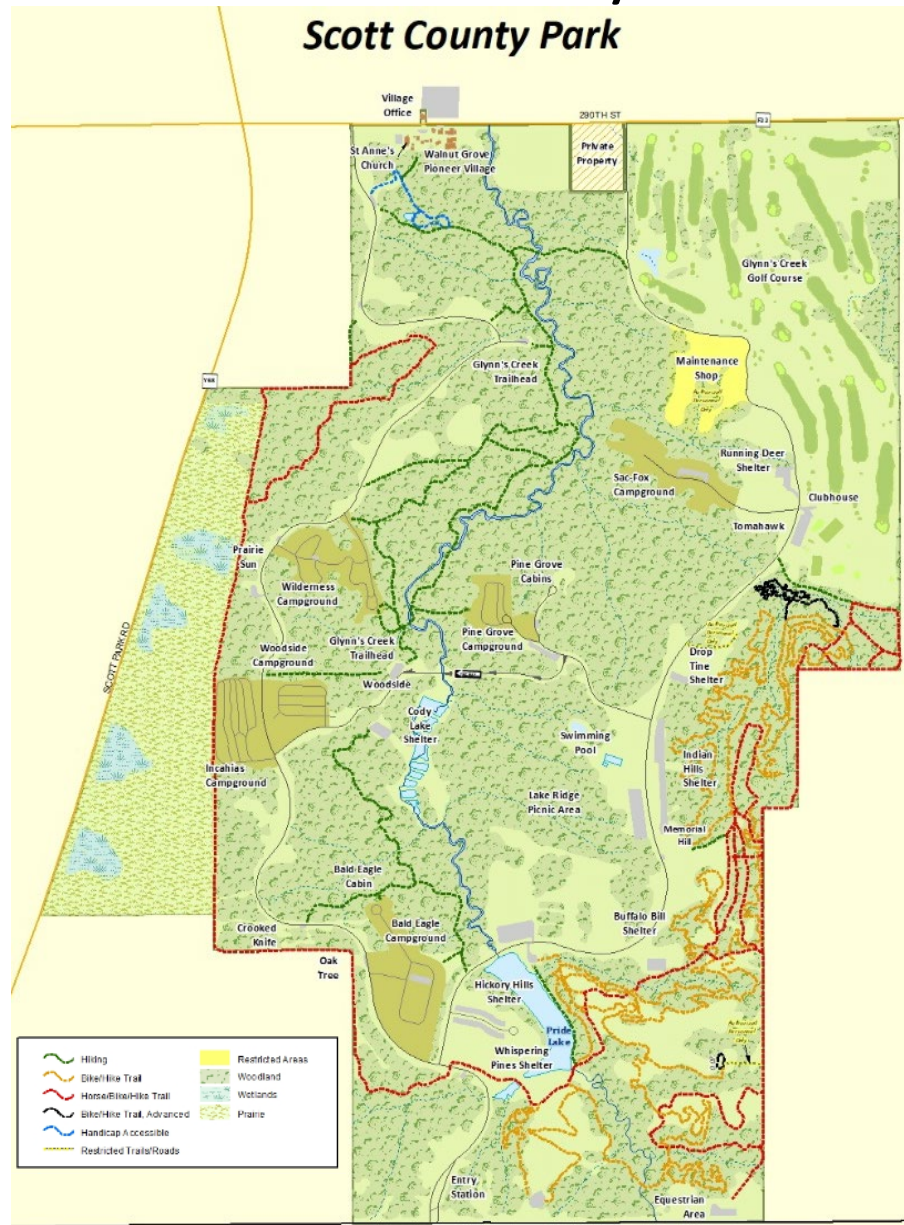


- While many natural trails exist within Scott County Conservation areas, none of them are hard surfaced.
- Park usage has continued to grow during the pandemic and we see this as an opportunity to enhance both the physical and mental health of our visitors, especially during a period that can create increased anxieties.
- Hard surfaced trails at other Iowa parks note a dramatic increase in park users and tourism interest.
- Supports the public health response to COVID-19 by allowing accessibility for visitors of ALL abilities to enjoy the health benefits of being outdoors, whether hiking, biking, walking or even fishing along the lake edge.





