

# FY24 Budget Work Session

January 31, 2023



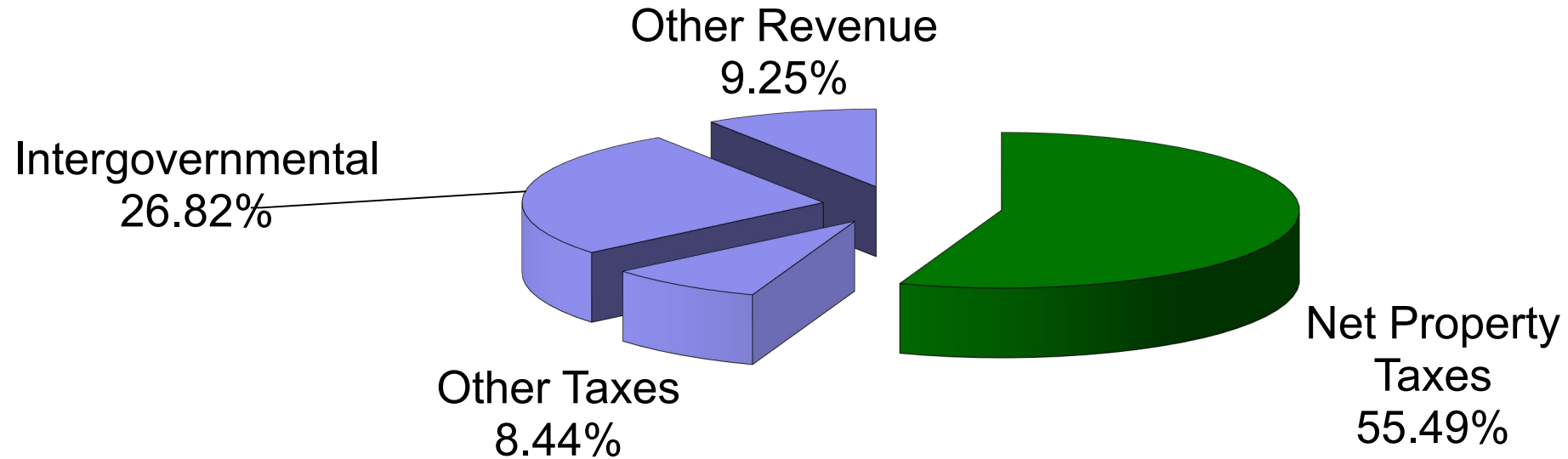
# Budget Work Session Overview

- Revenue Analysis
- Operating Services
- Debt Service



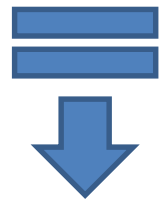
# FY 24 Revenues by Source

**FY24 BUDGET: \$110,002,823**



# FY24 Budget Overview

- General Fund Budget
  - COLA / Steps / Benefit Estimates
  - Required transfers – SECC, EMA, Secondary Roads
  - \$4.5 million tax support for capital projects; budgeted \$3.9 million use of fund balance from FY 2023
  - Reserved \$850,000 for MEDIC Ambulance departmental funding, excluding additional professional services.
  - Departmental goals and outcomes fully funded
- Ending General Fund Unassigned Balance Estimate \$11,365,867 or 15.5% of budgeted FY 24 expenditures
- Urban Levy Rate
- Rural Levy Rate



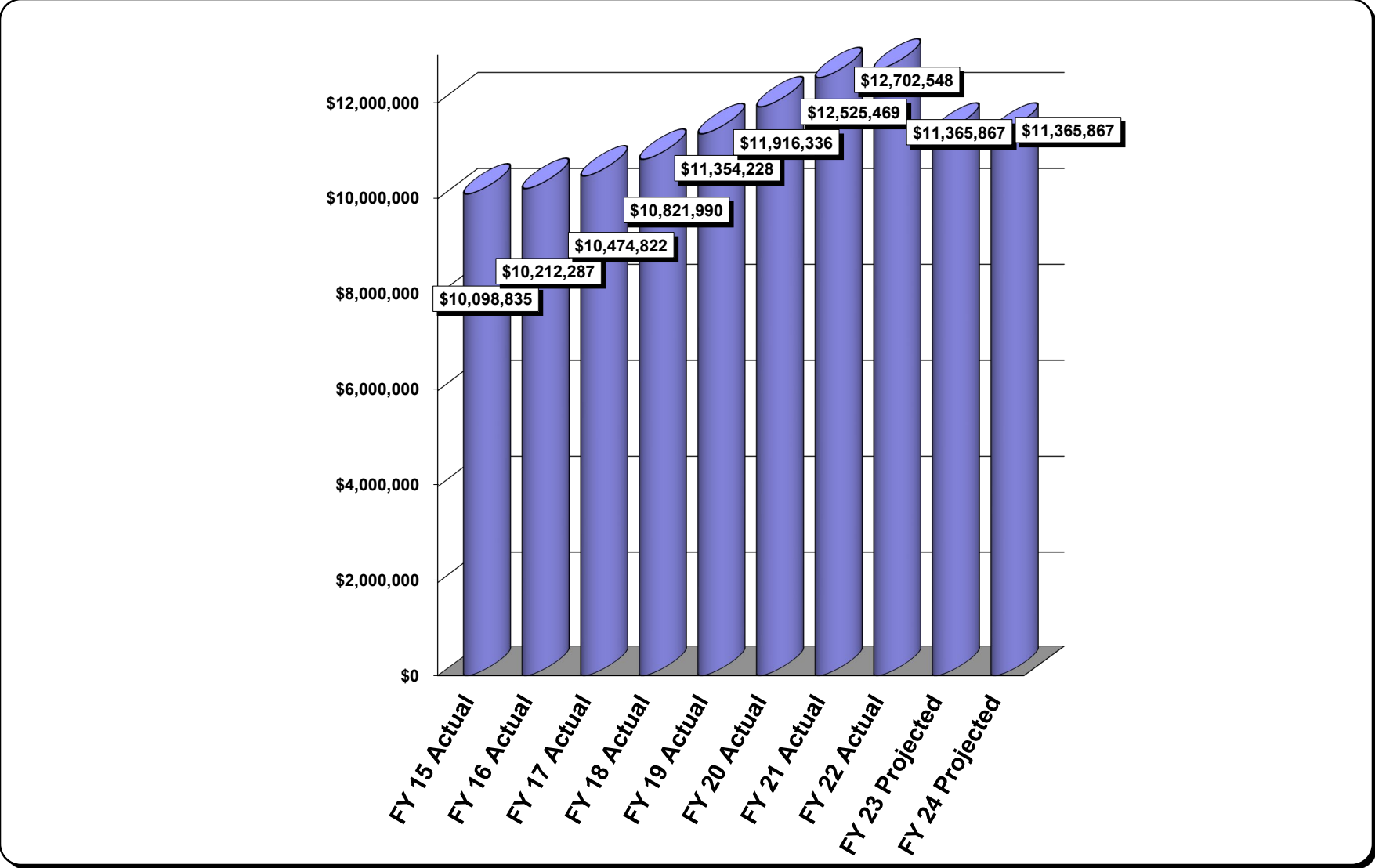
FY23 – \$5.95	FY24 – \$5.95
FY22 – \$8.82	FY24 – \$8.78



# Fund Balance Review

Fiscal Year	Unassigned Percent
FY 21	20.0%
FY 22	20.0%
FY 23 Budget / Projected	15.8%
FY 24 Budget / Projected	15.5%

- 1 month reserve is 8.33%;
- Equity carries County to pay obligations.
- Utilized to fund one time costs (capital / strategic plan)



# Comparative Unassigned 2022 Fund Balance and %

County	Unassigned Dollars	% of Fund Balance
~Scott	\$12,702,548	20%
Linn	\$17,439,604	20%
~Woodbury	\$7,668,468	21%
~Pottawattamie	\$22,077,091	34%
Story	\$10,463,036	39%
Johnson	\$28,742,924	45%
Polk	\$126,387,600	45%
~Dubuque	\$18,008,097	54%
Dallas	\$14,517,681	59%
Black Hawk	\$29,045,188	79%

Source: 2022 DOM GAAP reports  
 ~ Border County of State

# TIF Exclusion Analysis

City	FY 23	FY 24	Valuation Change	% Change
Bettendorf	\$146,631,337	\$137,429,455	(\$9,201,882)	-6%
Blue Grass	11,347,550	9,338,139	(2,009,411)	-18%
Davenport	216,395,538	225,818,166	9,422,628	4%
Eldridge	42,493,5556	48,943,528	6,449,972	15%
LeClaire	111,933,002	112,476,117	543,115	0%
Riverdale	1,253,511	8,666,508	7,412,997	591%
Walcott	<u>3,934,239</u>	<u>13,148,761</u>	<u>9,214,522</u>	234%
Total	<u>\$533,988,733</u>	<u>\$555,820,674</u>	<u>\$21,831,941</u>	4%

\$555,820,674 TIF exclusion equals \$3.3 million redirected from Scott County levy tax base to municipal projects.



# Change in Tax Dollars

FY 23	County-Wide (Incorporated)	County-Wide (Unincorporated)~	County-Wide	Unincorporated*	Total
Rate increase / decrease	(\$778,715)	(\$108,488)	(\$887,203)	(\$35,376)	(\$922,579)
Revaluation / Growth / Decline Change	3,563,646	269,511	3,833,157	142,740	3,975,897
Rollback Change	<u>(1,389,068)</u>	<u>(78,052)</u>	<u>(1,467,120)</u>	<u>(46,115)</u>	<u>(1,513,235)</u>
	<u>\$1,395,863</u>	<u>\$82,971</u>	<u>\$1,478,834</u>	<u>\$61,249</u>	<u>\$1,540,083</u>

~ Represents change in unincorporated taxes applied to General and Debt Funds.

\* Represents change in unincorporated taxes applied to Rural Services Funds.



# Change in Tax Dollars

FY 24	County-Wide (Incorporated)	County-Wide (Unincorporated)~	County-Wide	Unincorporated*	Total
Rate increase / decrease	\$-	\$-	\$-	(\$50,640)	(\$50,640)
Revaluation / Growth / Decline Change	158,687	103,022	261,709	49,693	311,402
Rollback Change	<u>1,453,016</u>	<u>257,407</u>	<u>1,710,423</u>	<u>124,161</u>	<u>1,834,584</u>
	<u>\$1,611,703</u>	<u>\$360,429</u>	<u>\$1,972,132</u>	<u>\$123,214</u>	<u>\$2,095,346</u>

~ Represents change in unincorporated taxes applied to General and Debt Funds.

\* Represents change in unincorporated taxes applied to Rural Services Funds.

# Scott County's Assessment Growth in Residential

	County Assessor	City Assessor	Total
New Construction	\$ 186,317,460	\$ 69,056,739	\$255,374,199
Revaluation, net	78,193,587	103,638,937	181,832,524,
Reclass, net	2,131,578	(933,595)	1,197,983
Building Removals	<u>(3,986,010)</u>	<u>(2,204,351)</u>	<u>(6,190,361)</u>
Assessment year 2022 change	<u>\$262,656,615</u>	<u>\$169,557,730</u>	<u>\$432,214,345</u>
Assessment year 2021 change*	\$541,295,580	\$321,600,993	\$862,896,573
Assessment year 2020 change	\$164,463,350	\$11,852,780	\$176,316,130
Assessment year 2019 change*	\$248,654,900	\$214,905,203	\$463,563,103
Assessment year 2018 change	\$126,302,960	\$118,908,004	\$245,210,964
Assessment year 2017 change*	\$473,629,150	\$157,340,434	\$630,969,584
Assessment year 2016 change	\$126,101,590	\$44,300,589	\$170,402,179
Assessment year 2015 change*	\$325,632,640	\$88,562,302	\$414,194,942

\* Reassessment Years; 2022 includes Residential and Residential 3+; Assessment Year 2022 Multiresidential is assessed at Residential

# Scott County's Assessment Growth in Commercial Class – Assessed Valuation

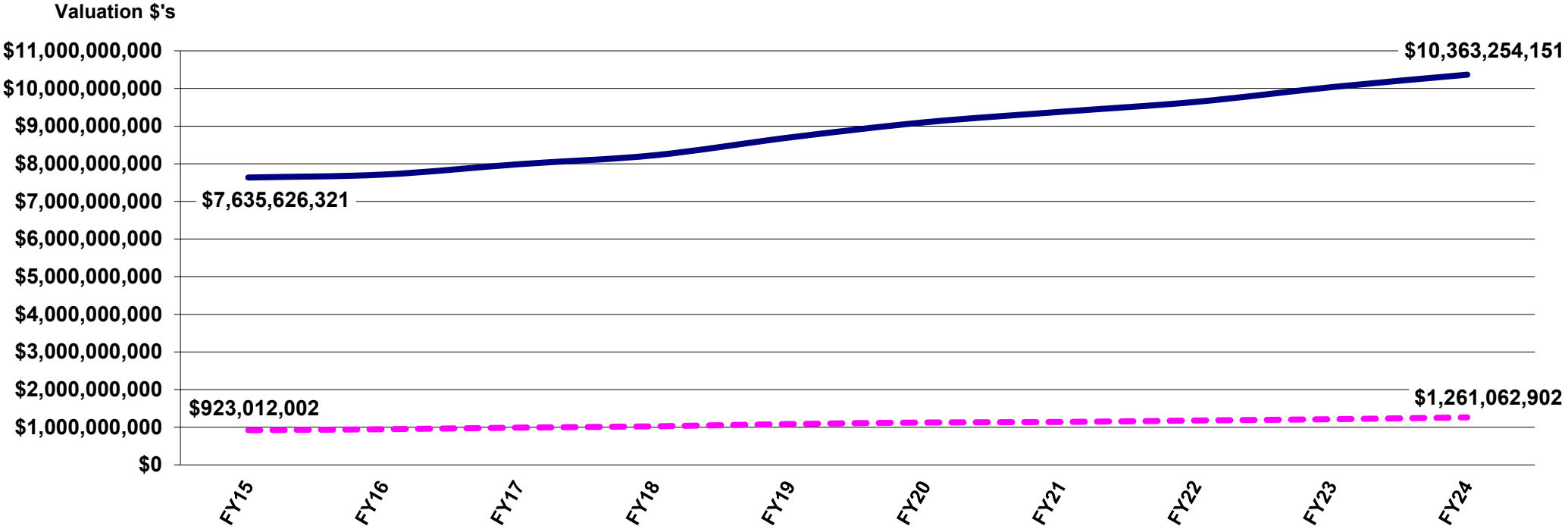
	County Assessor	City Assessor	Total
New Construction	\$17,015,200	\$32,098,051	\$49,113,251
Revaluation, net	11,060,805	11,581,096	22,641,901
Reclass, net	(5,262,408)	(5,820,850)	(11,083,258)
Building Removals	<u>(242,480)</u>	<u>(2,571,709)</u>	<u>(2,814,189)</u>
Assessment year 2022 change	<u>\$22,571,117</u>	<u>\$35,286,588</u>	<u>\$57,857,705</u>
Assessment year 2021 change*	\$75,007,152	\$28,666,277	\$103,673,429
Assessment year 2020 change	\$26,418,501	\$42,408,885	\$68,828,386
Assessment year 2019 change*	\$54,712,260	\$162,632,103	\$223,344,363
Assessment year 2018 change	\$17,357,675	\$24,439,533	\$41,766,768
Assessment year 2017 change*	\$17,511,278	\$173,865,502	\$191,376,780
Assessment year 2016 change	\$801,700	\$66,711,287	\$67,512,987
Assessment year 2015 change*	\$(105,215,707)	\$(133,949,815)	\$(239,165,522)

\* Reassessment Years; Assessment year 2015 reflects reclassification of multi-residential to new classification.

# Ten Year Taxable Value Comparison

- County -  
Wide  
3.57%  
average  
per year  
over 10  
year  
period

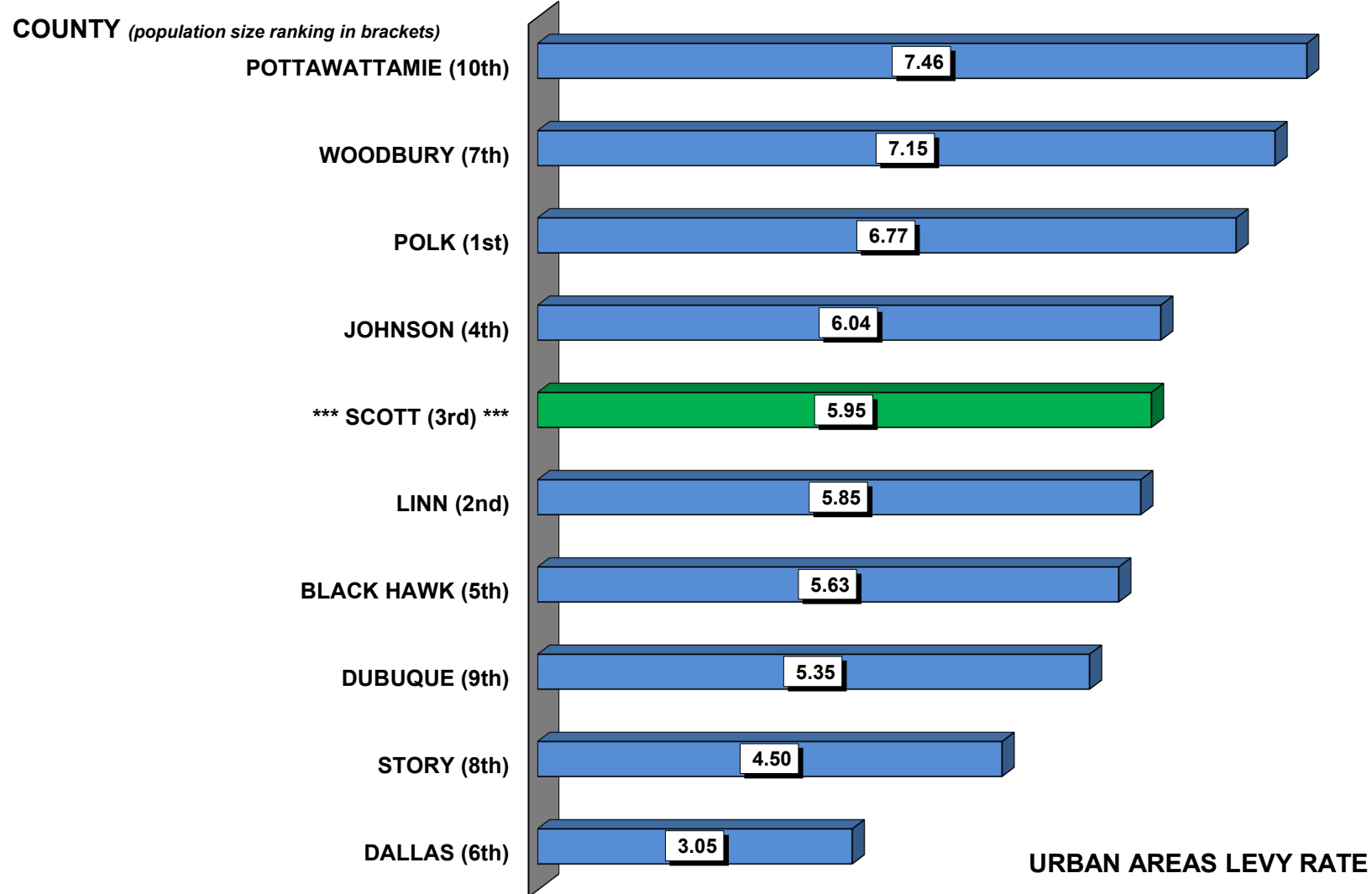
- Rural -  
3.66%  
average  
per year  
over 10  
year  
period