# Conservation Trail System





## Supportive Housing at Humility Homes and Services, Inc.

- People experiencing chronic homelessness often have high utilization of non-housing systems like shelters, jails, and hospitals
- Chronic homelessness costs local governments about \$60,000 per person per year, for utilizing non-housing systems <sup>1</sup>
- Supportive housing is an evidence-based intervention that:
  - Houses people experiencing chronic homelessness, have multiple barriers to employment, and disabling conditions
  - Cost shares with tenants paying no more than 30% of their income towards rent
  - Provides supportive services (case management, transportation, rental assistance)
  - Focuses on integration into the community for independent living <sup>1</sup>





## Supportive Housing at Humility Homes and Services, Inc.

### Supportive Housing Works

- Supportive Housing reduces costs in <sup>1</sup>:
  - Healthcare, hospitalizations, and substance use treatment
  - Criminal justice and jail stays
  - Emergency shelter
- Moving On Strategies focus on independent living after services

### ARPA Funding \$3,140,880

- \$2,100,000 for acquisition of 35 units (20 individuals and 15 families)
- \$1,040,880 for 4 years of services
- Leveraging \$1,000,000 in private funding for an additional 25 units



# Shelter To Stability Project

(Using a Rapid Re-Housing Approach to combat homelessness)



- The Salvation Army (TSA) utilized federal and grant funding to maintain housing for households facing imminent eviction due to COVID-19
  - TSA has served 471 households from March 2020 to June 2021 through our homeless prevention program
- TSA recognizes the primary need has shifted from homeless prevention and therefore recovery efforts and resources are necessary to move more households from shelter to stability
  - There was a 44% increase in households seeking shelter directly related to COVID-19
  - TSA averages 50 households on our shelter waitlist and anticipates a continual rise in numbers from the aftermath of COVID-19





# Shelter To Stability Project

- TSA will utilize the Rapid Re-Housing Approach to move households from shelter to stability
- Families who are entering homelessness have a higher rate of contracting COVID-19.
  - This is due to lack of affordable healthcare, transportation, and affordable housing, etc
- TSA Shelter Program consists of a motel voucher for up to 120 days along with "wrap around" case management services
- The Rapid Re-Housing Approach would utilize a screening process to assess each household's risk for homelessness and prioritize households based on numerous factors
  - Staff are trained to work with households to find housing and help create stability.
  - Through our long-standing partnerships with landlords in the community, we are able to leverage our relationships to find safe and affordable housing using our financial assistance for up to one year.



# Shelter To Stability Project

Admin Support / Services	Description	Cost
<b>Shelter</b>	Motel voucher for up to 90 days (for 40 families)- voucher is \$999/month (160 per year)	\$480k per year
<b>Housing</b>	Deposit and Rental Assistance for an average family of 4 for up to one year. Average 2 bedroom. (\$750)	\$750 month + Deposit = \$9,750 per household per year 390,000
<b>Support Services</b>	Case management includes meeting with clients weekly, inspections, processing paperwork, landlord mediation, etc.	1 full time case manager = \$49,000 per year 2 part time case managers = \$45,696 per year
<b>Admin Services</b>	Programs & Operations Director and Social Services Administrative Coordinator providing support with billing, training, creating additional landlord relationships, budgeting, tracking, and reporting data.	\$35k per year combined salary contribution
<b>Projected Total</b>		\$ 999,696.00 per year for 3 years

# Conservation Sewer System Expansion

Capital Investment to Conservation to respond to COVID-19 Public Health Emergency