# Taxable Value Comparison

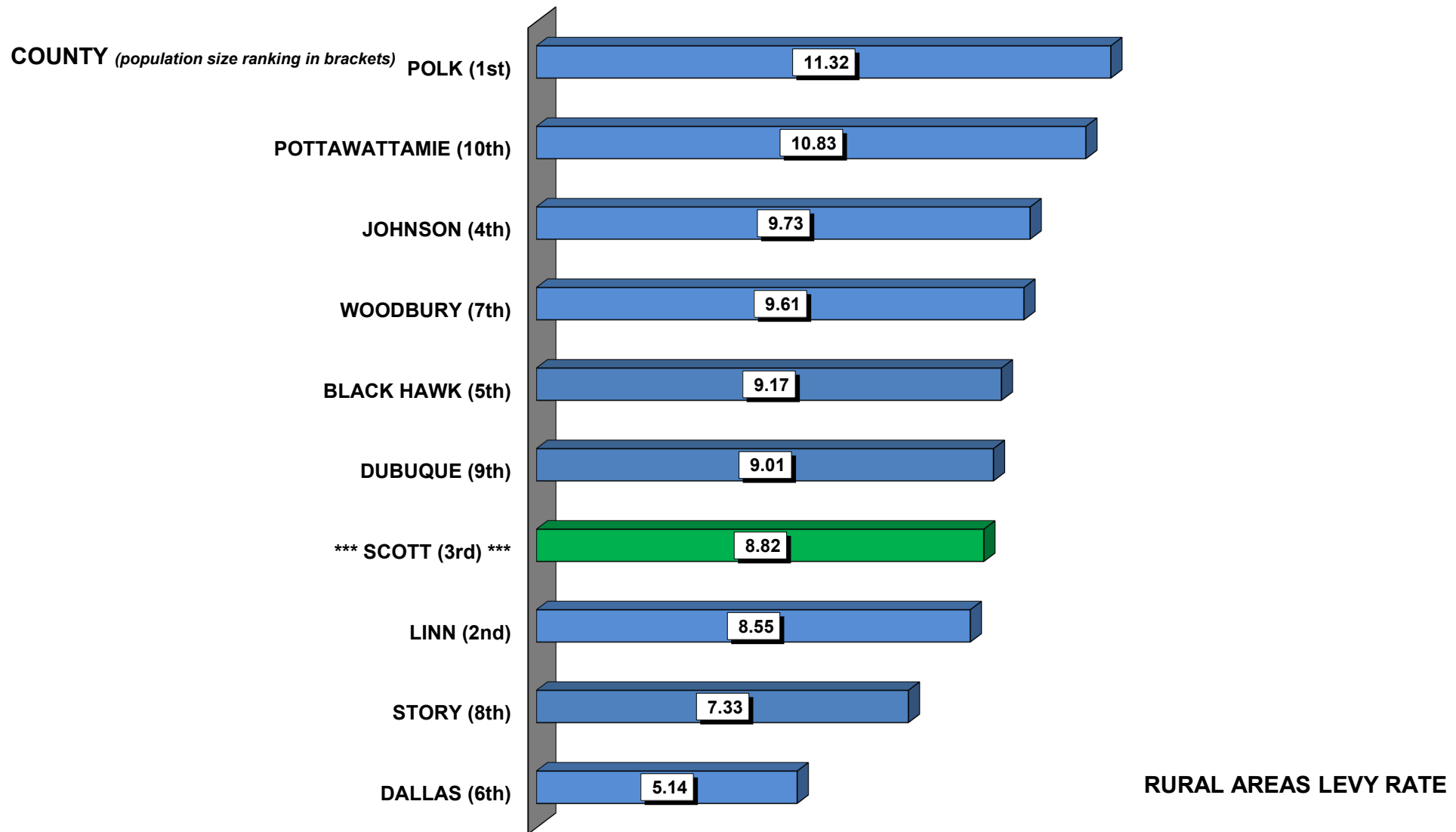
County	FY 23 Taxable Valuation	FY 24 Taxable Valuation	% Change 19-20	% Change 20-21	% Change 21-22	% Change 22-23	% Change 23-24
Scott	\$10,033,528,773	\$10,363,254,151	4.6%	3.0%	2.8%	4.0%	3.3%
Black Hawk	\$5,892,468,196	\$5,975,621,012	4.3%	0.0%	0.8%	3.3%	1.4%
Dallas	\$7,432,829,045	\$8,514,014,882	11.7%	5.3%	7.1%	8.0%	14.5%
Dubuque	\$5,335,550,741	\$5,421,816,310	2.2%	2.6%	2.7%	3.0%	1.6%
Johnson	\$9,363,550,117	\$9,694,016,912	3.9%	5.2%	3.3%	2.2%	3.5%
Linn	\$12,432,893,583	\$12,957,920,439	3.4%	3.5%	2.0%	2.8%	4.2%
Polk	\$28,849,639,328	\$30,143,253,312	4.8%	7.4%	3.8%	5.8%	4.5%
Pottawattamie	\$5,779,077,898	\$5,886,276,171	3.4%	0.9%	6.7%	6.1%	1.9%
Story	\$5,517,719,135	\$5,710,813,677	7.6%	4.0%	4.2%	4.2%	3.5%
Woodbury	\$5,137,390,222	\$5,411,803,588	2.7%	8.1%	1.0%	5.1%	5.3%

## FY23 URBAN AREAS TAX LEVY RATE FOR THE TEN LARGEST METROPOLITAN IOWA COUNTIES



While ranking 3rd in population, Scott County ranks 6<sup>th</sup> **LOWEST** among the eight largest metropolitan Iowa Counties in the urban areas tax levy rate amount for Fiscal Year FY22. Of the four largest Counties in Iowa, Scott County ranks the 2<sup>nd</sup> lowest.

## FY23 RURAL AREAS TAX LEVY RATE FOR THE TEN LARGEST METROPOLITAN IOWA COUNTIES



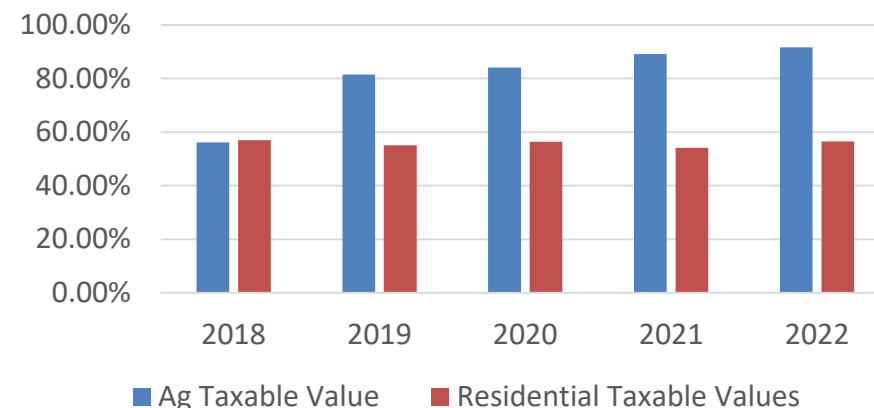
While ranking 3rd in population, Scott County ties for the 4<sup>th</sup> *LOWEST* levy among the ten largest metropolitan Iowa Counties in the rural areas tax levy rate amount for Fiscal Year FY23. Of the four largest counties in Iowa, Scott County ranks the 2<sup>nd</sup> lowest.

# State Assessment Limitations

- Increases in assessed values for residential and agricultural property are subject to the rollback assessment limitation formula. If the statewide increase in values of homes and farms exceeds 3% due to revaluation, their values are "rolled back" so that the total increase in aggregate value statewide is 3%.
- Rollback for agricultural and residential property is allowed to fluctuate within the 3% limitation. This does not mean that the assessment on your home will increase by only 3%. The rollback calculation is applied on a class of property, not an individual property. It means that the statewide total taxable value can increase by only 3% due to revaluation.

HF 1 is considering a 3% limit per property.

SSB1056 is considering a correction in application to Assessment Year 2022.



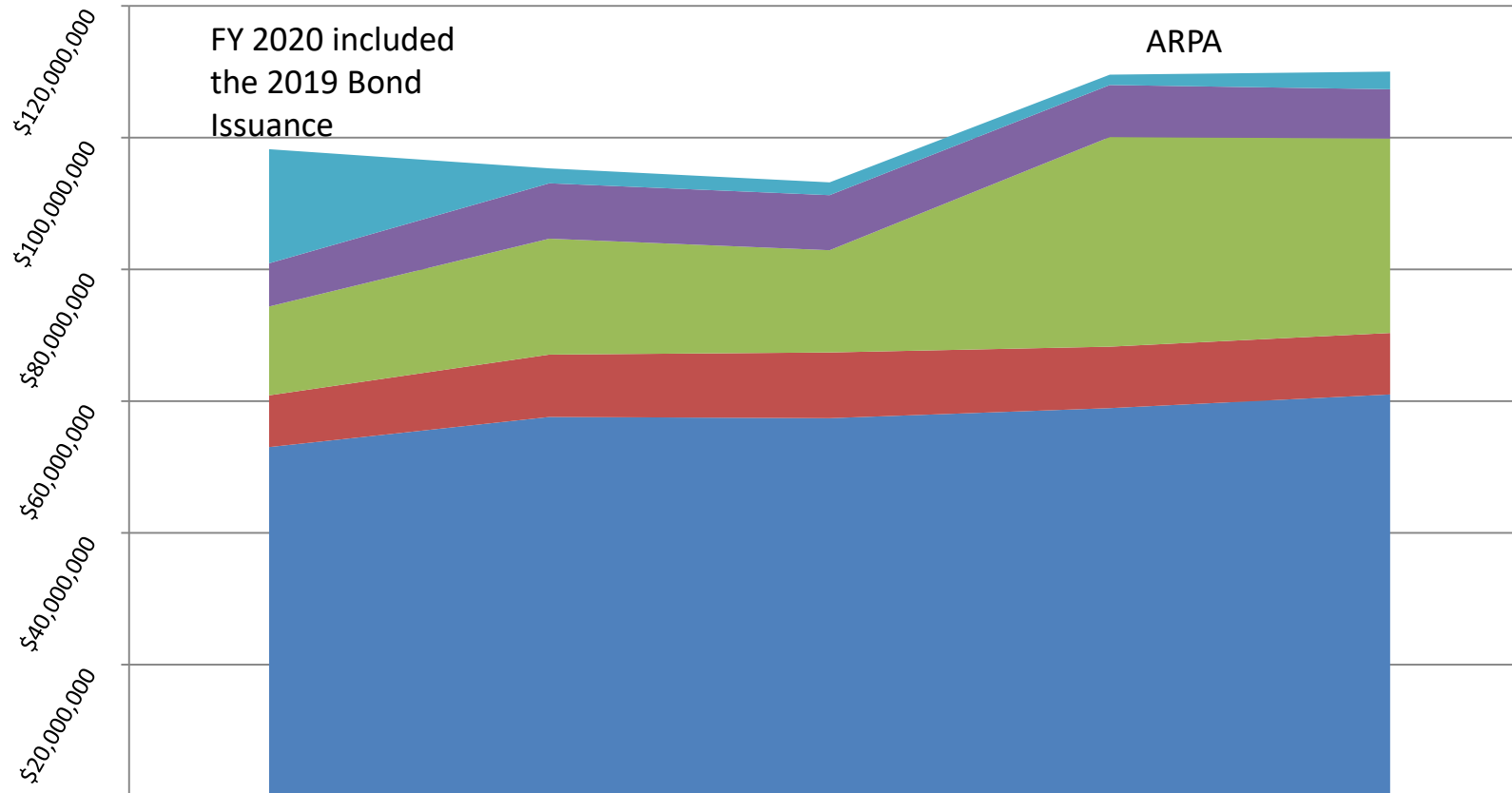


# State Assessment Limitations

Assessment Year	Agricultural	Residential	Multi-Residential	Commercial	Industrial	Railroads	Utilities
2015	46.1068%	55.6259%	86.2500%	90.0000%	90.0000%	90.0000%	100.0000%
2016	47.4996%	56.9391%	82.5000%	90.0000%	90.0000%	90.0000%	100.0000%
2017	54.4480%	55.6209%	78.7500%	90.0000%	90.0000%	90.0000%	100.0000%
2018	56.1324%	56.9180%	75.0000%	90.0000%	90.0000%	90.0000%	100.0000%
2019	81.4832%	55.0743%	71.2500%	90.0000%	90.0000%	90.0000%	100.0000%
2020	84.0305%	56.4094%	67.5000%	90.0000%	90.0000%	90.0000%	98.5489%
2021	89.0412%	54.1302%	63.7500%	90.0000%	90.0000%	90.0000%	100.0000%
2022	91.6430%	56.4919%	56.4919%	90.0000%	90.0000%	90.0000%	100.0000%