Great Place to Live

Estimate: \$2,000,000

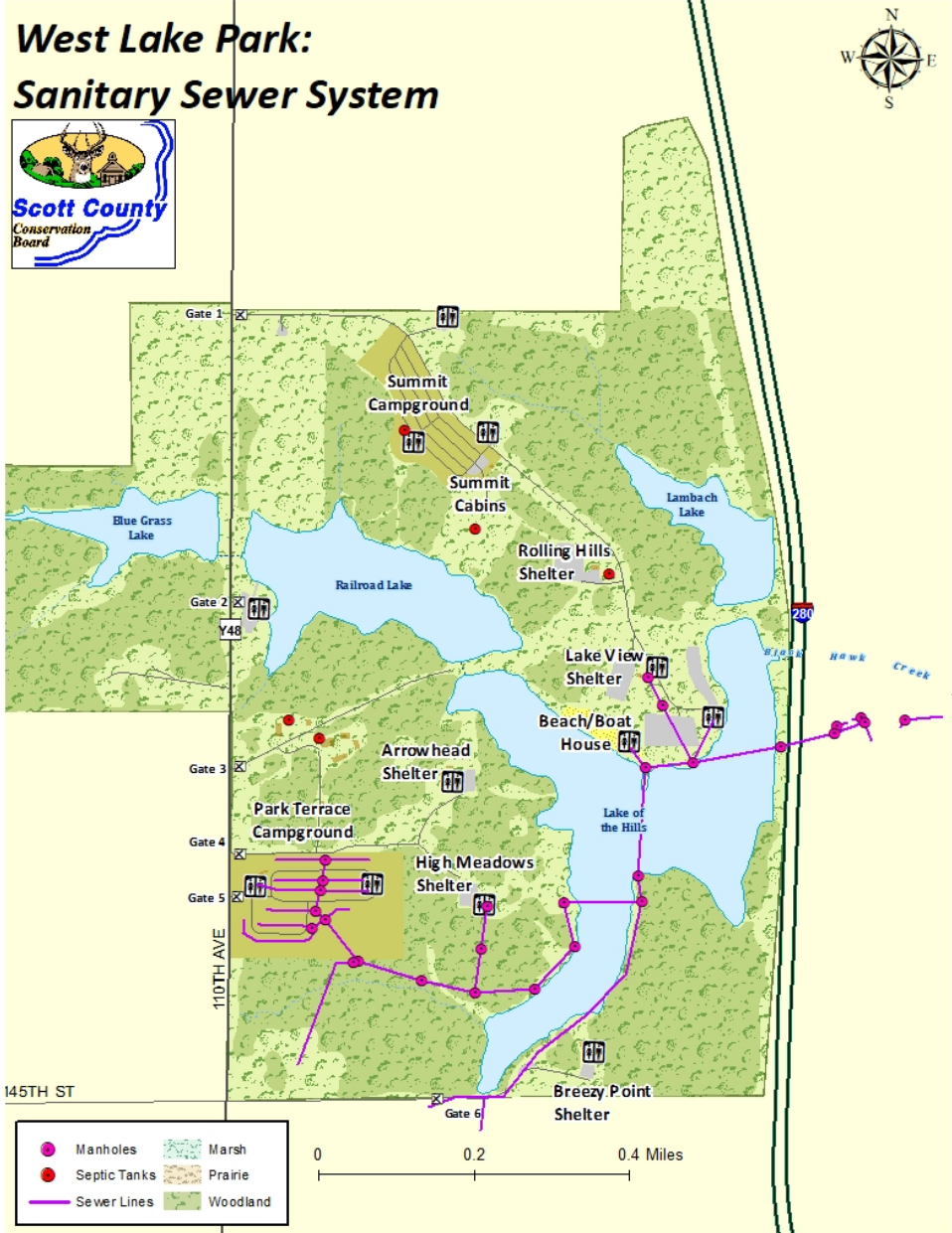
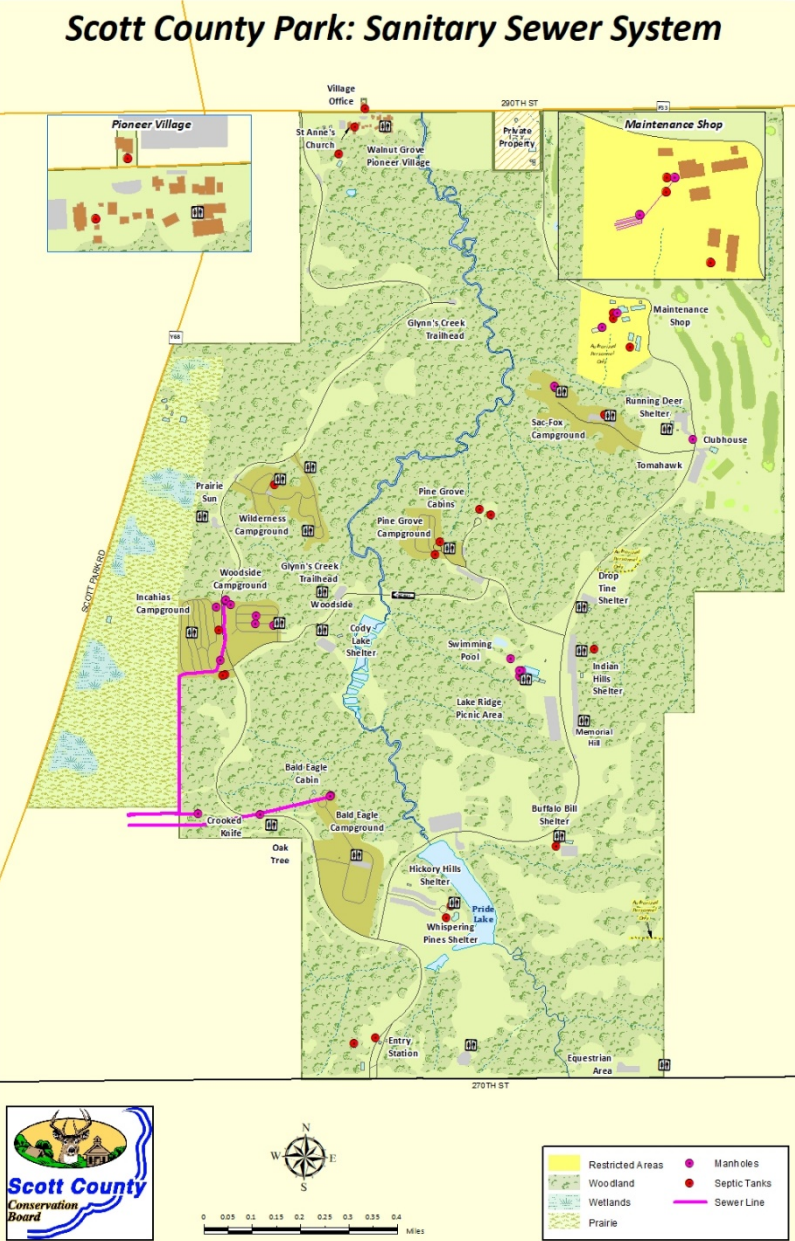