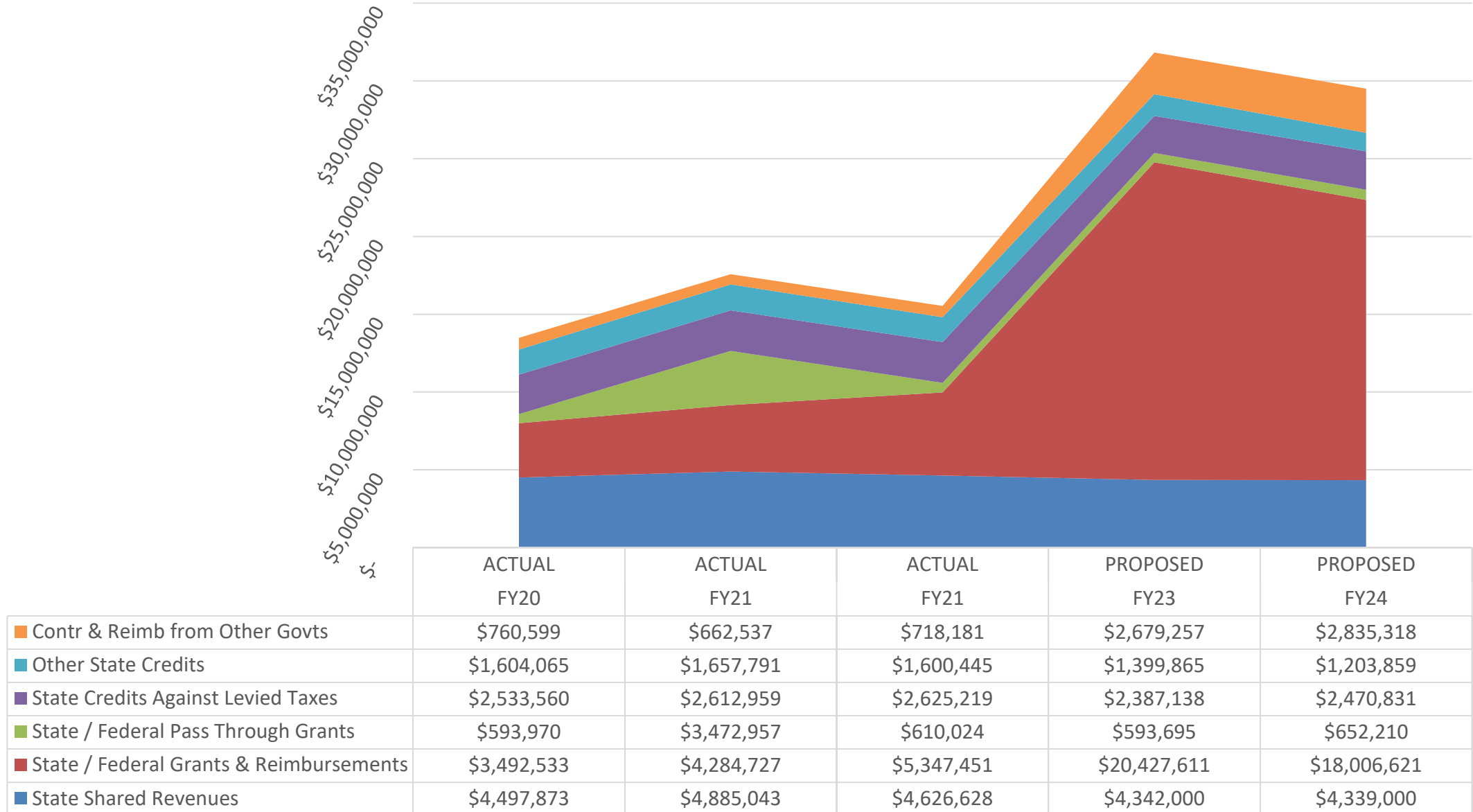
- Previous Agricultural High Assessment limitation was 92.8568%, 2008 Assessment year.

# Revenue Source Summary



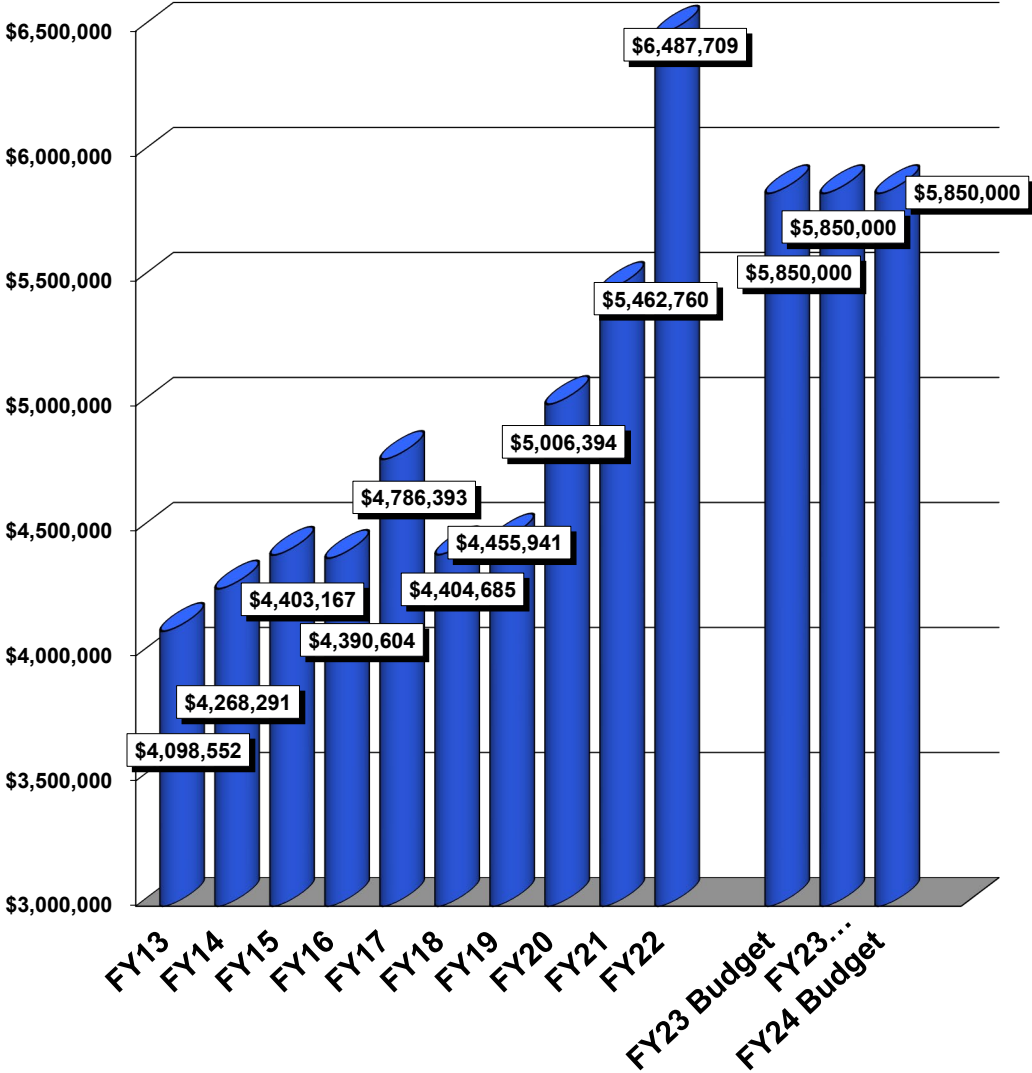
	ACTUAL FY20	ACTUAL FY21	ACTUAL FY22	PROPOSED FY23	PROPOSED FY24
Use of Money & Property & Other	\$17,290,453	\$2,288,273	\$1,902,019	\$1,558,178	\$2,673,347
Charges For Services / Licenses and Permits	\$6,594,186	\$8,412,379	\$8,377,243	\$7,878,680	\$7,498,621
Intergovernmental	\$13,482,600	\$17,576,014	\$15,527,948	\$31,829,566	\$29,507,839
Other Taxes (Penalties, LOST, Gaming, Utility)	\$7,848,663	\$9,445,461	\$9,975,377	\$9,298,035	\$9,286,451
Net Property Taxes	\$53,013,036	\$57,618,951	\$57,393,551	\$58,960,186	\$61,036,565

# Changing Intergovernmental Revenues



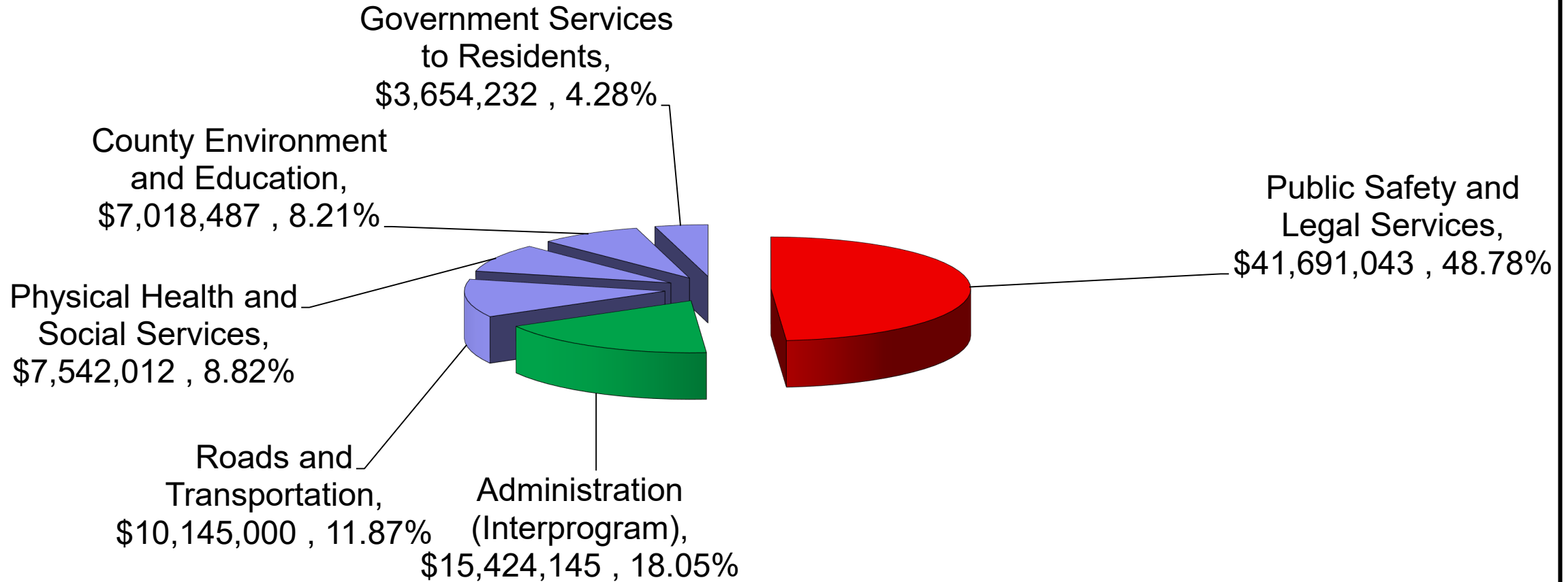
# L.O.S.T. Revenue

FY 20 reflects the South Dakota v. Wayfair, Inc. and the ability to collect sales taxes on online and internet transactions



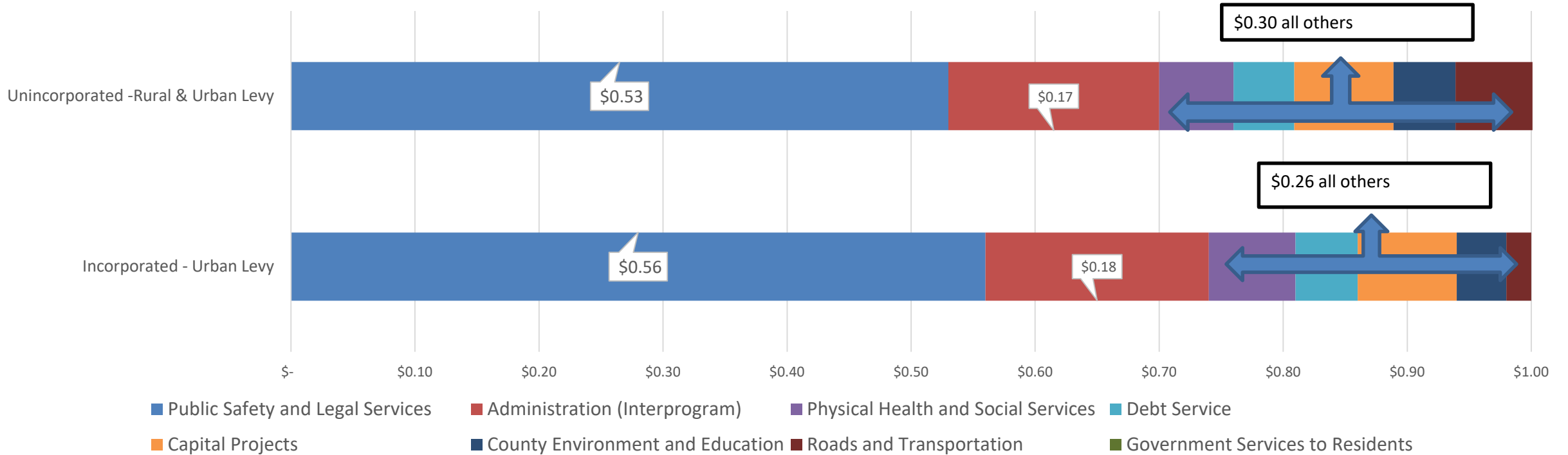
# FY 24 Operating Budget

**FY24 BUDGET: \$85,474,919**



# Approximate Property Taxes by Functional Area

## Allocation of \$1.00 Property Taxes Levied



	Assessed House	FY 2024 Taxable Value	County Taxes
Rural and Urban Levy	\$172,100	\$97,223	\$857.51
Rural Levy	\$172,100	\$97,223	\$279.03
Urban Levy	\$172,100	\$97,223	\$578.48

# Functional Expenditures vs Assigned Revenues / Equity

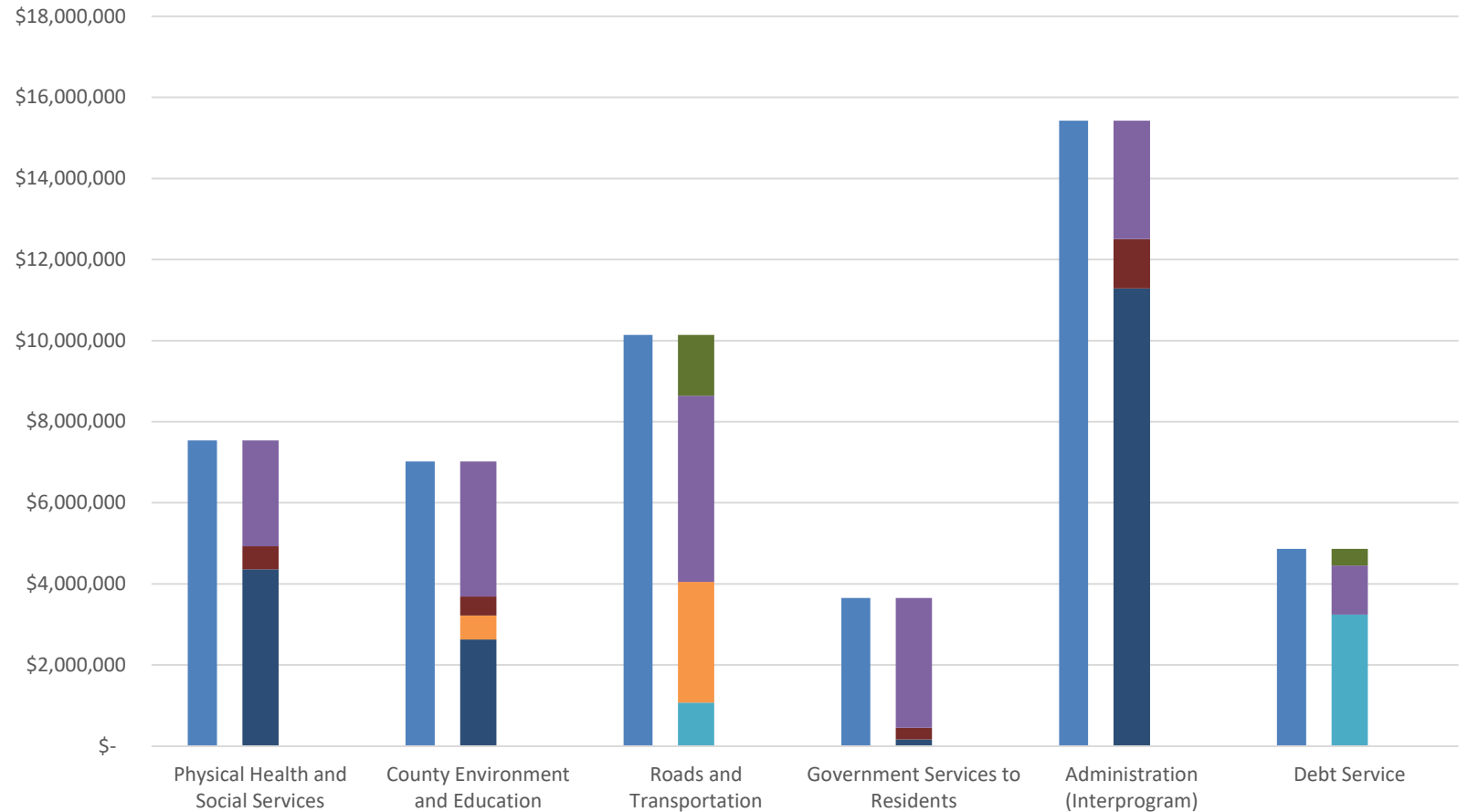
## A mix of revenues to functional programs

Functional Expenditures vs Assigned Revenues / Equity

Functional Expenditures vs Assigned Revenues / Equity



- Filler 2
- FY 24 FUND BALANCE / GENERAL
- FY24 PROGRAM REVENUES
- LOCAL OPTION SALES TAX
- FY24 DEDICATED RURAL TAX LEVY
- FY24 DEDICATED URBAN TAX LEVY
- FY 24 URBAN LEVY ALLOCATED



- FY24 BUDGET EXPENDITURES
- FY 24 URBAN LEVY ALLOCATED
- FY24 DEDICATED URBAN TAX LEVY
- FY24 DEDICATED RURAL TAX LEVY
- LOCAL OPTION SALES TAX
- FY24 PROGRAM REVENUES
- FY 24 FUND BALANCE / GENERAL

# Functional to Department Operations

Public Safety and Legal Services	Physical Health and Social Services	County Environment and Education	Government Services to Residents	Administration (Interprogram)
Attorney	Community Services	Conservation	Auditor	Administration
Community Services	Health	Planning & Development	Recorder	Attorney – Risk Management
Health	DHS	Non-Departmental	Treasurer	Auditor
Juvenile Detention Center				Information Technology
Non-Departmental	AA: CADS, CASI, CHC	AA: Bi-State Regional Commission, Humane Society, Library, QC Chamber of Commerce, Visit Quad Cities		Facilities and Support Services
Sheriff				Non-Departmental
AA: CADS, EMA / SECC, Durant Ambulance, Medic Ambulance				Human Resources
				Board of Supervisors
				Treasurer



# Consumer of Services

## **PUBLIC SAFETY AND LEGAL SERVICES – All Residents**

- **Sheriff**
  - Patrol & Investigations
  - Jail and Jail Health Services; Service of civil papers
  - Prisoner Transportation
- **Juvenile Court Services** programs including the Juvenile Detention Center
- **County Attorney** programs
  - Criminal Prosecution, Child Support Recovery, and Corporate Counsel/Civil Division; other court costs including grand jury costs and juvenile justice base costs
- All **ambulance** services
- **Emergency Management Agency**, and SECC (consolidate dispatch center)

See Department Goals and BFO's for individual programs, residents served and budget allocation.

# Consumer of Services

- PHYSICAL HEALTH AND SOCIAL SERVICES – All Residents**
- **Health Department programs** - Environmental Health, Disease Prevention & Health Promotion; Community Health Care - Other Services; Genesis Visiting Nurse/Homemaker programs - Public Health Nursing and Home Support Services
  - **Non- Departmental** – Youth Guidance – Youth Assessment Program; Opioid
  - **Community Services Department programs** - General Relief and Veteran Services; Human Services program - Administrative Support; Community Services; Mental Health Reimbursable Services
  - **Community Health Care program** - Community Services clients
  - **Center for Alcohol & Drug Services** programs - Outpatient and Residential Benefits program

See Department Goals and BFO's for individual programs, residents served and budget allocation.