- To accommodate Scott County population growth and increased park system usage, efforts should be made to expand the existing sewer system infrastructure.
- Utilizing sewer systems increases water quality over septic fields, reducing future environmental issues.
- Particularly, at West Lake, with an Algae Wheel system, the increased capacity is available.
- Water, sewer and infrastructure: Make necessary investments to improve access to clean drinking water, and invest in wastewater and stormwater infrastructure.





# Conservation Sewer System





# West Locust Street Sewer Connectivity – City of Davenport

- Expansion of existing sanitary sewer system to enable a West Locust business park corridor for future development.
- Eliminate the West Locust Lagoon, allowing the connection of existing businesses onto the system and reducing operational costs.
- City Costs is estimated at \$7,000,000; Total Project costs is \$14 M.
- The City has begun long-range planning process of designating more than 700 acres at Interstate 280 and Locust Street as a business park. The business park location is currently lacking the sewer infrastructure necessary to connect a mega-site into the regional distribution system.



# Stormwater Management Project

Unincorporated Mt. Joy – Commercial/Light Industrial Area

Environmental Protection Agency's Clean Water State Revolving Fund (CWSRF)

Financially Responsible Government

Estimate: \$5,000,000

- **Coronavirus State and Local Fiscal Recovery Fund investment in vital storm sewer infrastructure**
- RFP for professional services
  - Stormwater analysis and design
- Target project letting in FY2024
  - Install new underground storm sewer pipe and structures
  - Repair/Replace existing underground storm sewer pipe and structures
  - Reconstruct affected road infrastructure
- Address stormwater quality with Best Management Practices (BMPs)
  - Practices, techniques, and measures that prevent or reduce water pollution from nonpoint sources





**Potential American Rescue Plan Act Project  
 EPA-Clean Water State Revolving Fund (CWSRF)  
 Stormwater Management Project (Target FY2024)**

**Unincorporated Mt. Joy  
 Commercial/Light Industrial Area**

**Potential Improvements:  
 Conduct stormwater analysis  
 Install new underground storm sewer pipe  
 Repair/Replace existing underground storm sewer pipe  
 Reconstruct affected road infrastructure  
 Address stormwater quality with Best Management Practices**



**Existing Road Infrastructure Issues:**

- \*No underground storm sewer in portions of the project area**
- \*Deteriorated concrete road has settled and no longer has positive drainage along the curb line**
- \*High water table**
- \*Sump pumps outlet near and onto the street**
- \*Standing water freezes on the road and in the traveled way during winter**

**Note: Standing water along 214th Street**



# Stormwater Management Project

Unincorporated Park View – Commercial/Residential Area

Environmental Protection Agency's Clean Water State Revolving Fund (CWSRF)

Financially Responsible Government

Estimate: \$11,370,000

- Coronavirus State and Local Fiscal Recovery Fund investment in vital storm sewer infrastructure
- RFP for professional design services
- Target project letting in FY2024
  - Multiple small project sites tied under one contract
  - Install new underground storm sewer pipe and structures
  - Repair/Replace existing underground storm sewer pipe and structures
  - Reconstruct affected road infrastructure
  - Work may require private property owners to grant drainage easements
- Address stormwater quality with Best Management Practices (BMPs)
  - Practices, techniques, and measures that prevent or reduce water pollution from nonpoint sources





## Proposed Small Project in Park View

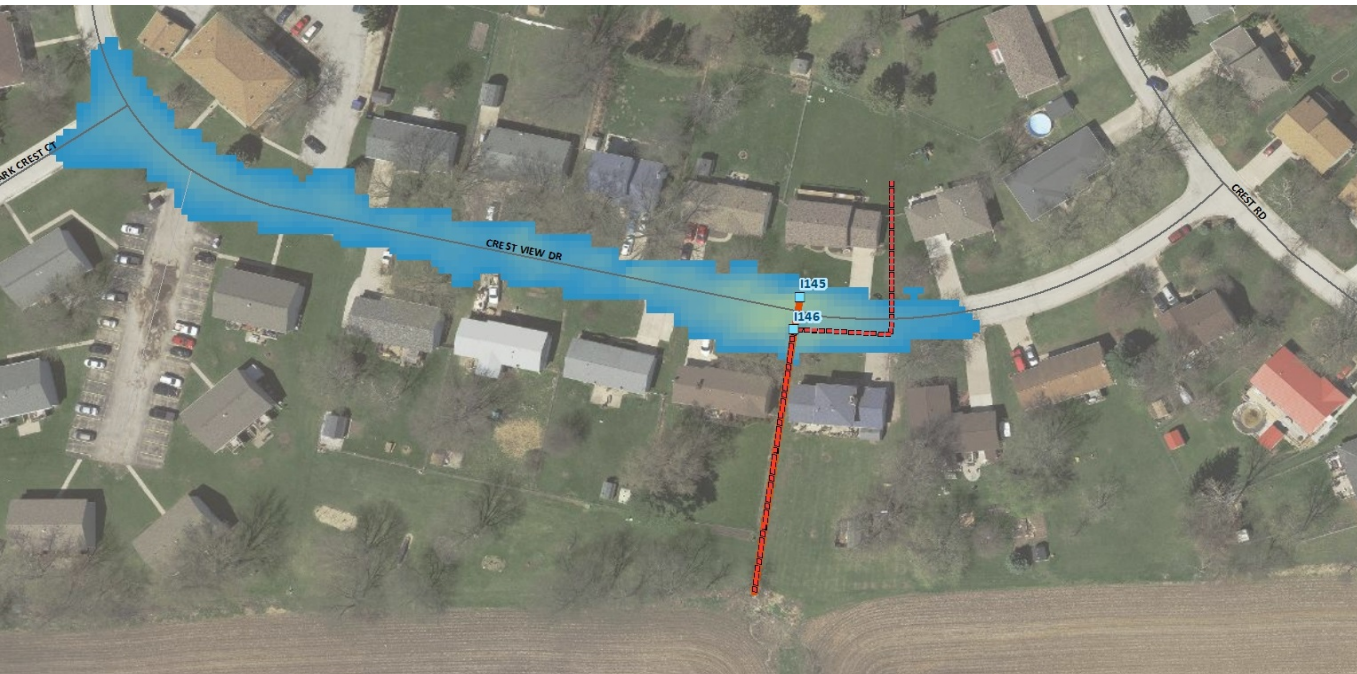
### Existing Conditions During 100-yr 24-hr Rainfall Event