# Consumer of Services

## **COUNTY ENVIRONMENTAL AND EDUCATION SERVICES – All Residents**

- **Conservation programs** - Parks and Recreation
- **Planning and Development Department program** - Code Enforcement
- **Bi-State Metropolitan Planning Commission** program
- **Quad-City Convention/Visitors Bureau** program
- **Quad-City Development Group** program
- **Scott Soil Conservation District** program
- **Scott County Library** program
- **Mississippi Valley Fair** program
- **Non-Departmental** - ARPA

See Department Goals and BFO's for individual programs, residents served and budget allocation.

# Consumer of Services

## **ROADS AND TRANSPORTATION SERVICES – All Residents**

- **Secondary Roads Department** programs
  - Administration and Engineering, Roadway Maintenance, and other general roadway expenses

## **GOVERNMENT SERVICES TO RESIDENTS – All Residents**

- **Auditor's** program - Election; Recorder Department programs - Administration and Public Records
- **Treasurer** Department programs - Motor Vehicle Registration and County General Store

See Department Goals and BFO's for individual programs, residents served and budget allocation.

# Consumer of Services

## **ADMINISTRATION (INTERPROGRAM) SERVICES – Internal Services**

**County Administrator** program

**Auditor's** Department programs -  
Business/Finance and Taxation

**Information Technology** programs

**Facility and Support Services** Department  
programs

**Non-Departmental program** - Insurance Costs,  
Professional Services and Contingency

**Human Resources** Department

**Board of Supervisors**

**Treasurer's Department** programs - Tax  
Collection and Accounting/Finance

## **DEBT SERVICE – Debt Financing**

- Scott Solid Waste Commission Bond Issue
- SECC General Obligation Communication and Refunding Bond Issue
- Debt (lease) payment to the Public Safety Authority for the expansion/renovation of the existing jail sites

## **CAPITAL IMPROVEMENTS – All Residents / Internal Services**

- Secondary Roads projects
- Conservation projects
- Transfer to SECC for General Communications (Radio Infrastructure)
- General projects – IT / FSS / Fleet

See Department Goals and BFO's for individual programs, residents served and budget allocation.

# Opioid Funding

- **Treatment**

- Opioid Use Disorder
- Support People in Treatment and Recovery
- Connections to Care
- Criminal Justice Involved Persons
- Needs of Pregnant or Parenting Women

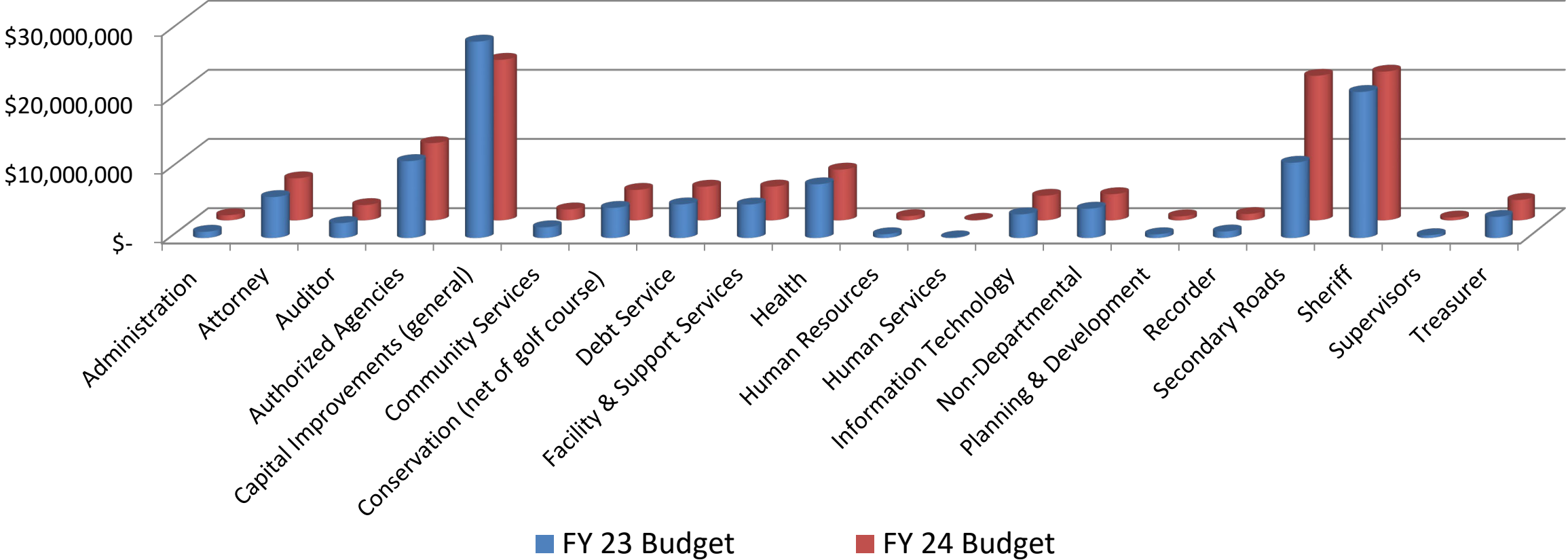
- **Prevention**

- Prevent Over-Prescribing
- Prevent Misuse of Opioids
- Prevent Overdose Deaths and Other Harms

- **Other Strategies**

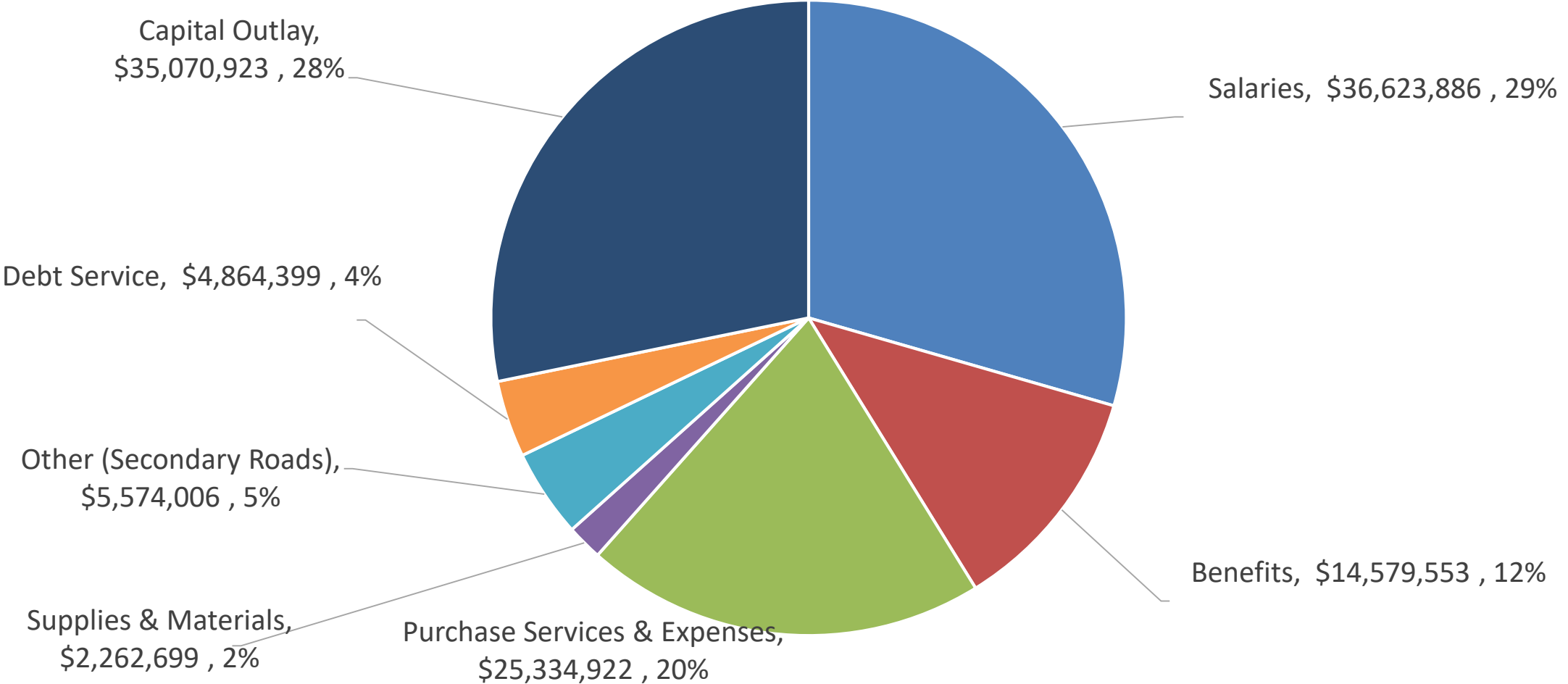
- First Responders
- Leadership, Planning and Coordination
- Training
- Research