- Floodwaters accumulate in backyard area under 5-yr conditions and flow between homes to the street
- Under 100-yr conditions entire length of Crest View Drive is flooded to a depth in excess of 2 feet at low point and water passes out of the right-of-way
- Existing storm sewer pipe has major structural defects



### Proposed Conditions During 100-yr 24-hr Rainfall Event

- Install 200 feet of new storm sewer pipe and inlet
- Replace existing street inlets
- Replace 225 feet of existing storm sewer pipe with a larger diameter pipe
- Installation of new storm sewer pipe will require an easement to perform work on private property
- Perform work incorporating Best Management Practices to address water quality



# Connecting Trails between Scott County Communities

Capital Investment to respond to COVID-19 Public Health Emergency

Great Place to Live

Estimate: \$500,000; ?; and ?

- **Davenport and Eldridge:** Discussion of extending trails to city limit and would need Scott County to fund the connection section. Davenport has tentatively allocated \$4 M.
  - Future maintenance of the county's portion would be performed by Davenport
- **Le Claire and Princeton:** Unknown current status
- **Long Grove and Scott County Park:** Long range ROW issue and access to Highway 61; Construction time period?



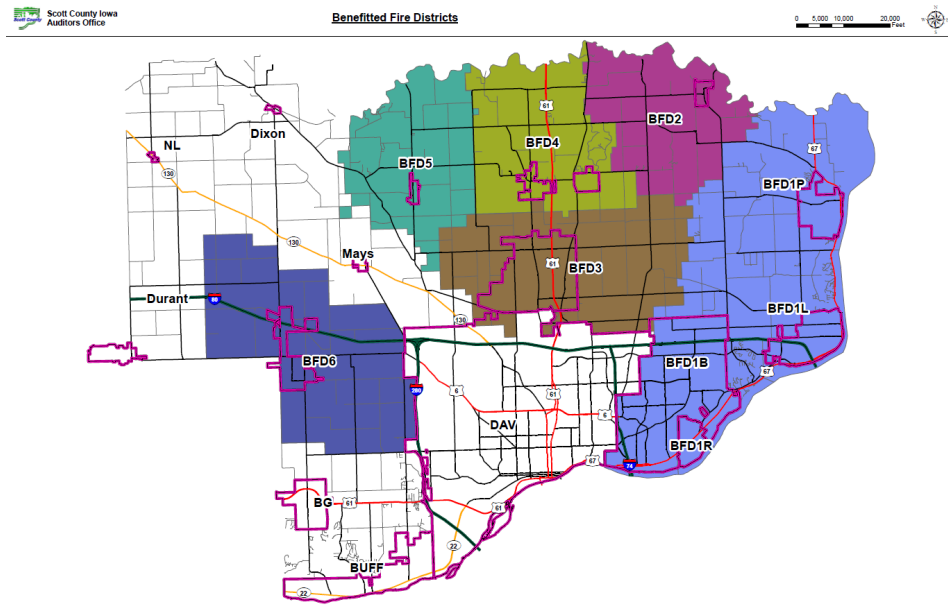
# Benefited Fire District 1-6 Support

Capital Investment to respond to COVID-19 Public Health Emergency

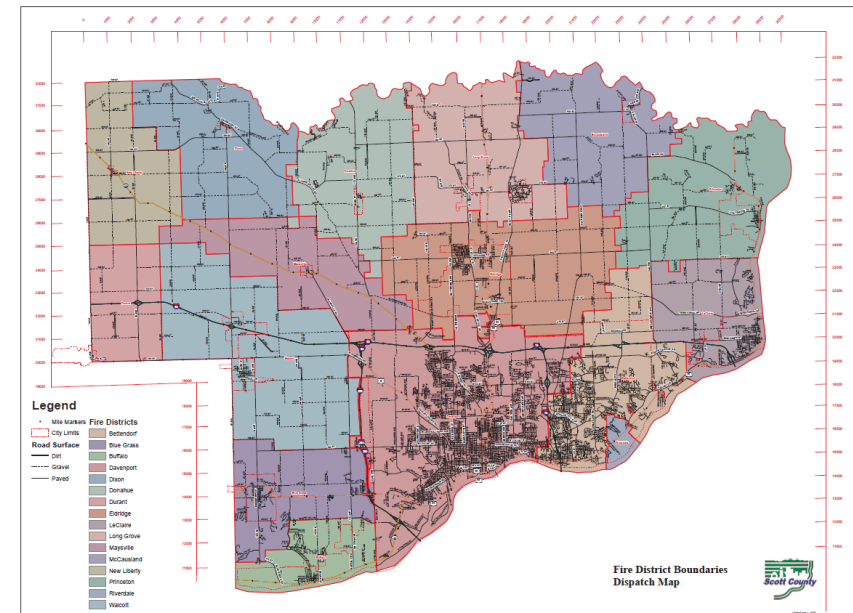
High Performing Organization

Estimate:?

- Develop grant applications for requests concerning PPE / Capital investments to respond to COVID-19.



Taxing Benefited Fire Districts



Map of Responding Fire District



# Prevent and Respond to Gun Crime and Ensure Public Safety

Payroll Costs for Public Health, Safety, and Other Public Sector Staff Responding to COVID-19

Great Place to Live

Estimate: \$4,000,000

- **Fact Sheet: Biden – Harris Administration 6/23/21**
- Hiring law enforcement officials – even above pre-pandemic levels – or paying for overtime where the funds are directly focused on advancing policing strategies in the communities experiencing an increase in gun violence associated with the pandemic.
- Additional enforcement efforts to reduce gun violence exacerbated by the pandemic, including prosecuting gun traffickers, rouge dealers, and other parties contributing to the supply of crime guns, as well as collaborative federal / state / local efforts to identify and address gun trafficking channels.



# Prevent and Respond to Gun Crime and Ensure Public Safety

Payroll Costs for Public Health, Safety, and Other Public Sector Staff Responding to COVID-19

Great Place to Live

Estimate: \$4,000,000

- Investing in technology and equipment to allow law enforcement to more efficiently and effectively respond to the rise in gun violence resulting from the pandemic.
- Treasury Department is clarifying that any community may use ARP state and local aid for the above strategies and any other public safety programs, up to the level of revenue loss the jurisdiction experienced during the pandemic. And (sic) any community may use ARP funds to rehire police officers and other public servants to restore law enforcement and courts to pre-pandemic levels.



# Carol's Village Gardens (CVGs) – Workforce Housing

Housing Assistance: Other & Workforce Development

Great Place To Live & Local/Regional Economic Growth

Estimate: \$850,000 Needed From Local Units of Government (*Approx. 8.5% of the Overall \$9.98M Project*)



- 35-45 units of workforce housing
- Aligning workforce recovery with workforce housing
- Holistically & systematically addresses the root causes of big community problems like homelessness and the workforce shortage





- 33,000 sq. ft. & Hard Construction Costs of \$7.4M
- Efficiency, 1 bdr, 4 bdr units as well as ground floor community services space
- **ARPA REQUEST - one-time local public sector investment of \$850,000** to strengthen LIHTC application in April 2022 seeking \$7M+ in cash equity
- **LEVERAGE** - For every **\$1.00** from Scott County, **\$11.74** comes from other sources
- **PUBLIC/PRIVATE PARTNERSHIP** - \$850,000 is sought from the private sector. \$350,000 has been secured or is pending (RDA/SCRA)
- **ECONOMIC IMPACT** - Construction creates 51 direct/37 indirect jobs resulting in \$3.86M of household income & \$12.5M in additional economic output