# Expenditure Summary



# 2024 Budget by Classification

2024 Recommended Budget, \$124,310,388

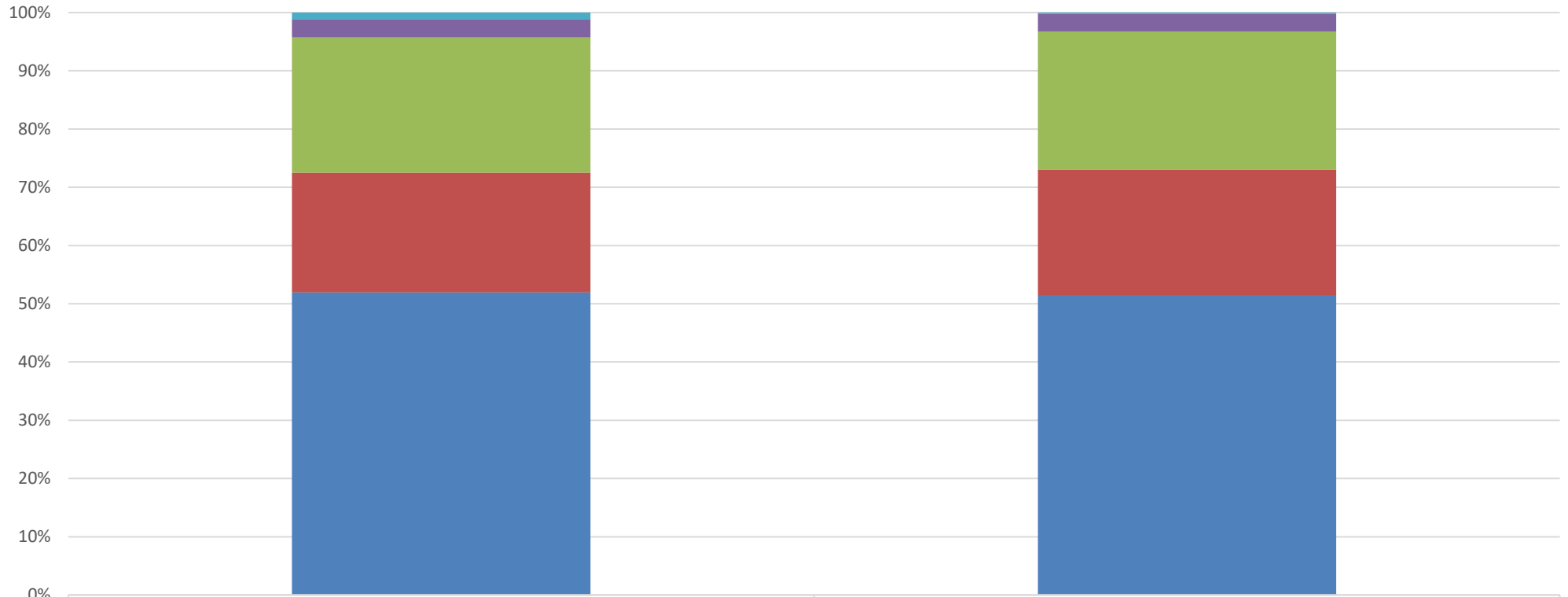




# General Fund 2024 Budget by Classification

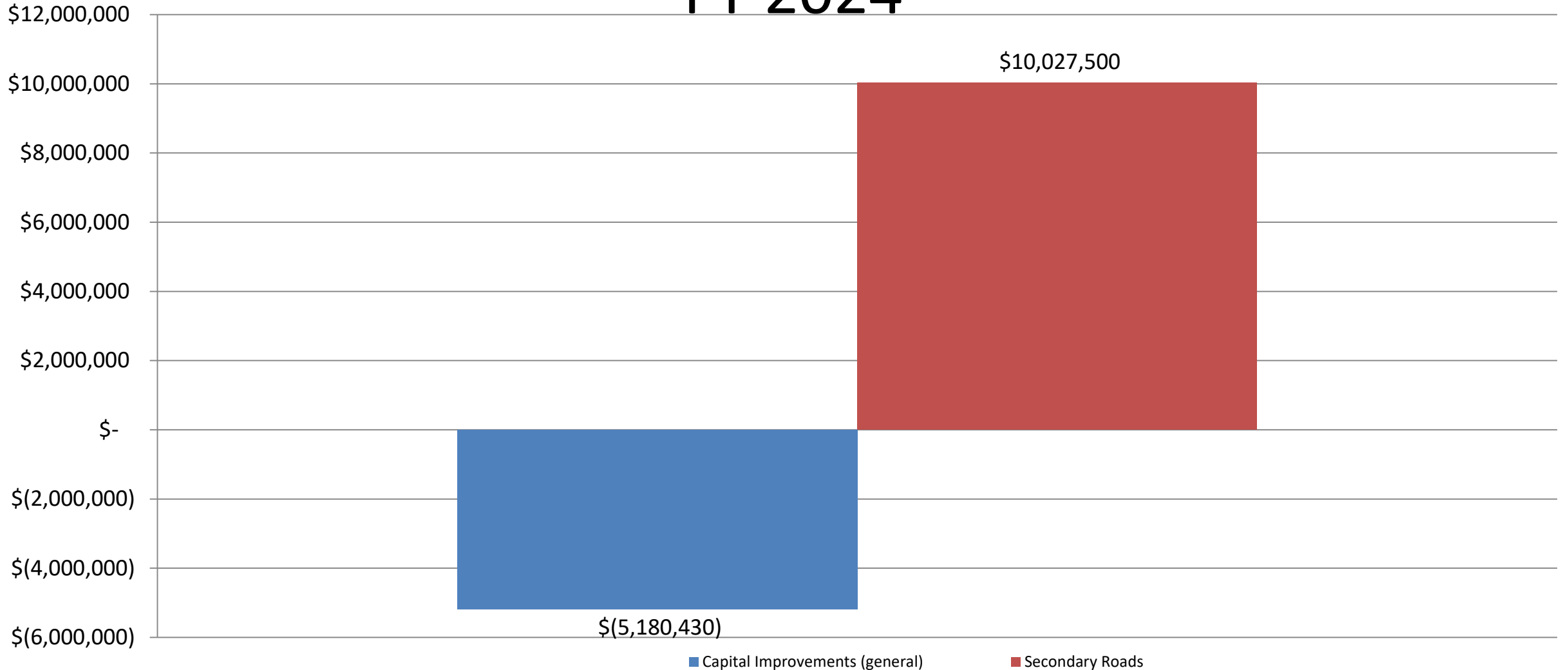
General Fund Expenditures By Budget (SECC/ EMA Reclassification)

Combined Salary and Benefits General, SECC, EMA = 73% of Operating Budget

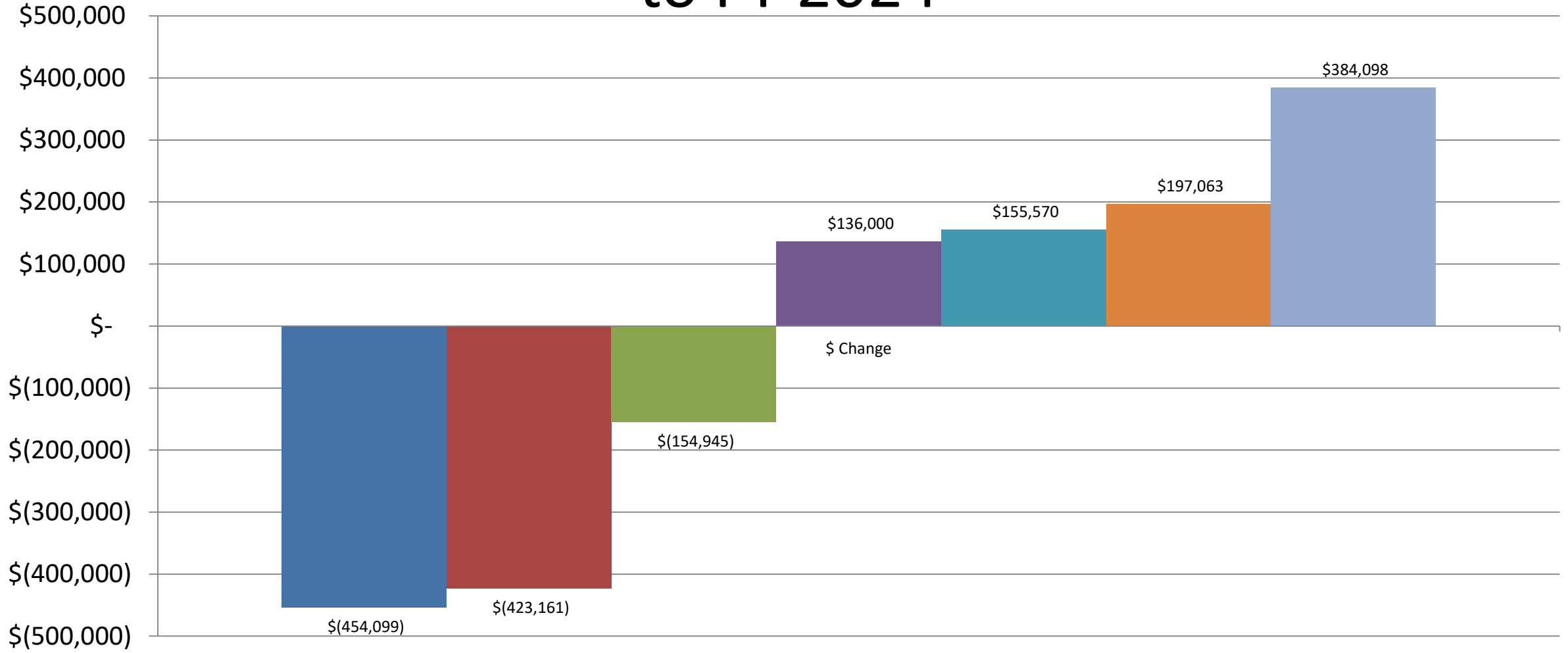


	2024 Recommended Budget	2023 Budget
Capital Outlay	\$841,353	\$196,853
Supplies & Materials	\$2,305,699	\$2,116,277
Purchase Services & Expenses	\$17,089,163	\$17,046,777
Benefits	\$15,132,309	\$15,490,259
Salaries	\$38,237,886	\$36,822,298

# Departmental Change over \$5,000,000 FY 2023 to FY 2024



# Departmental Change \$100,000 - \$500,000 FY 2023 to FY 2024



# MEDIC Ambulance

	FY 2024 501 C 3	FY 2024 County Department	FY 2026 GEMT Same Budget FY 24; no inflation included
Revenues - General	\$11,964,633	\$12,319,633	\$12,319,633
County Contribution	\$200,000	\$850,000	\$850,000
GEMT (FY 24 Costs)	<u>-</u>	<u>-</u>	<u>\$1,116,931</u>
Total	\$12,164,633	\$13,169,633	\$14,286,564
Expenditures	<u>\$13,843,110</u>	<u>\$13,564,968</u>	<u>\$13,564,968</u>
Revenues over Expenses	<u>(\$1,678,477)</u>	<u>(\$395,335)</u>	<u>\$721,596</u>

All amounts are preliminary estimates; subject to further development.

Adjustments include: GEMT; Income Offset Program, Change in benefits to pension plan (IPERS); Fuel tax savings; Internal charge backs and efficiencies; tax free supply purchases

# Staffing

- YJRC
  - Requested assistant director 1.0 FTE (FY 24); 5.0 FTE Detention Youth Counselor (FY 25); 1.0 FTE Office Assistant (FY 25)
  - Maintained budget of \$550,000 service contracts for FY 2024; will reclassify contracted out of county placement with staffing as appropriate in FY 2025 budget recommendation
  - Current staffing on pages 198- 203 of Program Detail
- FSS – FTE changes included in recommendation for YJRC servicing.
- Sheriff's office – Reallocation from non-departmental to department upon DSA contract ratification.



# Board of Supervisors BFO's

- Legislative Policy and Policy Development:
  - Participate in special meetings and discussions to prepare for future action items; measured through attendance
- Intergovernmental Relations
  - Serve as ambassadors for the County and strengthen intergovernmental relations; measured through attendance



# Authorized Agencies

- **Center for Alcohol and Drug Services (CADS)-**
  - Reducing 3 programs:
    - **Detox, Assessment and Treatment-** reduction of \$95,432
      - Nursing shortages- Country Oaks no longer has nursing so detoxification needs to be done at Genesis Medical Center
      - CADS still uses residential facility for inpatient beds (66 beds total)
      - FY24 budget recommendation is \$200,000
    - **Jail Based Assessment and Treatment-** reduction of \$77,450
      - Staffing issues lead to a reduction in the number of staff who conduct group sessions
      - Fewer inmates participate
    - **Inmate Substance Abuse Treatment-** reduction of \$50,000
      - Fewer inmates participate
  - Total funding reduction- \$222,882



# Authorized Agencies

- **Center for Active Seniors (CASI)-**
  - Elimination of funding for **Jane's Place (Adult Day Services)- \$48,136**
  - This service is billable to Medicaid
  - CASI will hopefully add additional HCBS waivers to the list CASI serves, bringing in more funding
  - It is recommended to continue funding the Outreach Program at CASI





# Outside Funding Requests

- **Dress for Success:** Not in current budget calculation
  - Serve women through service delivery of career advancement; move out of poverty and attain success in the working world as well as daily living through professional wardrobe. Funding will be utilized as a portion of operations.
  - Requested \$22,060
- **River Action:**
  - Provide assistance in completing Community Rating System application with the Town of Buffalo and Scott County through internship program.
  - Requested \$10,000 of services; Potential reallocation \$6,000 FY2023 and \$6,000 FY 2024 P & D Internship staffing.



# Outside Funding Requests

Not in current budget calculation

- **Scott County Housing Council:**
  - Requesting status as authorized agency of Scott County.
  - Requests made to Scott County, Davenport and Bettendorf to increase funding.
  - Contribution to Housing Trust Fund for loan and grant program - \$50,000
  - Contribution of \$20,000 for administrative budget

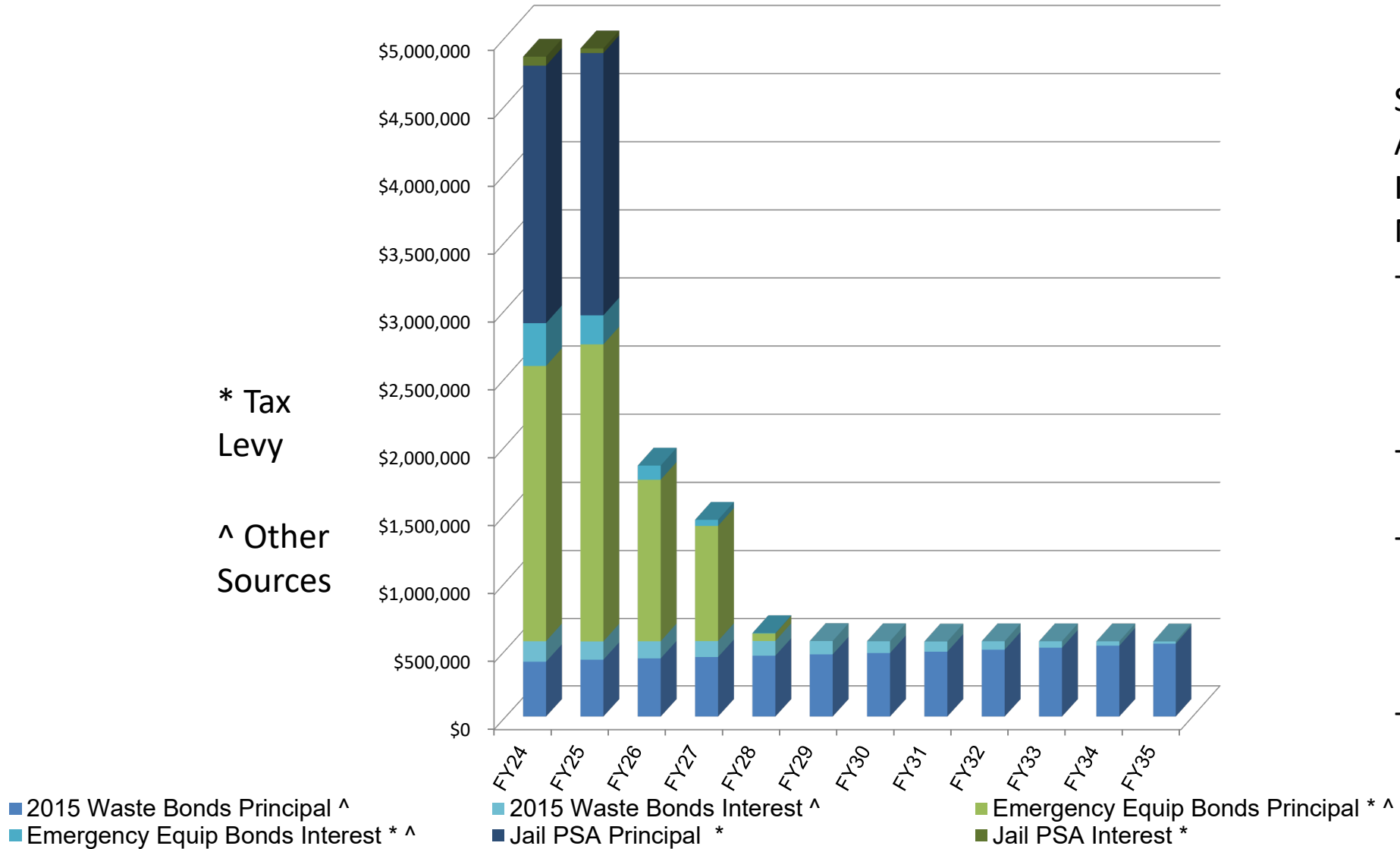


# Other

- Quarries are classified as industrial property.
- Library to open discussion on Eldridge and Blue Grass locations two years early; expire June 2025.
- Cybersecurity discussions to be included in IT study results.
- Continued efforts to have all ARPA dollars obligated by December 31, 2024 and expended by December 31, 2026.
  - \$5.6 M expended as of December 31, 2022.



# Debt



\* Tax Levy

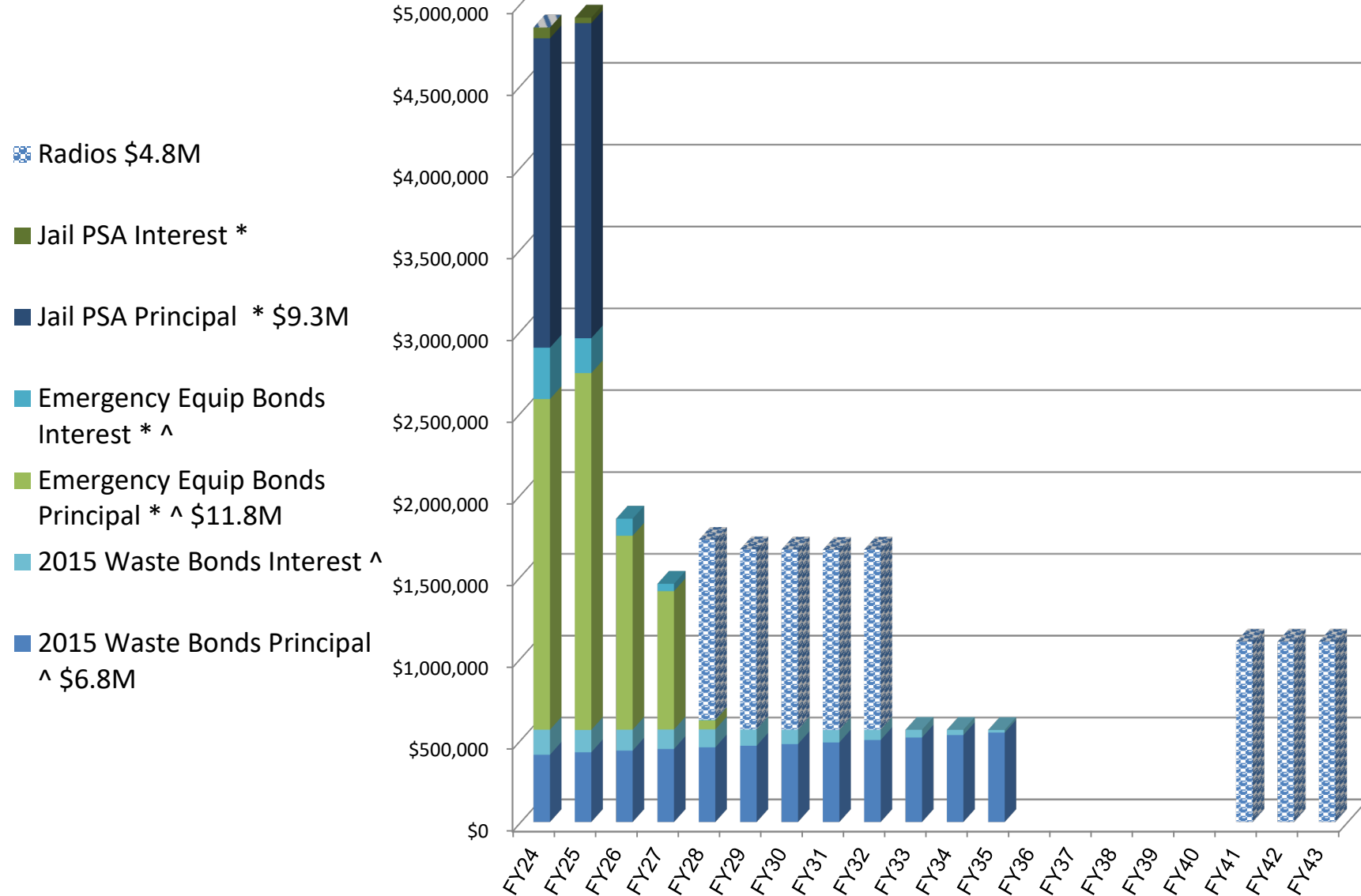
^ Other Sources

Scott County is rated Aa1 by Moody's Investment Services – No Outlook (May 2021)

- Financial Position is solid and is comparable to assigned rating.
- Exceptionally small debt burden
- Economy and tax base of Scott County are strong.
- ESG – CIS-2; E – 3; S- 2; G-1

\$1,000,000 debt services is equal to \$0.09158 per \$1,000 of taxable valuation. Levy increased \$0.004 from prior year.

# Other Long Term Liabilities



	FY 2022 Amount
IPERS Net Pension Liability	(\$9,158,189)
OPEB – Other Post Employment Benefits	\$2,044,295
Compensated Absences	\$3,095,176

# Budget Calendar

<u>Meeting Type</u>	<u>Topic</u>	<u>Date</u>
<del>Work Session</del>	<del>Kick-off</del>	<del>Tuesday, January 24, 2023</del>
<del>Work Session</del>	<del>Operations</del>	<del>Tuesday, January 31, 2023</del>
Work Session	Capital / Sec Rds	Tuesday, February 7, 2023
Work Session	Wrap up	Tuesday, February 14, 2023
Public Hearing	Hearing	Thursday, February 16, 2023
	- Max Levy	
Budget Adoption	Adoption	Thursday, March 16, 2023

